

Dear Justin and Chris

DFAT - Declassified - released under FOI Act 1982 - LEX 5926

Please see attached list of further LES applicants for certification by the Minister under the LES special humanitarian visa program.

Normally we would seek Ministerial approval through a Min Sub, but due to time constraints, we propose to streamline the process.

DFAT has conducted a rapid assessment of these individuals, primarily employment details and if they have met the eligibility criteria. There are a range of individuals that have not provided sufficient details to appropriately assess their eligibility.

We recommend be considered for certification - s47F - as having grounds for certification by way of Minister Payne's Ministerial discretion under 3(a)(iv) of the Legislative Instrument IMMI 12/127. All applications were received in the past couple of days.

We have also included a list of applicants received in recent days which we do not consider meet the grounds for LES certification. The Minister may decide nonetheless to recommend them for 449 consideration in the Home Affairs process.

We would suggest the Minister initial the attachment to signal agreement, or that you send an email confirmation, as you did on 21 August. Following approval, we will seek further bio data for these individuals. We will then send the bio data to Home Affairs.

Best regards

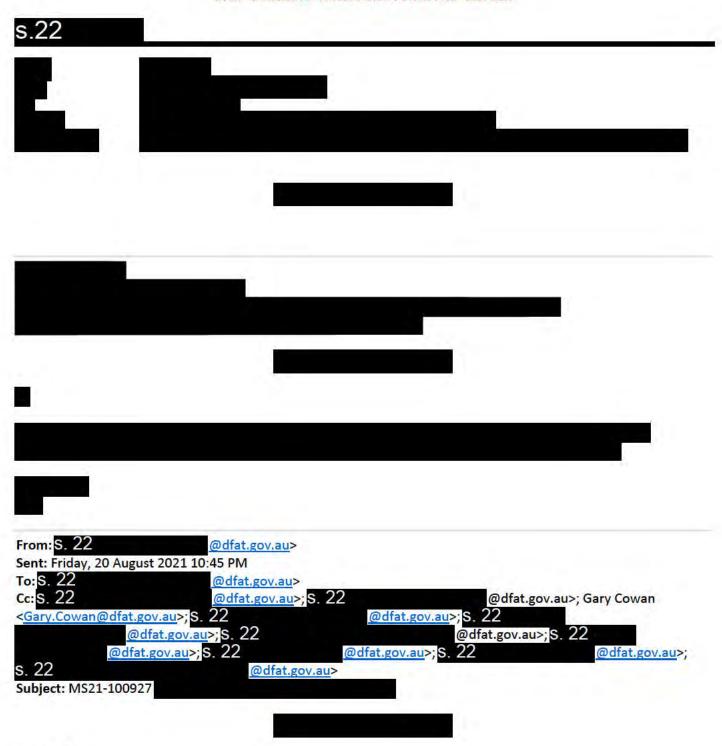
Gary Cowan

First Assistant Secretary
North and South Asia Division

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M: +61 423 077 070



Dear S. 22

Please find attached for your convenience ministerial submission <u>MS21-100927</u> (and accompanying <u>Attachments A</u> and B) on the Department's recommendations to Minister Payne in relation to recent Afghan LES visa applications.

Please note that FAS NSD has cleared the submission, currently assigned to the parliamentary coordination team for action.

Regards

Policy Officer | Afghanistan Response Team

Department of Foreign Affairs and Trade



FOR: Senator the Hon Marise Payne INFO:	Action Requested By Reason for Urgency:			
Afghanistan				
DFAT is recommending s47F applicants as having grounds for certification by way of 3(a)(iv) of the Legislative Instrument IMMI 12/127. The Home Affairs for inclusion in the rapid 449 visa process	f your (Minister Payne's) Minis ose you certify will be notified	terial discretion under to the Department of ent.		
Recommendation: That you:		Decision:		
a) Agree to certify s47F applicants listed in Part One of under the visa policy for at-risk Afghans.	Agreed / Not Agreed			
b) Agree to apply your (Minister Payne's) ministerial di in relation to 477 applicants by indicating your deci the names listed in Part One Attachment A.	Agreed / Not Agreed			
c) Agree not to certify applicants listed in Part Thre the visa policy for at-risk Afghan employees.	Agreed / Not Agreed			
d) Note the Department will shortly provide you with a applications who have applied very recently in light circumstances in Afghanistan.	<u>Noted</u>			
e) Note DFAT is continuing to direct Afghans deemed i program to other humanitarian visa program option	<u>Noted</u>			
Domestic/Media Considerations: s. 22 Action: Marise Payne / /				
From: Gary Cowan, FAS NSD, s. 22		Contact: s. 22		
Can this proposal be funded from within your existing <u>divisional</u> allocation (departmental/aid)? Not Applicable If the proposal high risk/high value (over \$100m) concept has been approved by the Aid Governance Board? Not Applicable				

Consultation: NIL

Background:



- 2. This Ministerial Submission asks you (Minister Payne) to make decisions on 60 applications for certification. This is a necessary step before applicants can apply for a for a humanitarian visa with the Department of Home Affairs, where applicants undergo further vetting (identity, character and health checks). After completion of the vetting process a humanitarian visa can be granted.
- 3. In order for a DFAT (or AusAID) LES to obtain a visa, you (Minister Payne) must first certify, in accordance with the Legislative Instrument IMMI 12/127 (**Attachment B**), that the staff member is employed with DFAT (or has been within six months of applying for certification), and is at individual risk of harm due to their employment with the Embassy and/or support to Australia's whole-of-government mission in Afghanistan. The Department has recommended the waiver of the six-month limitation (under 4(i) IMMI 12/127) in exceptional circumstances S. 47C given the collapse of the Government of Afghanistan and the return of the Taliban.
- 4. DFAT continues to receive a high level of enquiry in applications and enquiries (including from s. 47C). Enquiries have surged again with the Taliban advance. To meet this demand, DFAT has upscaled our mailbox management capabilities to ensure enquiries not meeting the criteria to be considered under the Afghan LES visa program are either appropriately referred on or provided information on visa options.
- 5. We recommend applications in Part One of Attachment A to be certified as eligible in line with the Migration Regulations 1994, the Legislative Instrument IMMI 12/127, 42, s47C and s47E(d)

 We recommend applications in Part Two of Attachment A for your (Minister Payne's) ministerial discretion under paragraph 3(a)(iv) IMMI 12/127 of the applications in Part Three of Attachment A we recommend are considered ineligible under IMMI 12/127.
- 6. The $^{\text{s47F}}$ applicants we are **recommending as eligible** $^{\text{s47F}}$

7. \$42, \$47C and \$47E(d) the Department has identified \$47F applications in Part Two of Attachment A that we have assessed \$47C and \$47F as having potential grounds for certification by way of your (Minister Payne's) ministerial discretion under 3(a)(iv) IMMI 12/127 \$47C \$47C and \$47F \$22 \$47C and \$47F

s47C and s47F		
s22		



Department of Immigration and Multicultural and Indigenous Affairs

Migration Regulations 1994

CLASS OF PERSONS

(Paragraphs 200.211(1A)(a) and 201.211(1A)(a))

I, CHRIS BOWEN, Minister for Immigration and Citizenship, acting under paragraphs 200.211(1A)(a) and 201.211(1A)(a) of Schedule 2 to the Migration Regulations 1994 ('the Regulations'), having consulted as required under subclauses 200.211(1B) and 201.211(1B):

- 1. REVOKE Instrument Number IMMI 09/027 signed on 8 May 2009, specifying classes of persons for paragraphs 200.211(1A)(a) and 201.211(1A)(a) of Schedule 2 to the Regulations; AND
- 2. SPECIFY all non-citizens who have been assessed to be at significant risk of harm as a result of their employment with:
 - (a) the Department of Foreign Affairs and Trade (DFAT) in the Australian Embassy in Baghdad in Iraq since 1 May 2003; or
 - (b) between 17 March 2003 and 15 May 2009:
 - (i) were employed in a private civilian capacity by the Australian Defence Force (ADF) in Iraq; or
 - (ii) were employed or worked collaboratively in a private civilian capacity with the Australian Defence Force in Iraq with the:
 - (i) Overwatch Battle Group (West); or
 - (ii) Australian Army Training Team

and who have:

- (iii) ceased employment with, or who have ceased working collaboratively with, the Australian Defence Force; and
- (iv) sought certification from the Minister of Defence on or before 15 May 2009; and
- (v) who have applied for a class XB (Refugee and Humanitarian) visa on or before 31 December 2009; or who
- (c) any time after 15 May 2009 have been employed in a private civilian capacity in the Australian Defence Force in Iraq
- as a class of persons for the purposes of subclauses 200.211(1A) and 201.211(1A).

- 3. SPECIFY that for the purpose of subclauses 200.211(1A) and 201.211(1A) a class of persons are all non-citizens employed with the Department of Foreign Affairs and Trade (DFAT), the Australian Defence Force (ADF), the Australian Agency for International Development (AusAID) or the Australian Federal Police (AFP):
 - (a) who have been assessed as being at significant individual risk of harm as a result of their support to Australia's whole of Government mission in Afghanistan due to their role, location, employment period and currency of employment; including:
 - (i) interpreters in Uruzgan Province in positions funded by DFAT; or
 - (ii) interpreters or instructors employed with the ADF or AFP; or
 - (iii) project, facilities management and advisory staff in the Provincial Reconstruction Team in Uruzgan on behalf of AusAID and/or DFAT; or
 - (iv) a person who is able to satisfy the relevant agency Minister that exceptional circumstances exist for that Minister to certify that the non-citizen is in that class of persons; and
 - (b) are not, or were not, an Afghan government or military official or employed in a private security capacity; and
 - (c) are not nationals or citizens of another country other than Afghanistan; and
- 4. A class of persons under paragraph 3 must have sought to be certified by the relevant agency Minister under paragraph 200.211(1A)(b) or 201.211(1A)(b):
 - (i) within six months of ceasing employment; or
 - (ii) in the case of a locally engaged employee who has ceased employment on or after 1 January 2012, before 30 June 2013; or
 - (iii) where the relevant agency Minister is satisfied that exceptional circumstances exist at any time.

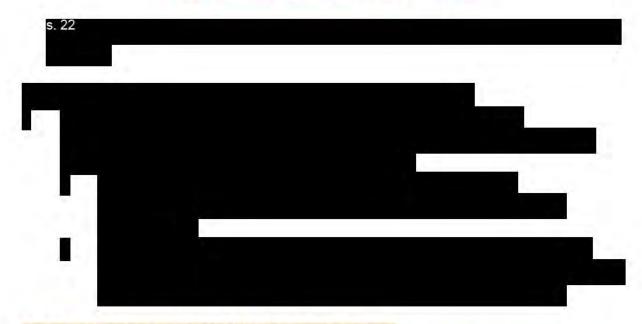
This instrument, IMMI 12/127, commences on 1 January 2013.

