

# **Australian Secret Intelligence Service (ASIS)**

## **Entity resources and planned performance**



# Australian Secret Intelligence Service

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# Australian Secret Intelligence Service

## Section 1: Entity overview and resources

### 1.1 Strategic direction statement

In 2021-22 the Australian Secret Intelligence Service (ASIS) will continue to enhance government understanding of the overseas environment affecting Australia's vital interests. ASIS will take appropriate action, consistent with applicable legislation, to protect and promote Australia's vital interests through the provision of unique foreign intelligence services as directed by the Government.

The primary functions of ASIS are:

- (a) to obtain, in accordance with the Government's requirements, intelligence about the capabilities, intentions or activities of people or organisations outside Australia;
- (b) to communicate, in accordance with the Government's requirements, such intelligence;
- (c) to provide assistance to the Defence Force in support of military operations and to co-operate with the Defence Force on intelligence matters;
- (d) to conduct counter-intelligence activities;
- (e) to liaise with intelligence or security services, or other authorities, of other countries;
- (f) to cooperate with and assist ASD, AGO, ASIO and other Commonwealth and State authorities in the performance of their functions; and
- (g) to undertake such other activities as the responsible minister directs relating to the capabilities, intentions or activities of people or organisations outside Australia.

## 1.2 Entity resource statement

Table 1.1 shows the total funding from all sources available to ASIS for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by administered (on behalf of the Government or the public) and departmental (for ASIS's operations) classification.

For more detailed information on special accounts and special appropriations, please refer to *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

**Table 1.1: ASIS resource statement — Budget estimates for 2021-22 as at Budget May 2021**

	2020-21 <i>Estimated actual</i> \$'000	2021-22 Estimate \$'000
<b>Departmental</b>		
Annual appropriations - ordinary annual services (a)		
Prior year appropriations available	168,656	167,639
Departmental appropriation (b)	306,866	314,520
s74 External Revenue (c)	101,174	101,449
Departmental capital budget (d)	17,540	39,405
Annual appropriations - other services - non-operating (e)		
Equity injection	43,261	2,341
Total departmental annual appropriations	<b>637,497</b>	<b>625,354</b>
<b>Total departmental resourcing</b>	<b>637,497</b>	<b>625,354</b>
<b>Total resourcing for ASIS</b>	<b>637,497</b>	<b>625,354</b>

All figures shown above are GST exclusive - these may not match figures in the cash flow statement.

Prepared on a resourcing (that is, appropriations available) basis.

(a) Appropriation Bill (No. 1) 2021-22.

(b) Excludes Departmental Capital Budget (DCB).

(c) Estimated External Revenue receipts under section 74 of the *PGPA Act 2013*.

(d) Departmental Capital Budgets are not separately identified in Appropriation Bill (No.1) and form part of ordinary annual services items. For accounting purposes, this amount has been designated as a 'contribution by owner'.

(e) Appropriation Bill (No. 2) 2021-22.

## **Section 2: Outcomes and planned performance**

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

## 2.1 Budgeted expenses and performance for Outcome 1

**Outcome 1: Enhanced understanding for the Government of the overseas environment affecting Australia's interests through the provision of covert intelligence services about the capabilities, intentions or activities of people or organisations outside Australia**

### Budgeted expenses for Outcome 1

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by Administered and Departmental funding sources.

**Table 2.1.1: Budgeted expenses for Outcome 1**

**Outcome 1: Enhanced understanding for the Government of the overseas environment affecting Australia's interests through the provision of covert intelligence services about the capabilities, intentions or activities of people or organisations outside Australia**

	2020-21 Estimated actual \$'000	2021-22 Budget \$'000	2022-23 Forw ard estimate \$'000	2023-24 Forw ard estimate \$'000	2024-25 Forw ard estimate \$'000
<b>Program 1.1: Secret Intelligence</b>					
Departmental expenses					
Departmental appropriation	230,150	235,890	232,082	232,675	233,811
s74 External Revenue (a)	75,880	76,087	30,835	19,184	19,505
Expenses not requiring appropriation in the Budget year (b)	25,969	34,516	37,191	39,826	41,125
<b>Departmental total</b>	<b>331,999</b>	<b>346,493</b>	<b>300,108</b>	<b>291,685</b>	<b>294,441</b>
<b>Total expenses for program 1.1</b>	<b>331,999</b>	<b>346,493</b>	<b>300,108</b>	<b>291,685</b>	<b>294,441</b>
Departmental expenses					
Departmental appropriation	76,716	78,630	77,361	77,559	77,937
s74 External Revenue (a)	25,294	25,362	10,278	6,394	6,502
Expenses not requiring appropriation in the Budget year (b)	8,656	11,506	12,397	13,276	13,708
<b>Departmental total</b>	<b>110,666</b>	<b>115,498</b>	<b>100,036</b>	<b>97,229</b>	<b>98,147</b>
<b>Total expenses for program 1.2</b>	<b>110,666</b>	<b>115,498</b>	<b>100,036</b>	<b>97,229</b>	<b>98,147</b>
<b>Outcome 1 Totals by appropriation type</b>					
Departmental expenses					
Departmental appropriation	306,866	314,520	309,443	310,234	311,748
s74 External Revenue (a)	101,174	101,449	41,113	25,578	26,007
Expenses not requiring appropriation in the Budget year (b)	34,625	46,022	49,588	53,102	54,833
<b>Departmental total</b>	<b>442,665</b>	<b>461,991</b>	<b>400,144</b>	<b>388,914</b>	<b>392,588</b>
<b>Total expenses for Outcome 1</b>	<b>442,665</b>	<b>461,991</b>	<b>400,144</b>	<b>388,914</b>	<b>392,588</b>