Dated 14 December 2012

CHRIS BOWEN
Minster for Immigration and Citizenship

AFGHANISTAN





Locally Engaged Staff (LES) visa program

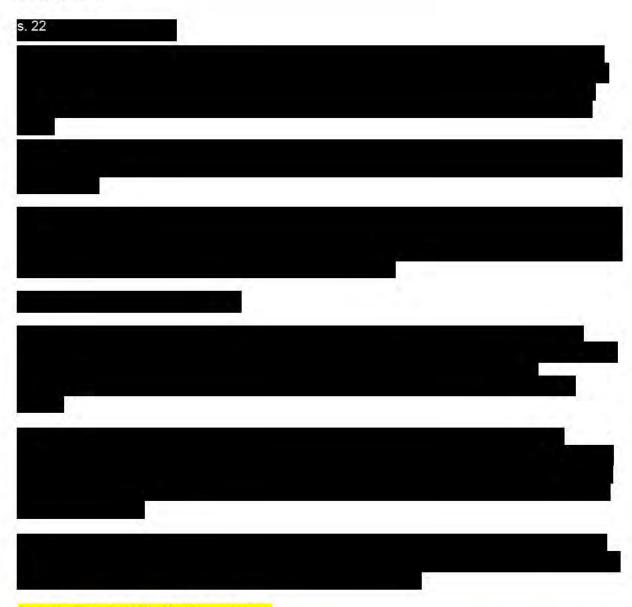
Since 12 December 2012, Locally Engaged Staff in Australian
 Embassies, who believe they are at significant risk of harm, can apply
 for protection through the Refugee and Humanitarian visa programs
 each application is considered on its merits.



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Background

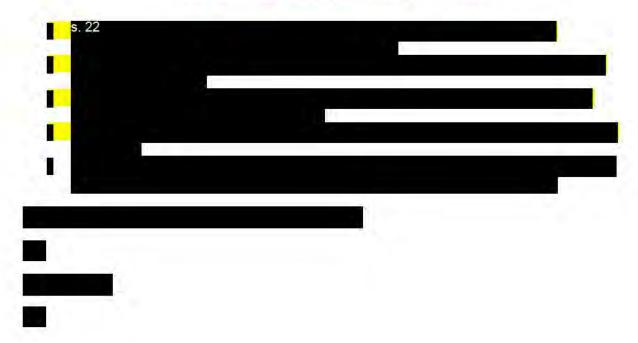


Locally Engaged Staff visa program:

Since the commencement of the Australian Government's LES Refugee and Humanitarian Visa program, 1,200 visas have been granted to LES and their family members. Around 90 per cent of these visas have been granted to LES employed by Defence. Currently DFAT LES have submitted applications for certification by the Foreign Minister that are currently pending approval. More applications are expected.







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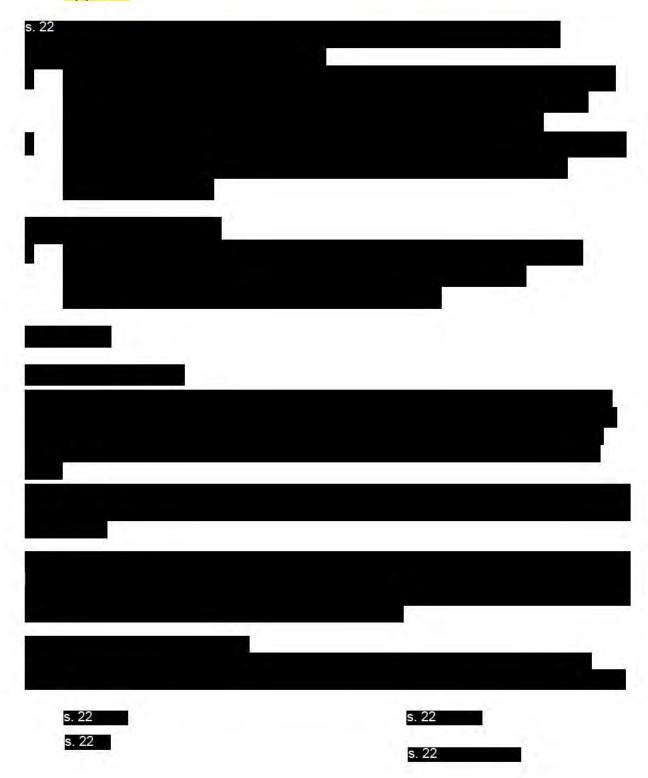
AFGHANISTAN ISSUES s. 22 Locally Engaged Staff at the Embassy, s. 22

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Locally Engaged Staff (LES) visa program

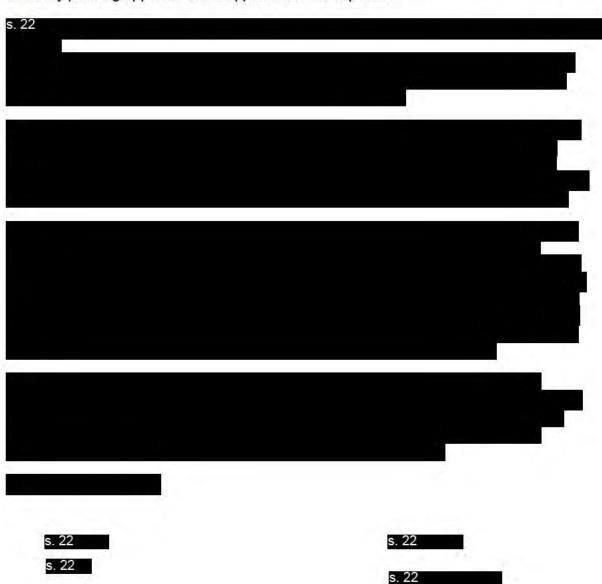
- The safety of Australian Embassy staff in Afghanistan, including LES, is a high priority for the Government.
- Australia offers humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
 - each application is considered on its individual merits.
- LES are aware of the mechanism by which they can apply for the humanitarian visa program, and a small number of LES have applied.





Locally Engaged Staff visa program:

Since the commencement of the Australian Government's LES Refugee and Humanitarian Visa program, 1,200 visas have been granted to LES and their family members. Around 83 per cent of these visas have been granted to LES employed by Defence. Currently S47F DFAT LES have submitted applications for certification by the Foreign Minister. They are currently pending approval. More applications are expected.





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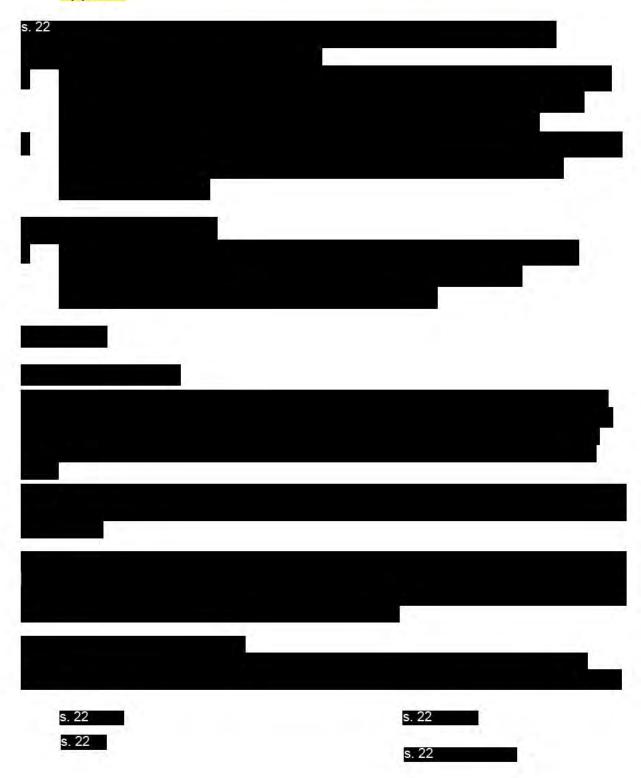
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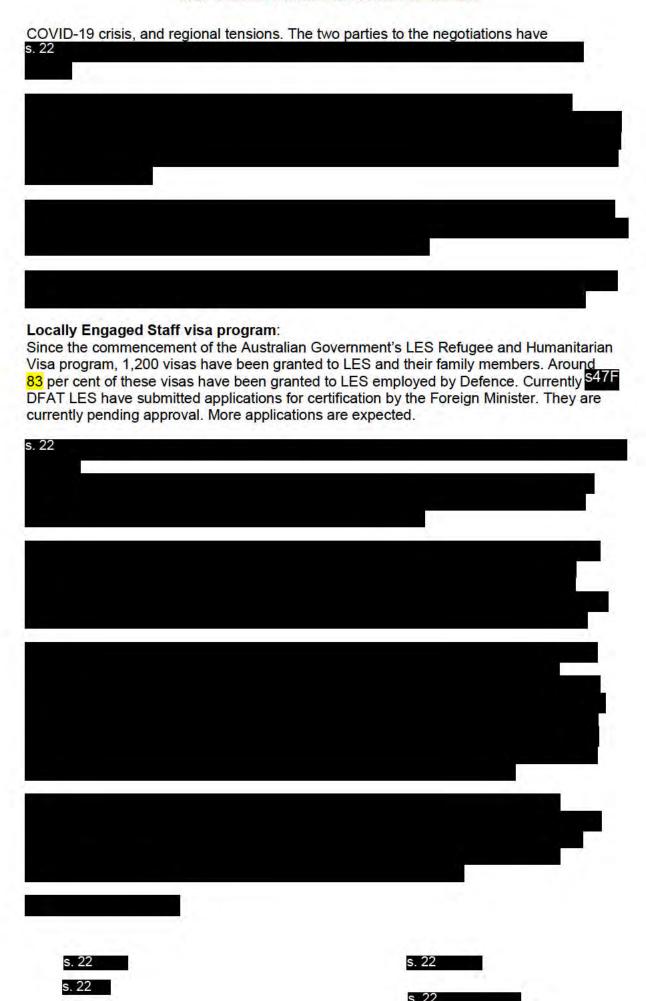




Locally Engaged Staff (LES) visa program

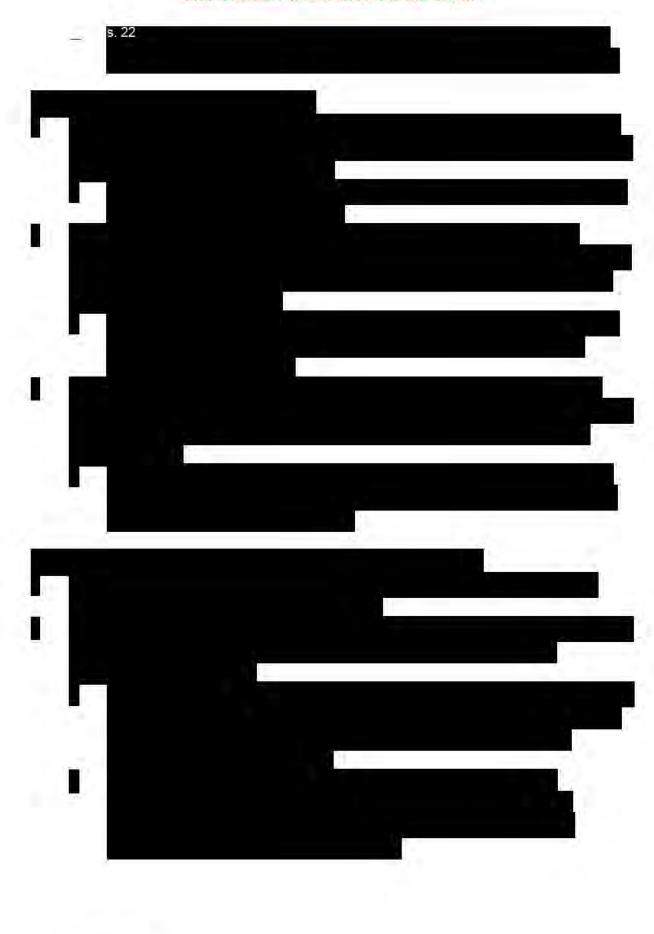
- The safety of Australian Embassy staff in Afghanistan, including LES, is a high priority for the Government.
- Australia offers humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
 - each application is considered on its individual merits.
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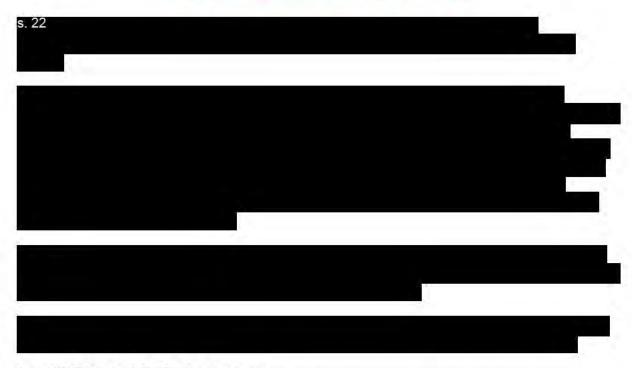


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Locally Engaged Staff (LES) visa program

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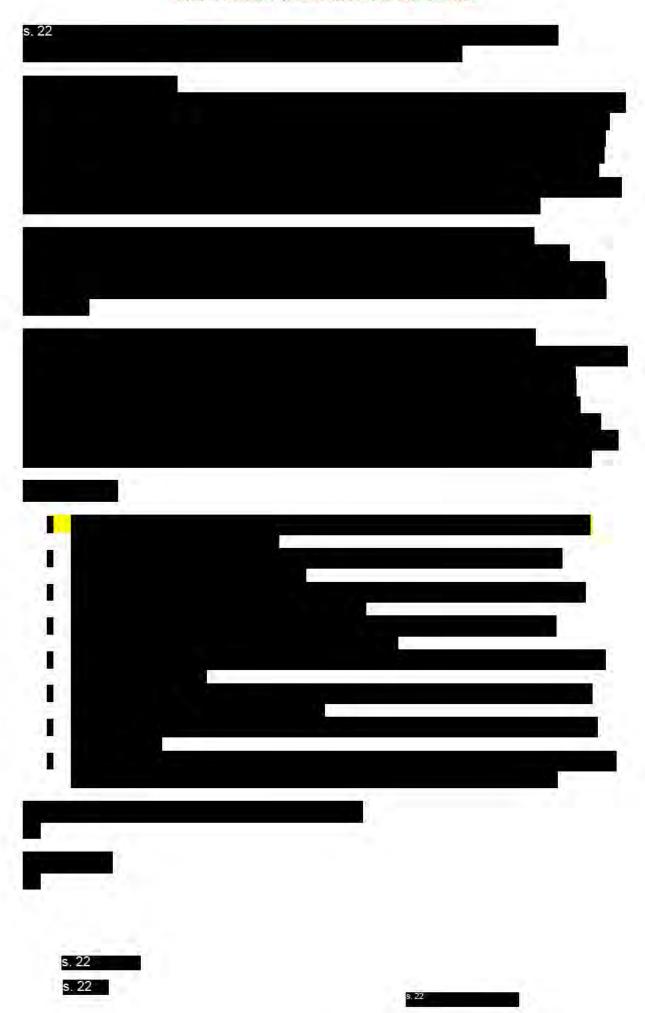




Locally Engaged Staff visa program:

Since the commencement of the Australian Government's LES Refugee and Humanitarian Visa program, around 1,400 visas have been granted to LES and their family members. Over 85 per cent of these visas have been granted to LES employed by Defence. On 24 May, the Foreign Minister certified LES, who may now apply for visas. Since 19 May, a further applications have been received, with over 60 application forms sent to DFAT LES, contractors, and guards. More applications are expected.

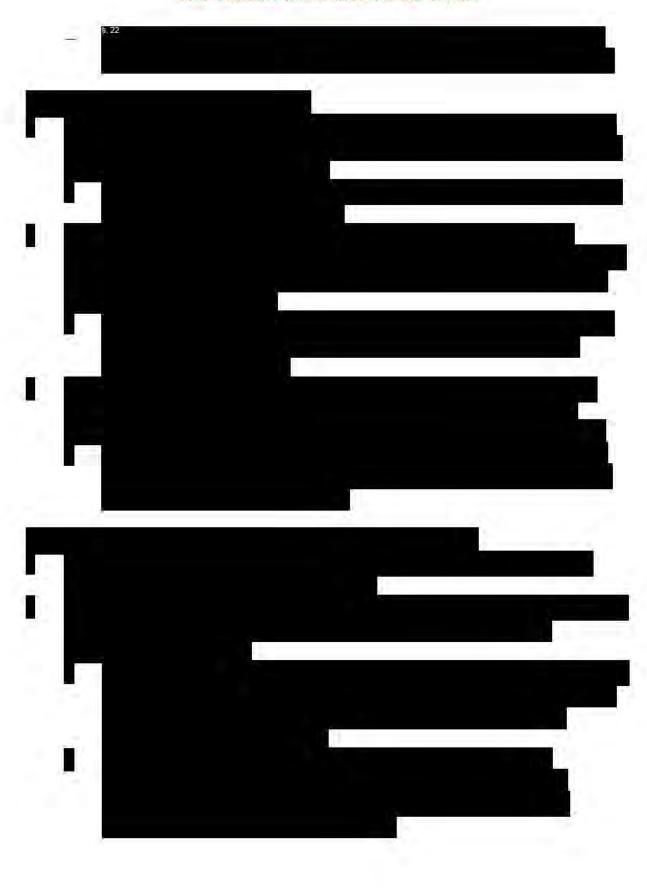




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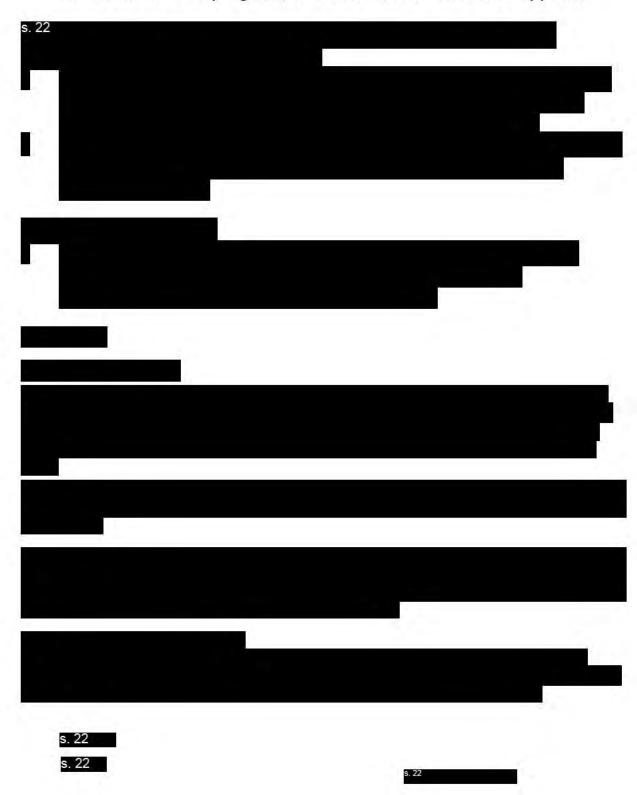




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Locally Engaged Staff (LES) visa program

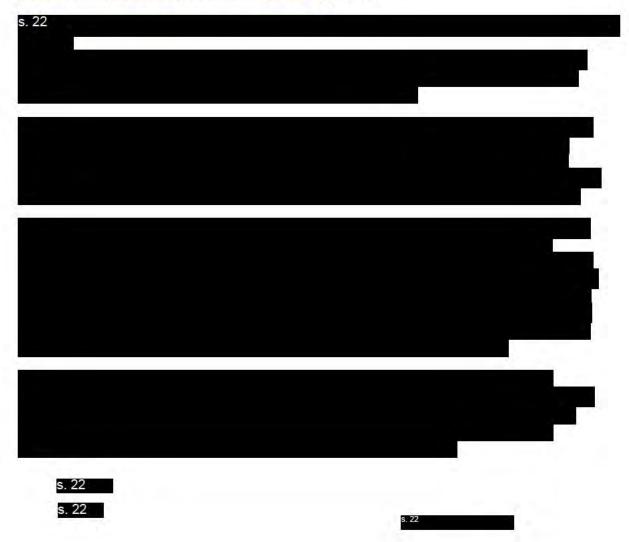
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- Australia offers humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
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- LES are aware of the mechanism by which they can apply for the humanitarian visa program, and a number of LES have applied.





Locally Engaged Staff visa program:

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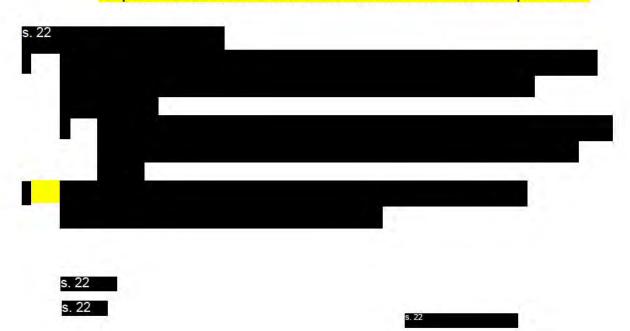
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Locally Engaged Staff (LES) visa program

- The safety of Australian Government staff in Afghanistan, including Locally Engaged Staff (LES), is a priority for the Government, as mandated by WHS legislation
 - we also recognise our moral obligation to current and former
 Afghan LES who have supported Australia.
- Since 2013, Australia has offered humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
 - the visa policy is a whole of government initiative
 - each application on a case by case basis
 - Australian Government has granted around 1,400 visas of this type to LES and their families from a range of agencies since 2013.
- Whole of government efforts are underway to ensure LES who have been granted visas are able to travel to Australia
 - the Australian Government is working swiftly to ensure each case is considered and those at risk of harm who meet visa requirements are resettled to Australia as soon as possible.
- There are 203 individuals with approved humanitarian visas who are ready to travel and awaiting resettlement.
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program
 - under the policy, applicants must first be certified by the relevant Minister as being at significant risk of harm as a result of their employment or support to Australia's mission.
- Certified LES, including contractors, may apply to the Department of Home Affairs for a humanitarian visa

- applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
- if asked: we have indicated that contracted employees, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.
- There are 203 individuals with approved humanitarian visas that are ready to travel and awaiting resettlement
 - the Department of Home Affairs has existing mechanisms in place to resettle LES who have been granted humanitarian visas
 - this may include evacuation flights if commercial flights are not available
 - Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements
 - some uplift arrangements are being managed through the International Organization for Migration.
- The security situation in Afghanistan remains uncertain
 - the visa program has been in place since 2013 due to the longstanding threat against LES and their families
 - some LES have received threats in the form of "night letters" over a long period of time – we do not doubt the seriousness of their situation
 - the Australian Government is working swiftly to ensure each case is considered and those at risk of harm who meet visa requirements are resettled to Australia as soon as possible.