(a) Estimated expenses incurred in relation to receipts retained under section 74 of the *PGPA Act 2013*.

(b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.



### **Section 3: Budgeted financial statements**

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2021-22 budget year, including the impact of budget measures and resourcing on financial statements.

3.2. Budgeted financial statements tables

**Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June**

	2020-21	2021-22	2022-23	2023-24	2024-25
	Estimated actual \$'000	Budget \$'000	Forw ard estimate \$'000	Forw ard estimate \$'000	Forw ard estimate \$'000
<b>EXPENSES</b>					
<b>Total expenses (a)</b>	<b>442,665</b>	<b>461,991</b>	<b>400,144</b>	<b>388,914</b>	<b>392,588</b>
<b>LESS:</b>					
<b>OWN-SOURCE INCOME</b>					
<b>Own-source revenue</b>					
Other	101,174	101,449	41,113	25,578	26,007
<b>Total own-source revenue</b>	<b>101,174</b>	<b>101,449</b>	<b>41,113</b>	<b>25,578</b>	<b>26,007</b>
<b>Total own-source income</b>	<b>101,174</b>	<b>101,449</b>	<b>41,113</b>	<b>25,578</b>	<b>26,007</b>
<b>Net (cost of)/contribution by services</b>	<b>(341,491)</b>	<b>(360,542)</b>	<b>(359,031)</b>	<b>(363,336)</b>	<b>(366,581)</b>
Revenue from Government	306,866	314,520	309,443	310,234	311,748
<b>Surplus/(deficit) attributable to the Australian Government</b>	<b>(34,625)</b>	<b>(46,022)</b>	<b>(49,588)</b>	<b>(53,102)</b>	<b>(54,833)</b>
<b>Total comprehensive income/(loss) attributable to the Australian Government</b>	<b>(34,625)</b>	<b>(46,022)</b>	<b>(49,588)</b>	<b>(53,102)</b>	<b>(54,833)</b>

**Note: Impact of net cash appropriation arrangements**

	2020-21	2021-22	2022-23	2023-24	2024-25
	\$'000	\$'000	\$'000	\$'000	\$'000
<b>Total comprehensive income/(loss) excluding depreciation/amortisation expenses previously funded through revenue appropriations</b>	-	-	-	-	-
less: Depreciation/amortisation expenses previously funded through revenue appropriations (b)	34,625	46,022	49,588	53,102	54,833
<b>Total comprehensive income/(loss) - as per the statement of comprehensive income</b>	<b>(34,625)</b>	<b>(46,022)</b>	<b>(49,588)</b>	<b>(53,102)</b>	<b>(54,833)</b>

Prepared on Australian Accounting Standards basis.

(a) Includes depreciation on ROU assets.

(b) From 2010-11, the Government introduced net cash appropriation arrangements where Bill 1 revenue appropriations for the depreciation/amortisation expenses of non-corporate Commonwealth entities (and select corporate Commonwealth entities) were replaced with a separate capital budget (the Departmental Capital Budget, or DCB) provided through Bill 1 equity appropriations.