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Locally Engaged Staff visa program:

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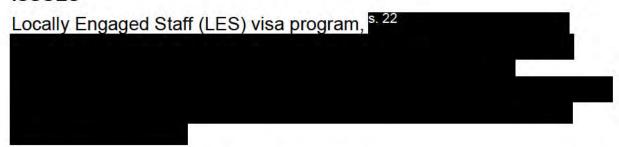


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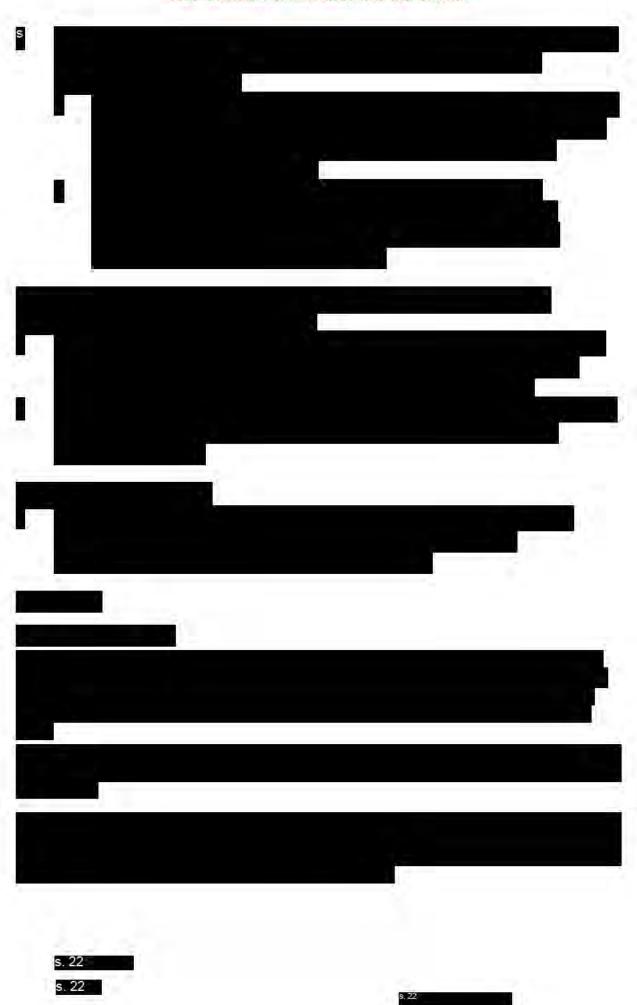


Locally Engaged Staff (LES) visa program

- The safety of Australian Government staff in Afghanistan, including Locally Engaged Staff (LES), is a priority for the Government.
- Since 2013, Australia has offered humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
 - the visa policy is a whole of government initiative
 - each application on a case by case basis
 - Australian Government has granted over 1,400 visas of this type to LES and their families from a range of agencies since 2013.
- Whole of government efforts are underway to ensure LES who have been granted visas are able to travel to Australia
 - the Australian Government is working swiftly to ensure each case is considered and those at risk of harm who meet visa requirements are resettled to Australia as soon as possible.
- There are over 200 individuals with approved humanitarian visas who are ready to travel and awaiting resettlement.
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program.
- Certified individuals may apply to the Department of Home Affairs for a humanitarian visa
 - applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
 - if asked: we have indicated that contracted employees, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.

 Questions regarding the visa application process and resettlement arrangements should be referred to the Department of Home Affairs.



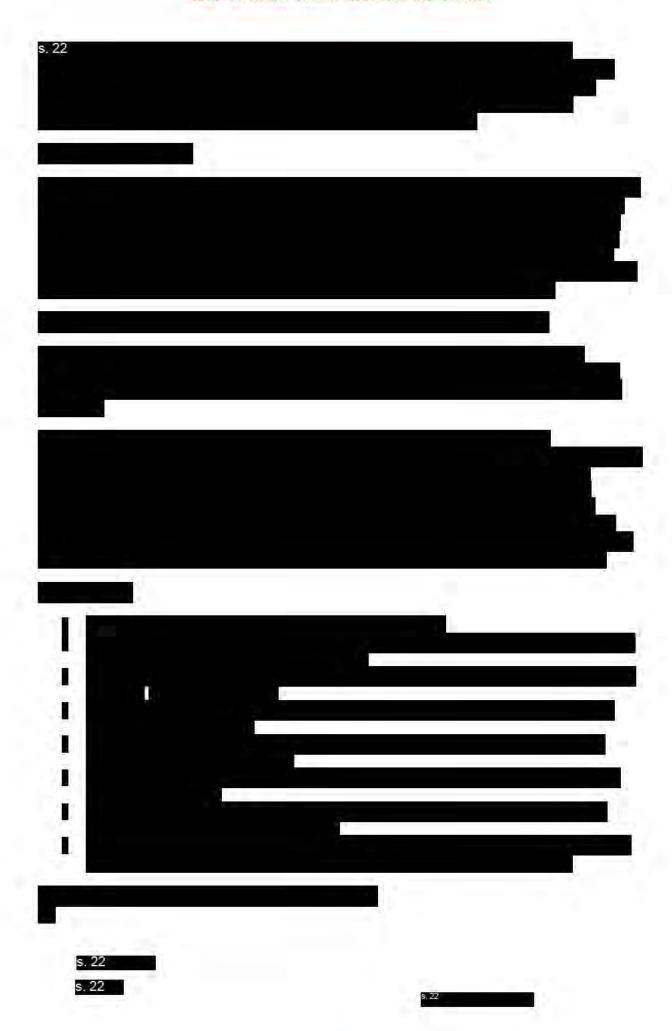




Locally Engaged Staff visa program

There has been substantial media interest in the welfare of Afghan LES and efforts to expedite the resettlement of LES and their families in Australia. The visa program has been in place since 2013 due to the longstanding threat against LES and their families. Over 85 per cent of these visas have been granted to LES employed by Defence. On 24 May, the Foreign Minister certified LES, who may now apply for visas. Since 19 May, over applications have been received, with over 180 requests for application forms received from DFAT LES contractors, including guards. Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements.





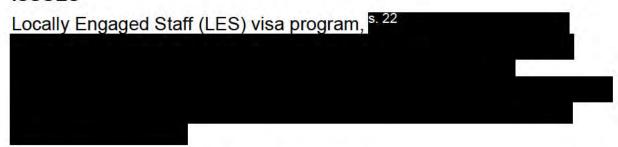
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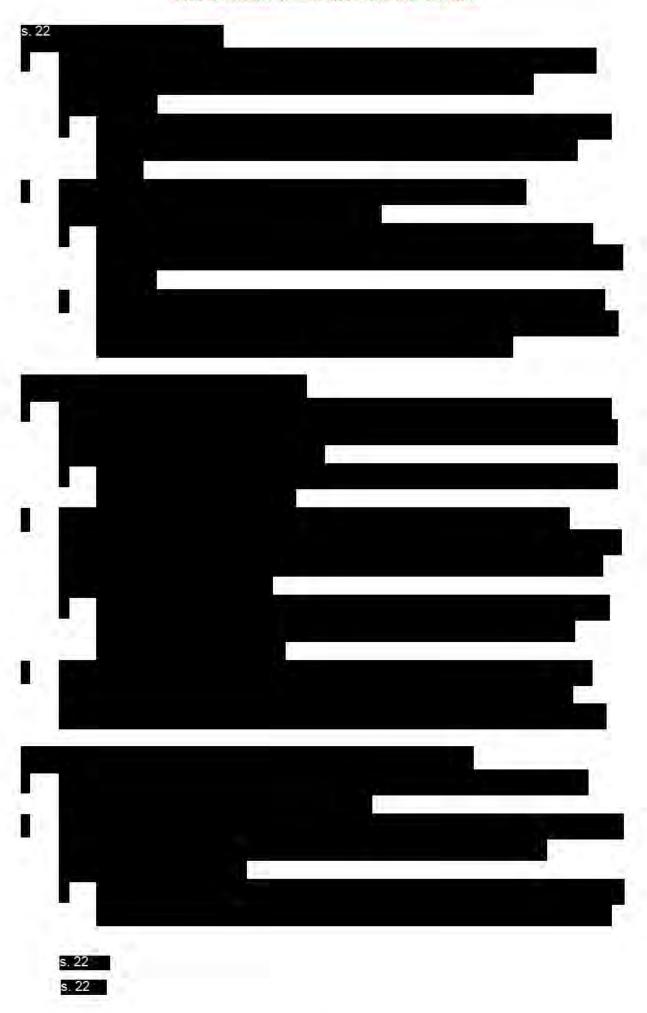
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Locally Engaged Staff (LES) visa program

- The safety of Australian Government staff in Afghanistan, including Locally Engaged Staff (LES), is a priority for the Government.
- Since 2013, Australia has offered humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
 - the visa policy is a whole of government initiative
 - each application on a case by case basis
 - Australian Government has granted over 1,400 visas of this type to LES and their families from a range of agencies since 2013.
- Whole-of-government efforts are underway to ensure LES who have been granted visas are able to travel to Australia
 - the Australian Government is working swiftly to ensure each case is considered and those at risk of harm who meet visa requirements are resettled to Australia as soon as possible.
- There are approximately 200 individuals with approved humanitarian visas who are ready to travel and awaiting resettlement
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program.
- Certified individuals may apply to the Department of Home Affairs for a humanitarian visa
 - applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
 - if asked: we have indicated that contracted employees, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.
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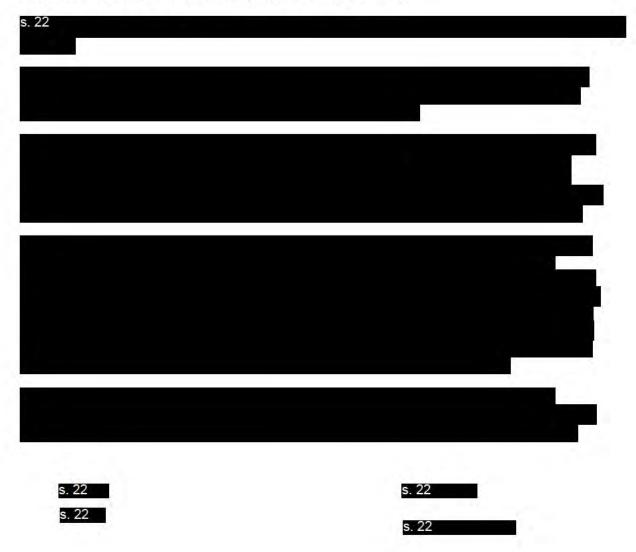






Locally Engaged Staff visa program

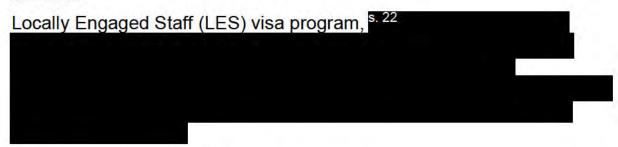
There has been substantial media interest in the welfare of Afghan LES and efforts to expedite the resettlement of LES and their families in Australia. The visa program has been in place since 2013 due to the longstanding threat against LES and their families. Over 85 per cent of these visas have been granted to LES employed by Defence. On 24 May, the Foreign Minister certified LES, who may now apply for visas. Since 19 May, 185 requests for application forms have been received and sent, of the 185. have applied for certification. Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements.





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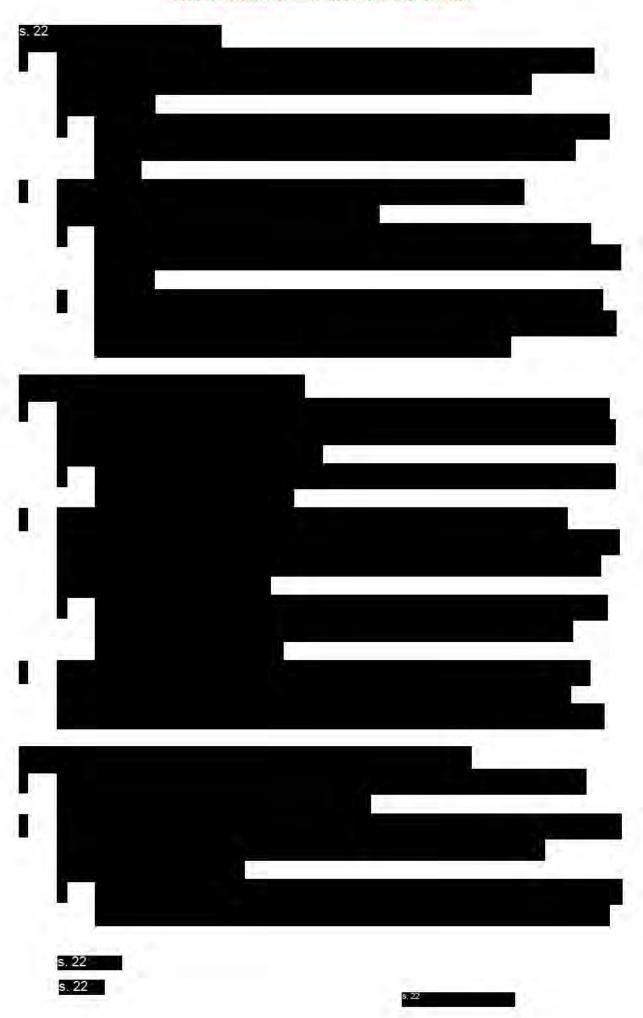


Locally Engaged Staff (LES) visa program

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- Since 2013, Australia has offered humanitarian visas to eligible LES at risk of harm due to their employment in support of Australia's mission in Afghanistan
 - the visa policy is a whole of government initiative
 - each application is considered on a case by case basis
 - Australian Government has granted over 1,400 visas of this type to LES and their families from a range of agencies since 2013.
- Whole-of-government efforts are underway to ensure LES who have been granted visas are able to travel to Australia
 - the Australian Government is working swiftly to ensure each case is considered and those at risk of harm who meet visa requirements are resettled to Australia as soon as possible.
- There are approximately 200 individuals with approved humanitarian visas who are ready to travel and awaiting resettlement
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program.
- Certified individuals may apply to the Department of Home Affairs for a humanitarian visa
 - applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
 - if asked: we have indicated that contracted employees, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.
- Questions regarding the visa application process and resettlement arrangements should be referred to the Department of Home Affairs.

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Locally Engaged Staff visa program

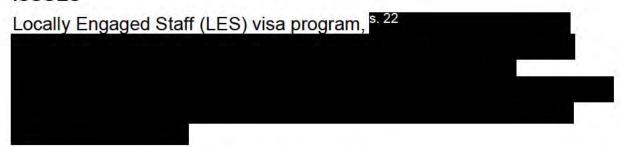
There has been substantial media interest in the welfare of Afghan LES and efforts to expedite the resettlement of LES and their families in Australia. The visa program has been in place since 2013 due to the longstanding threat against LES and their families. Over 85 per cent of these visas have been granted to LES employed by Defence. On 24 May, the Foreign Minister certified LES, who may now apply for visas. Since 19 May, over 200 requests for application forms have been received and sent, of this number over have applied for certification. Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements.





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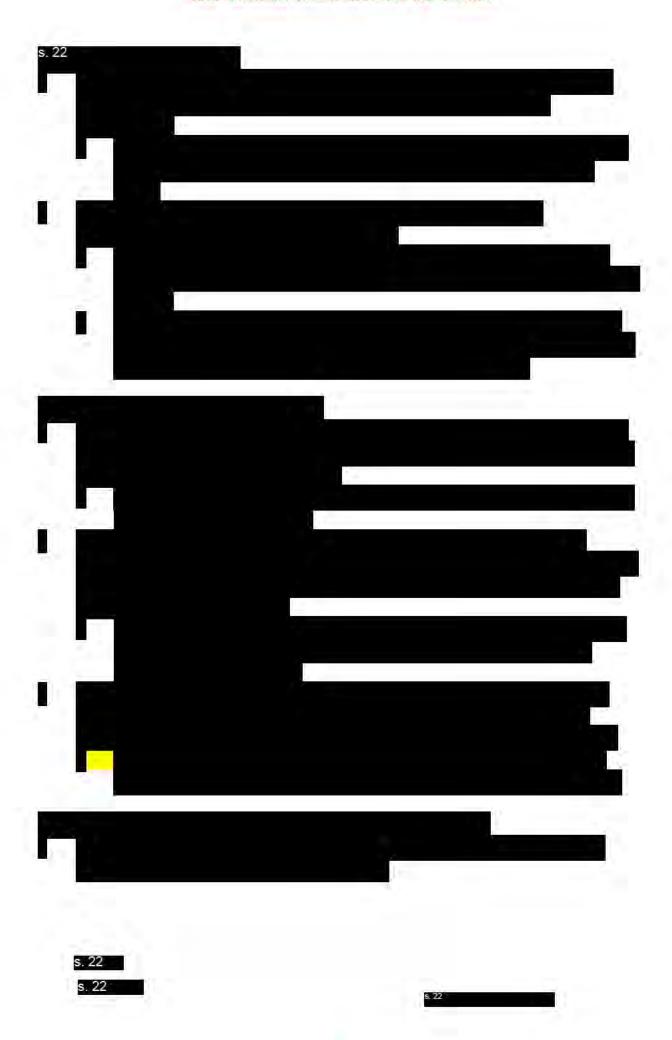


Locally Engaged Staff (LES) visa program

- The safety of Australian Government staff in Afghanistan, including Locally Engaged Staff (LES), is a priority for the Government.
- Since 15 April, over 150 visas have been granted to Afghan LES and their families under Australia's humanitarian visa policy, which has been in place since 2013
 - each application must be certified by the relevant Minister before eligible LES can apply to the Department of Home Affairs, with applications considered on a case by case basis
 - applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program
 - the Australian Government has granted over 1,400 visas of this type to LES and their families at risk of harm due to their employment in support of Australia's mission in Afghanistan from a range of agencies since 2013
 - if asked: we have indicated that employees contracted through service-providers, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.
- There are approximately 200 individuals with approved humanitarian visas whose travel is being arranged as a high priority
 - we are working to ensure this process occurs swiftly, including arranging travel exemptions and mandatory quarantine arrangements, to ensure those at risk of harm who meet visa requirements are resettled to Australia as soon as possible approved LES and their families are arriving in Australia.
 - approved LES and their families are arriving in Australia.
- Questions regarding the visa application process and resettlement arrangements should be referred to the Department of Home Affairs.

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Background

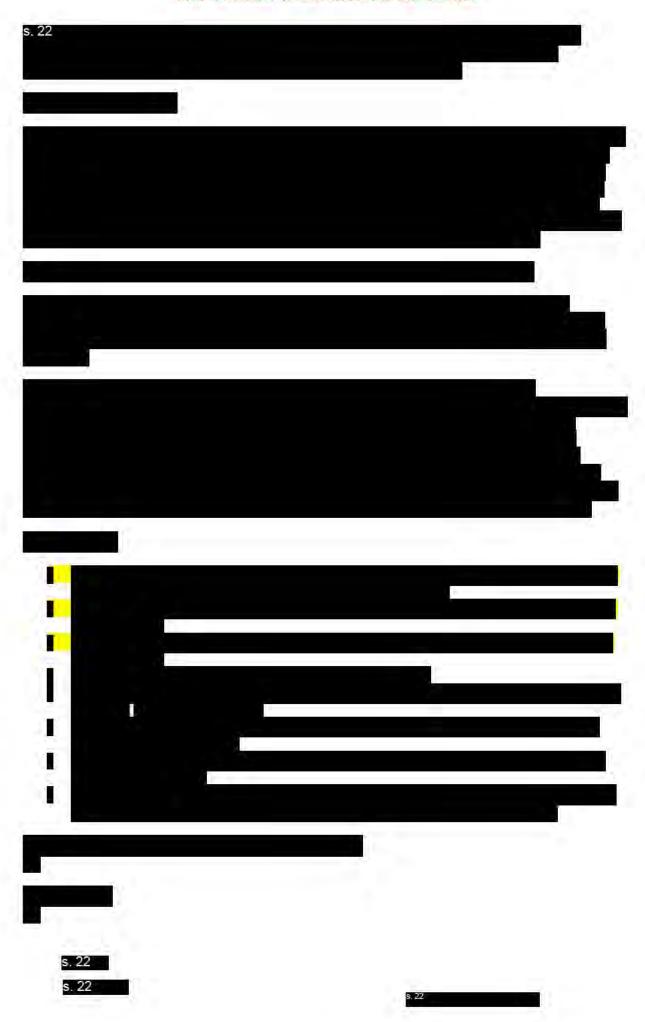
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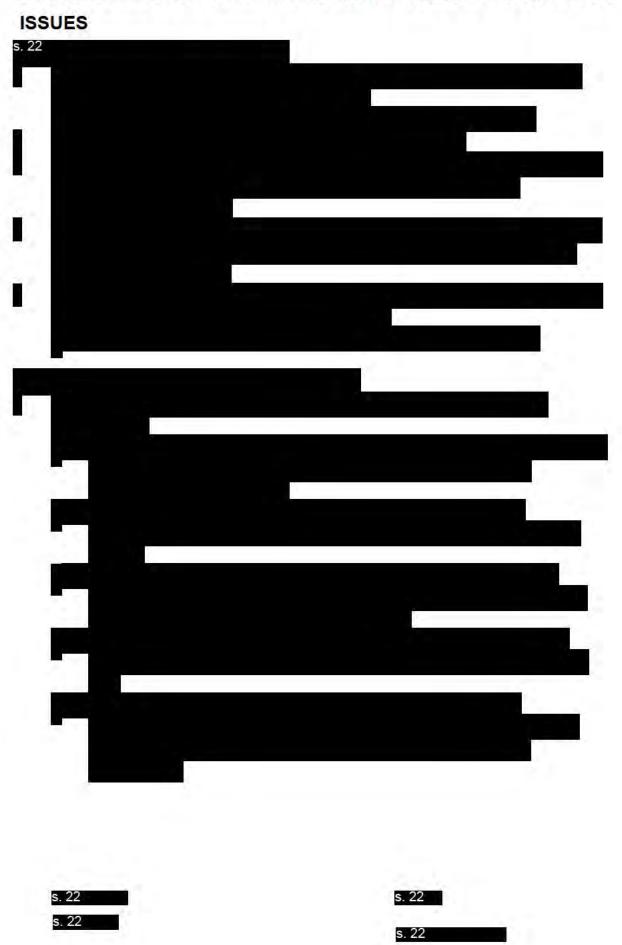
On 24 May, the Foreign Minister certified LES, who may now apply for visas. Since 19 May, over 200 requests for application forms have been received and sent, of this number over have applied for certification. Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements.







DRAWDOWN OF AUSTRALIAN EMBASSY IN KABUL





If Asked: Is Australia abandoning its Locally Engaged Staff?