**Table 3.2: Budgeted departmental balance sheet (as at 30 June)**

	2020-21	2021-22	2022-23	2023-24	2024-25
	Estimated actual	Budget	Forw ard estimate	Forw ard estimate	Forw ard estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
<b>ASSETS</b>					
Financial assets	167,639	166,499	167,087	167,652	168,218
Non-financial assets	358,435	355,790	348,099	335,706	322,146
<b>Total assets</b>	<b>526,074</b>	<b>522,289</b>	<b>515,186</b>	<b>503,358</b>	<b>490,364</b>
<b>LIABILITIES</b>					
Payables	99,561	99,768	100,050	100,313	100,576
Provisions	59,355	59,639	59,945	60,247	60,550
<b>Total liabilities</b>	<b>158,916</b>	<b>159,407</b>	<b>159,995</b>	<b>160,560</b>	<b>161,126</b>
<b>Net assets</b>	<b>367,158</b>	<b>362,882</b>	<b>355,191</b>	<b>342,798</b>	<b>329,238</b>
<b>EQUITY*</b>					
<b>Parent entity interest</b>					
Contributed equity	500,895	542,641	584,538	625,247	666,520
Reserves	81,105	81,105	81,105	81,105	81,105
Retained surplus (accumulated deficit)	(214,842)	(260,864)	(310,452)	(363,554)	(418,387)
<b>Total parent entity interest</b>	<b>367,158</b>	<b>362,882</b>	<b>355,191</b>	<b>342,798</b>	<b>329,238</b>
<b>Total equity</b>	<b>367,158</b>	<b>362,882</b>	<b>355,191</b>	<b>342,798</b>	<b>329,238</b>

Prepared on Australian Accounting Standards basis.

\*'Equity' is the residual interest in assets after deduction of liabilities.

**Table 3.3: Departmental statement of changes in equity — summary of movement (Budget year 2021-22)**

	Retained earnings	Asset revaluation reserve	Other reserves	Contributed equity/capital	Total equity
	\$'000	\$'000	\$'000	\$'000	\$'000
<b>Opening balance as at 1 July 2021</b>					
Balance carried forward from previous period	(214,842)		81,105	500,895	367,158
<b>Adjusted opening balance</b>	<b>(214,842)</b>	-	<b>81,105</b>	<b>500,895</b>	<b>367,158</b>
<b>Comprehensive income</b>					
Surplus/(deficit) for the period	(46,022)				(46,022)
<b>Total comprehensive income</b>	<b>(46,022)</b>	-	-	-	<b>(46,022)</b>
of which:					
Attributable to the Australian Government	(46,022)	-	-	-	(46,022)
<b>Transactions with owners</b>					
<b>Contributions by owners</b>					
Equity injection - Appropriation	-	-	-	2,341	2,341
Departmental Capital Budget (DCB)	-	-	-	39,405	39,405
<b>Sub-total transactions with owners</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>41,746</b>	<b>41,746</b>
<b>Estimated closing balance as at 30 June 2022</b>	<b>(260,864)</b>	<b>-</b>	<b>81,105</b>	<b>542,641</b>	<b>362,882</b>
<b>Closing balance attributable to the Australian Government</b>	<b>(260,864)</b>	<b>-</b>	<b>81,105</b>	<b>542,641</b>	<b>362,882</b>

Prepared on Australian Accounting Standards basis.

**Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)**

	2020-21 Estimated actual \$'000	2021-22 Budget \$'000	2022-23 Forw ard estimate \$'000	2023-24 Forw ard estimate \$'000	2024-25 Forw ard estimate \$'000
<b>OPERATING ACTIVITIES</b>					
<b>Cash received</b>					
Appropriations	306,280	314,029	308,855	309,669	311,182
Other	101,174	101,449	41,113	25,578	26,007
<b>Total cash received</b>	<b>407,454</b>	<b>415,478</b>	<b>349,968</b>	<b>335,247</b>	<b>337,189</b>
<b>Cash used</b>					
Other	407,454	415,478	349,968	335,247	337,189
<b>Total cash used</b>	<b>407,454</b>	<b>415,478</b>	<b>349,968</b>	<b>335,247</b>	<b>337,189</b>
<b>Net cash from/(used by) operating activities</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>INVESTING ACTIVITIES</b>					
<b>Cash used</b>					
Other	68,123	43,377	41,897	40,709	41,273
<b>Total cash used</b>	<b>68,123</b>	<b>43,377</b>	<b>41,897</b>	<b>40,709</b>	<b>41,273</b>
<b>Net cash from/(used by) investing activities</b>	<b>(68,123)</b>	<b>(43,377)</b>	<b>(41,897)</b>	<b>(40,709)</b>	<b>(41,273)</b>
<b>FINANCING ACTIVITIES</b>					
<b>Cash received</b>					
Other	68,123	43,377	41,897	40,709	41,273
<b>Total cash received</b>	<b>68,123</b>	<b>43,377</b>	<b>41,897</b>	<b>40,709</b>	<b>41,273</b>
<b>Net cash from/(used by) financing activities</b>	<b>68,123</b>	<b>43,377</b>	<b>41,897</b>	<b>40,709</b>	<b>41,273</b>
<b>Net increase/(decrease) in cash held</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Cash and cash equivalents at the beginning of the reporting period	55,450	55,450	55,450	55,450	55,450
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>55,450</b>	<b>55,450</b>	<b>55,450</b>	<b>55,450</b>	<b>55,450</b>

Prepared on Australian Accounting Standards basis.