- The safety of Australian Government staff in Afghanistan, including Locally Engaged Staff (LES), is a priority for the Government.
- Since 15 April, over 400 visas have been granted to Afghan LES and their families under Australia's humanitarian visa policy, which has been in place since 2013
 - each application must be certified by the relevant Minister before eligible LES can apply to the Department of Home Affairs, with applications considered on a case-by-case basis
 - applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program
 - the Australian Government has granted over 1,600 visas of this type to LES and their families at risk of harm due to their employment in support of Australia's mission in Afghanistan with a range of agencies since 2013
 - if asked: we have indicated that employees contracted through service-providers, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.
- There are over 100 individuals with approved humanitarian visas whose travel is being arranged as a high priority

s. 22	s. 22
s. 22	s. 22

- we are working to ensure this process occurs swiftly, including arranging travel exemptions and mandatory quarantine arrangements, to ensure those at risk of harm who meet visa requirements are resettled to Australia as soon as possible approved LES and their families are arriving in Australia.
- Questions regarding the visa application process and resettlement arrangements should be referred to the Department of Home Affairs.



There has been substantial media interest in the welfare of Afghan LES and efforts to expedite the resettlement of LES and their families in Australia. The visa program has been in place since 2013 due to the longstanding threat against LES and their families. Over 85 per cent of these visas have been granted to LES employed by Defence. Since 24 May, you (Senator Payne) have certified LES. Between 21 June and 26 July, 261 individuals (LES and their families) with visas have travelled to Australia. Since May this year, over 200 requests for application forms have been received and sent, of this number almost all have applied for certification. Further Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements.



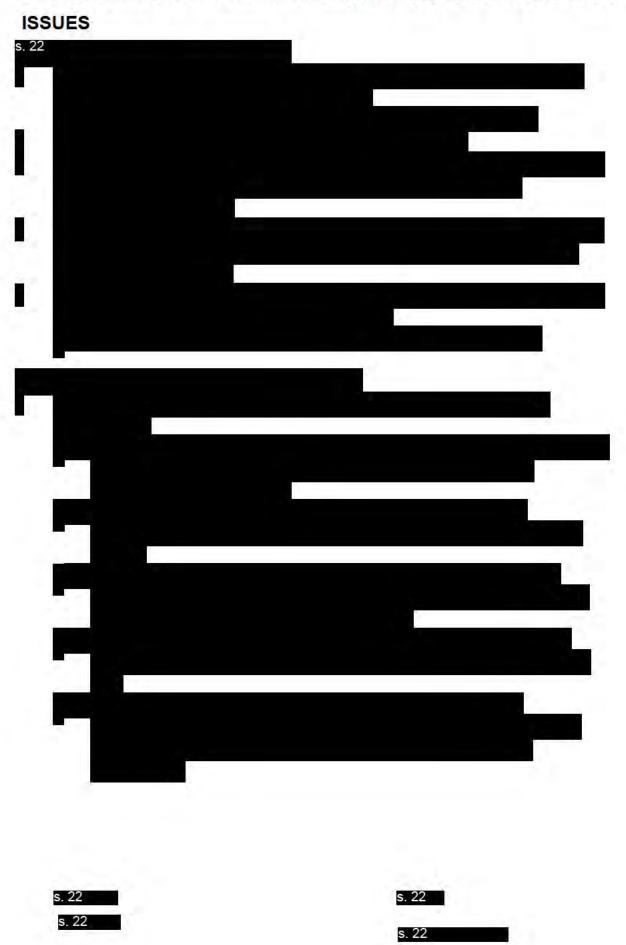


s. 22

s. 22

s. 22

DRAWDOWN OF AUSTRALIAN EMBASSY IN KABUL





If Asked: Is Australia abandoning its Locally Engaged Staff?

- The safety of Australian Government staff in Afghanistan, including Locally Engaged Staff (LES), is a priority for the Government.
- Since 15 April, over 500 visas have been granted to Afghan LES and their families under Australia's humanitarian visa policy, which has been in place since 2013
 - each application must be certified by the relevant Minister before eligible LES can apply to the Department of Home Affairs, with applications considered on a case-by-case basis
 - applications are assessed against their merits, and must meet health, character and national security requirements before a visa can be granted
 - all LES have been made aware of the mechanism by which they can apply for the humanitarian visa program
 - the Australian Government has granted over 1,700 visas of this type to LES and their families at risk of harm due to their employment in support of Australia's mission in Afghanistan with a range of agencies since 2013
 - if asked: we have indicated that employees contracted through service-providers, including Embassy guards, can make an application. The decision on certification is ultimately for the relevant Minister.
- There over 140 individuals with approved humanitarian visas whose travel is being arranged as a high priority

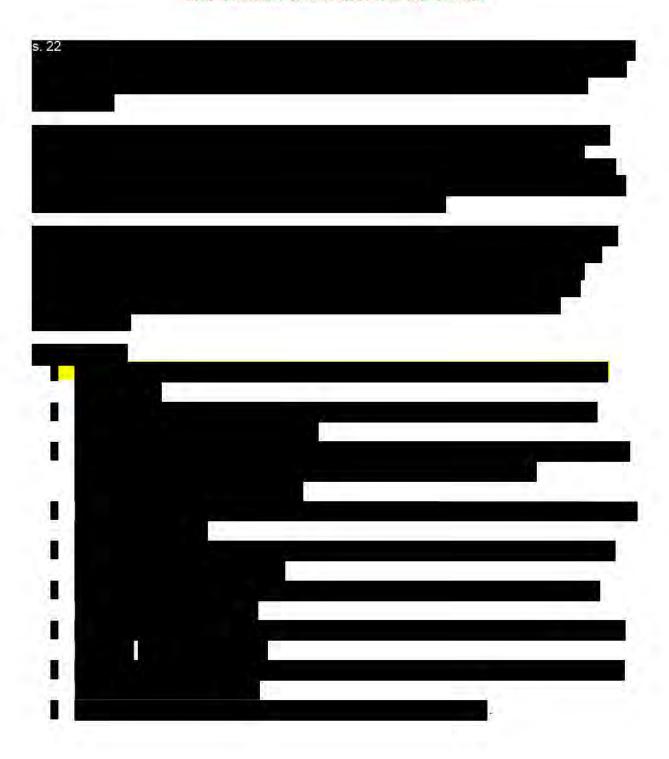


- we are working to ensure this process occurs swiftly, including arranging travel exemptions and mandatory quarantine arrangements, to ensure those at risk of harm who meet visa requirements are resettled to Australia as soon as possible approved LES and their families are arriving in Australia.
- Questions regarding the visa application process and resettlement arrangements should be referred to the Department of Home Affairs.

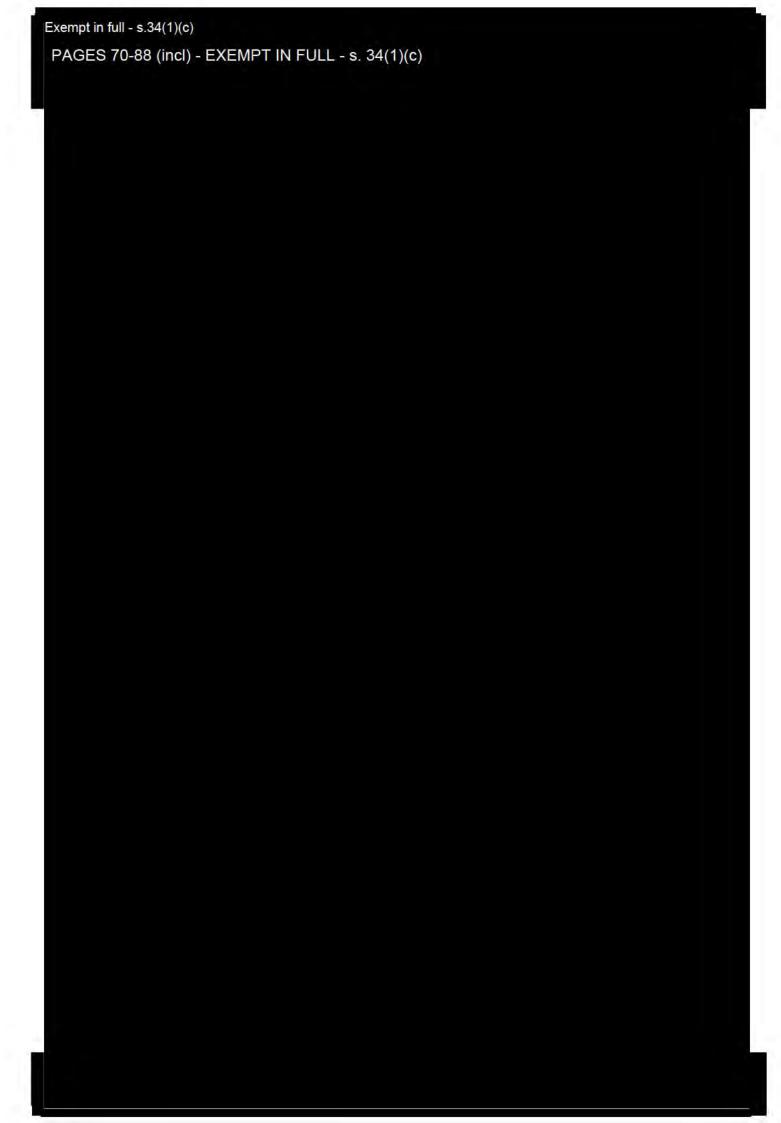


There has been substantial media interest in the welfare of Afghan LES and efforts to expedite the resettlement of LES and their families in Australia. The visa program has been in place since 2013 due to the longstanding threat against LES and their families. Over 85 per cent of these visas have been granted to LES employed by Defence. Since 24 May, you (Senator Payne) have certified LES. Between 1 June and 9 August, 386 individuals (LES and their families) with visas travelled to Australia. Since 19 May this year, over 400 requests for application forms have been received and sent, of this number over 300 have applied for certification. DFAT continues to receive requests for application forms and applications. Further Afghan LES and their families who have been granted visas will travel to Australia when the Government is able to secure a travel path for them, including arranging travel exemptions and mandatory quarantine arrangements.





s. 22 s. 22 s. 22





Ministerial Submission

MS21-100216 Cleared: Ian Biggs 20 May 2021

FOR: Senator the Hon Marise Payne

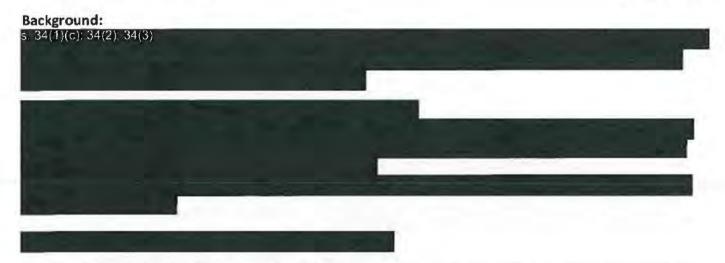


Action Requested By: 20 May 2021
Reason for Urgency: s. 34(3)

AFGHANISTAN: VISA CERTIFICATION FOR AT-RISK LOCALLY ENGAGED EMPLOYEES

decisions by you on the existing applications of ATT Afgh	This submission recommends certifica
applications of the second sec	s. 34(3), 47C
Ser Carrent Control	
Recommendation:	Decision:
hat you:	Decision.
	s. 47C
s. 34(1)(c); 34(2)	
	-
 Agree to certify 44/1 applicants listed in Part One of A under the visa policy for at-risk Afghan employees. 	and an an angular
visa policy for at-risk Afghan employees.	of Attachment A under the
visa policy for at-risk Afghan employees. 22 Action:	of Attachment A under the
visa policy for at-risk Afghan employees. 22 Action: Marise Payne	of Attachment A under the
5. 22	of Attachment A under the

MS21-100216

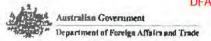


- 2. This Ministerial Submission asks you to make decisions on cohort 3 those who have made applications but who have not yet been certified by you, which is a necessary step before vetting by the Department of Home Affairs (identity, character and health checks), after which humanitarian visas may be issued.
- 3. The LES visa program is a part of the Humanitarian visa program. In order for a DFAT LES to obtain a visa, the Foreign Minister must first certify, in accordance with the legislative instrument (Attachment B), that the LES is an employee of DFAT (or has been within in six months of applying for certification), and is at significant risk of harm due to employment with the Embassy. (The six-month limitation can be waived in exceptional circumstances.)



6. Since 2013, more than 1200 Afghans have been granted visas under the policy. The overwhelming majority have been Defence locally engaged employees and their families. Since 2013, successive Ministers for Foreign Affairs have certified DFAT LES as eligible for the program, resulting in a total of 215 visas, including families. Forty applicants have been refused certification, based on DFAT's assessment that they do not meet the criteria for resettlement.





MS21-100267

Cleared: lan Biggs 17 June 2021

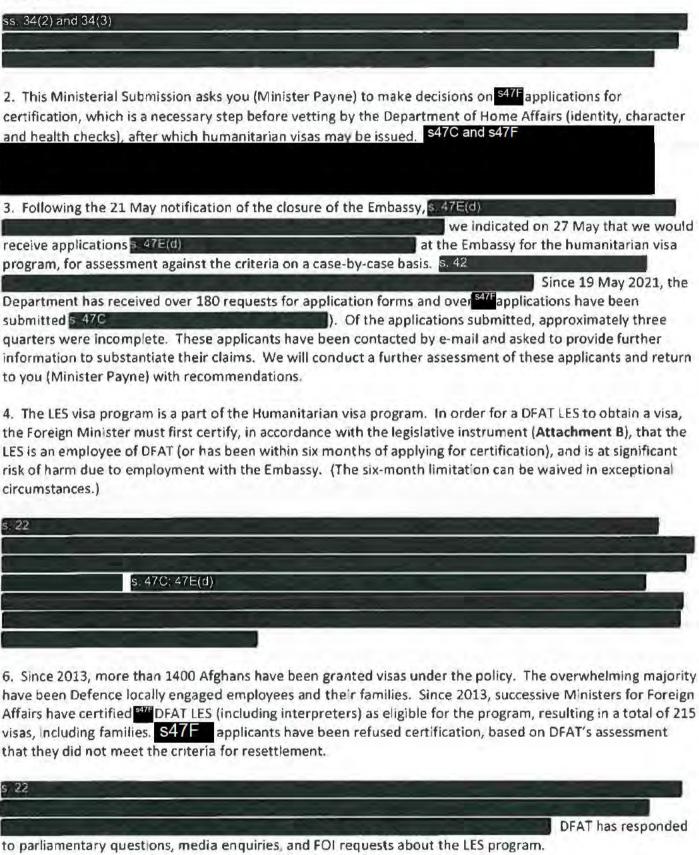
FOR: Senator the Hon Marise Payne

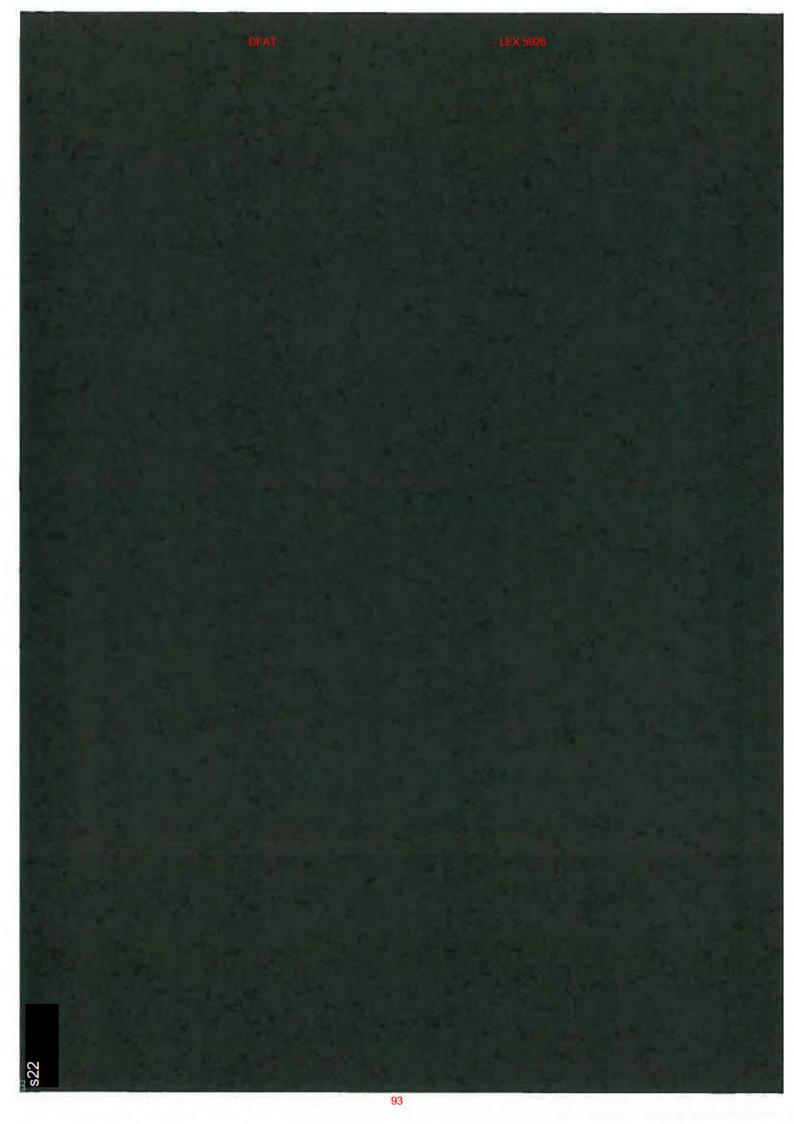


Action Requested By: 25 June 2021 Reason for Urgency: LES at risk

Afghanistan: Visa certification for at-risk locally engaged staff

pplications of ^{\$47F} Afghans under the Australian LES visa policy. \$ 47C	
Recommendation: That you: Agree to certify 47F applicants listed in Part One of Attachment A as elignment the visa policy for at-risk Afghan employees.	Decision: s47C gible
s47C and s47F	
s47C and s47F 22 s47C Marise Payne	
22 S. 222	





ISMIT 12:12"



Commonwealth of Australia

Migration Regulations 1994

CLASS OF PERSONS

(Paragraphs 200.211(1A)(a) and 201.211(1A)(a))

- 1, CHRIS BOWEN, Minister for Immigration and Citizenship, acting under paragraphs 200.211(1A)(a) and 201.211(1A)(a) of Schedule 2 to the Migration Regulations 1994 ('the Regulations'), having consulted as required under subclauses 200.211(1B) and 201.211(1B):
- REVOKE Instrument Number IMMI 09/027 signed on 8 May 2009, specifying classes of persons for paragraphs 200.211(1A)(a) and 201.211(1A)(a) of Schedule 2 to the Regulations; AND
- SPECIFY all non-citizens who have been assessed to be at significant risk of harm as a result of their employment with:
 - the Department of Foreign Affairs and Trade (DFAT) in the Australian Embassy in Baghdad in Iraq since 1 May 2003; or
 - (b) between 17 March 2003 and 15 May 2009:
 - (i) were employed in a private civilian capacity by the Australian Defence Force (ADF) in Iraq; or
 - (ii) were employed or worked collaboratively in a private civilian capacity with the Australian Defence Force in Iraq with the;
 - (i) Overwatch Battle Group (West); or
 - (ii) Australian Army Training Team

and who have:

- (iii) ceased employment with, or who have ceased working collaboratively with, the Australian Defence Force; and
- (iv) sought certification from the Minister of Defence on or before 15 May 2009; and
- (v) who have applied for a class XB (Refugee and Humanitarian) visa on or before 31 December 2009; or who
- (c) any time after 15 May 2009 have been employed in a private civilian capacity in the Australian Defence Force in Iraq

as a class of persons for the purposes of subclauses 200.211(1A) and 201.211(1A).

Page 1 of 2

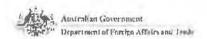
- SPECIFY that for the purpose of subclauses 200.211(1A) and 201.211(1A) a class of
 persons are all non-citizens employed with the Department of Foreign Affairs and Trade
 (DFAT), the Australian Defence Force (ADF), the Australian Agency for International
 Development (AusAID) or the Australian Federal Police (AFP):
 - (a) who have been assessed as being at significant individual risk of harm as a result of their support to Australia's whole of Government mission in Afghanistan due to their role, location, employment period and currency of employment; including:
 - (i) interpreters in Uruzgan Province in positions funded by DFAT; or
 - (ii) interpreters or instructors employed with the ADF or AFP, or
 - (iii) project, facilities management and advisory staff in the Provincial Reconstruction Team in Unuzgan on behalf of AusAID and/or DFAT; or
 - (iv) a person who is able to satisfy the relevant agency Minister that exceptional circumstances exist for that Minister to certify that the noncitizen is in that class of persons; and
 - (b) are not, or were not, an Afghan government or military official or employed in a private security capacity; and
 - (c) are not nationals or citizens of another country other than Afghanistan; and
- A class of persons under paragraph 3 must have sought to be certified by the relevant agency Minister under paragraph 200.211(1A)(b) or 201.211(1A)(b):
 - (i) within six months of ceasing employment; or
 - in the case of a locally engaged employee who has ceased employment on or after 1 January 2012, before 30 June 2013; or
 - (iii) where the relevant agency Minister is satisfied that exceptional circumstances exist at any time.

This instrument, IMMI 12/127, commences on 1 January 2013.

Dated 14 December 2012

CHRIS BOWEN

Minster for Immigration and Citizenship





MS21-100300 Cleared:

FOR: Senator the Hon Marise Payne -

Action Requested By: 15 http://discrete.com/season for Urgency: 8, 34(3)

certification decisions by you on set	Afghans under the Australian Li	This submission recommends S humanitarian visa policy, who have
applied since 15 May 2021. 5, 47C		
Recommendation:		Decision:
That you:		s47C
 Agree to certify \$47F applica under the visa policy for at-risk 		
 Agree not to certify safe applicant visa policy for at-risk Afghan en 		ent A under the
The state of the s		
 Note that we will provide you we their applications have been as 	the state of the s	ants as soon as
their applications have been as	the state of the s	ants as soon as
their applications have been as s. 22	the state of the s	ants as soon as
s. 22 s. 22 Action:	the state of the s	ants as soon as
s. 22 Action: Marise Payne	the state of the s	ants as soon as
s. 22	the state of the s	Contact: s. 22



MS21-100300

Background:

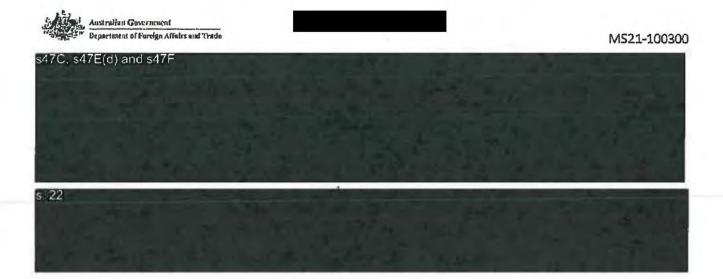
s 34(2): 34(3)

- 2. This Ministerial Submission asks you (Minister Payne) to make decisions on applications for certification. This is a necessary step before applicants can apply for a humanitarian visa with the Department of Home Affairs, where applicants undergo further vetting (identity, character and health checks). After completion of the vetting process a humanitarian visa can be granted.
- 3. In order for a DFAT LES to obtain a visa, you (Minister Payne) must first certify, in accordance with the legislative instrument (Attachment B), that the staff member is employed with DFAT (or has been within six months of applying for certification), and is at significant individual risk of harm due to their employment with the Embassy. The six-month limitation can be waived in exceptional circumstances.

the same of the sa	we indicated that we would
receive applications from s. 47E(d)	at the Embassy for the humanitarian visa
program, for assessment against the criteria on a case	-by-case basis. s. 47C; 47E(d)
The same of the sa	As of 30 June 2021 (and since 15 May), DFA
had received over s475 applications. This number is like	ely to increase. Over 260 people have made enquiries.
Some submitted applications are not ready to be cons	
These applicants have been contacted by e-mail and a	
their claims. We will conduct a further assessment of with recommendations.	
5. We recommend \$47F of the applications in Part	One of Attachment A to be certified as eligible in line

with the Migration Regulations 1994, the Legislative Instrument IMMI 12/127 S42, S47C and S47E(d) S42, S47C and S47E(d) of the applications in Part Two of Attachment A are considered Ineligible under the Migration Regulations 1994, Legislative Instrument IMMI 12/127.

s47C, s47E(d) and s47F		
s22		
s47C, s47E(d) and s47F		
	s42, s47C and s47E(d)	



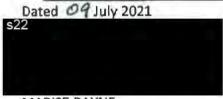
PAGES 99 - 103 (incl) - removed - s22(1)(a)(ii)

Exercise of Ministerial Discretion under Migration Regulations 1994 CLASS OF PERSONS

(IMMI 12/127 - CLASS OF PERSONS)

I, MARISE PAYNE, Minister for Foreign Affairs and Minister for Women, acting under IMMI 12/127 (Class of Persons) of the Migration Regulations 1994, having received advice from the Department of Foreign Affairs and Trade on the certification of certain individuals:

 EXERCISE my Ministerial discretion under Section 3(a)(iv) and Section 4(iii) that I am satisfied exceptional circumstances exist for the following named individuals: s47F



MARISE PAYNE

Minister for Foreign Affairs and Minister for Women



NIS21-100300 Cleared: Christian Hurst

20 July 2021

FOR: Senator the Hon Marise Payne



Action Requested By: 23 July 2021 Reason for Urgency: s. 34(3)

AFGHANISTAN: Visa Certification for at-risk locally engaged employees

Key Issues: 8 34(2); 34(3) This submission recommends certification decisions by you on safe Afghans under the Australian LES humanitarian visa policy, who have applied since 15 May 2021. s. 34(2); 34(3) Recommendation: Decision: That you: s47C a) Agree not to certify s475 applicants listed in Attachment A under the visa policy for at-risk Afghan employees. s47C, s47E(d) c) Note that we will provide you with advice on further new applicants as soon as their applications have been assessed. d) Note that we are reassessing previously rejected applications in order to ascertain if some can be considered eligible under the current circumstances. s. 22 s47C LES. Action: Marise Payne 17/04/2021 From: Christian Hirst, A/g FAS NSD s. 22 Can this proposal be funded from within your existing divisional allocation (departmental/aid)? Not Applicable If the proposal high risk/high value (over \$100m) concept has been approved by the Aid Governance Board? Not Applicable

Consultation: Diplomatic Security Division, SAO Kabul Post





MS21-100308 Cleared:

FOR: Senator the Hon Marise Payne

Action Requested By: 10 July 2021 Reason for Urgency: 8, 34(3)

The state of the s	This submission recommends n LES humanitarian visa policy, who have
applied since 15 May 2021. 5. 47C	
Recommendation:	Decision:
That you:	
a) Agree to certify s47F applicants listed in Part One of Attac under the visa policy for at-risk Afghan employees.	s47C hment A as eligible
 Agree not to certify safe applicants listed in Part Two of Attack visa policy for at-risk Afghan employees. 	nment A under the
c) Note that we will provide you with advice on further new appetitions have been assessed.	plicants as soon as
s. 22	
s. 22 Marise Payne	
s 22	

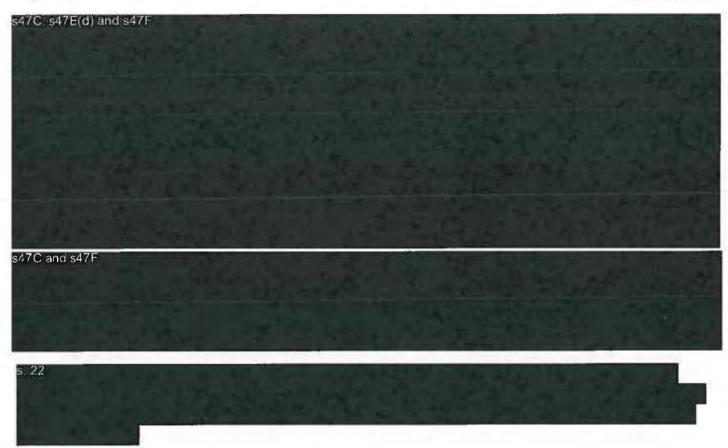
s 34(2); 34(3)	-	

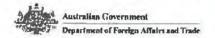
- 2. This Ministerial Submission asks you (Minister Payne) to make decisions on 81 applications for certification. This is a necessary step before applicants can apply for a humanitarian visa with the Department of Home Affairs, where applicants undergo further vetting (identity, character and health checks). After completion of the vetting process, a humanitarian visa can be granted.
- 3. In order for a DFAT LES to obtain a visa, you (Minister Payne) must first certify, in accordance with the legislative instrument (Attachment B), that the staff member is employed with DFAT (or has been within six months of applying for certification), and is at significant individual risk of harm due to their employment with the Embassy. The six-month limitation can be waived in exceptional circumstances.

4. Following the 21 May notification of the closure of the	Embassy, s. 47E(d)
receive applications from s. 47E(d) program, for assessment against the criteria on a case-by-	we indicated that we would at the Embassy for the humanitarian visa case basis. s. 47C; 47E(d)
	Between 15 May and 9 July 2021, DFAT
received over 200 applications. This number is likely to in	crease. Over 350 people have made enquiries.
Some submitted applications are not ready to be consider	red by you because of incomplete information.
These applicants have been contacted by e-mail and aske	d to provide further information to substantiate
their claims. We will conduct a further assessment of the recommendations.	se applicants and revert to you (Minister Payne) with

5. We recommend s47F of the applications in Part One of Attachment A to be certified as eligible in line with the Migration Regulations 1994, the Legislative Instrument IMMI 12/127, s42, s47C and s47E(d) s42, s47C and s47E(d) of the applications in Part Two of Attachment A are considered ineligible under the Migration Regulations 1994, Legislative Instrument IMMI 12/127.

s47C, s47E(d) and s47F		
s47C, s47E(d) and s47F		
	s42, s47C and s47E(d)	





MS21-100332

Cleared: Gary cowan 30 July 2021

FOR: Senator the Hon Marise Payne



Action Requested By: 4 August 2021 Reason for Urgency: s. 34(3)

	DFAT recommends
	under the Australian LES humanitarian visa policy who have
pplied since 15 May 2021. S. 47C	
Recommendation:	Decision:
hat you:	s47C
a) Agree to certify s47F applicants listed in eligible under the visa policy for at-risk Afgh	Part One of Attachment A as
b) Agree not to certify s47F applicants A under the visa policy for at-risk Afghan em	listed in Part Three of Attachment ployees.
 Agree to apply your ministerial discretion in in Part Three of Attachment A under paragra Afghan employees. 	
 Note that we will provide you with advice or applied very recently as soon as their applica- 	
 Note that we are re-checking previously reje ascertain if some can be considered eligible 	
22	
Action:	5. 22
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Marise Payne	
Marise Payne	Contact: s. 22



- 2. This Ministerial Submission asks you (Minister Payne) to make decisions on sixty-eight (68) applications for certification. This is a necessary step before applicants can apply for a humanitarian visa with the Department of Home Affairs, where applicants undergo further vetting (identity, character and health checks). After completion of the vetting process a humanitarian visa can be granted.
- 3. In order for a DFAT LES to obtain a visa, you (Minister Payne) must first certify, in accordance with the Legislative Instrument (Attachment B), that the staff member is employed with DFAT (or has been within six months of applying for certification), and is at significant individual risk of harm due to their employment with the Embassy. The six-month limitation can be waived in exceptional circumstances.
- 4. Following the 21 May notification of the closure of the Embassy, we indicated that we would receive applications from 47E(d) at the Embassy for the humanitarian visa program, for assessment against the criteria on a case-by-case basis.

 Between of 15 May and 28 July 2021, DFAT had received over 240 applications. This number is likely to increase with more having made enquiries. Some submitted applications are not ready to be considered by you because of incomplete information. These applicants have been contacted by e-mail and asked to provide further information to substantiate their claims, including in Dari or Pashto is they wish. We will conduct a further assessment of these applicants and revert to you (Minister Payne) with recommendations.

5. We recommend of the applications in Part One of Attachment A to be certified as eligible in line with the Migration Regulations 1994, the Legislative Instrument IMMI 12/127, S42, S47C and S47E(d)

We recommend we recommend s47E applications in Part Two of Attachment A for your ministerial discretion under provision 4(iii) in IMMI

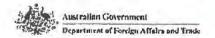
applications in Part Two of Attachment A for your ministerial discretion under provision 4(iii) in IMMI 12/127. 547F of the applications in Part Two of Attachment A we recommend are considered ineligible under IMMI 12/127.

s47F s47C and s47F

applicants as soon as possible.



12. DFAT continues to assess applications 34(3) There remains a number of outstanding cases, including around safe legacy cases which we are reassessing at the request of your office, under our review. We will provide you with advice on these



MS21-100358 Cleared: Gary Cowan, FAS NSD

FOR: Senator the Hon Marise Payne

INFO:



Action Requested By: 20 August 2021 Reason for Urgency: \$. 34(2); 34(3)

	The Control of the Control	DFAT recomme
	recent applications under the A	ustrallan LES humanitarian visa po
47C	40	
Recommendation:		Decision:
That you:		s47C
a) Agree not to certify s47F visa policy for at-risk Afghan em	applicants listed in Attachme	
s47C		
20		
5.22		
· · ·	s47C	
29	s47C	
Action: 22	s47C	
Action: 22 Marise Payne	s47C	
Marise Payne	s47C	
Action: 22 Marise Payne	s47C	Contact: \$, 22 s. 22

his Ministerial Submission covers applications received since 15 May who have presented weak cases for certification.

2. This Ministerial Submission recommends the s47F applications for certification in Attachment A s 42: 47C: 47E(d)

3. In order for a DFAT LES to obtain a visa, you (Minister Payne) must first certify, in accordance with the Legislative Instrument (Attachment B), that the staff member is employed with DFAT (or has been within six months of applying for certification), and is at significant individual risk of harm due to their employment with the Embassy. The six-month limitation can be waived in exceptional circumstances.

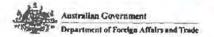




s47C and s47F

7. DFAT continues to receive certification applications daily. Some submitted applications are not ready to be considered by you because of incomplete information. Where there is a determination that addition information could lead to a recommendation for certification, applicants have been contacted by e-mail and asked to provide further information to substantiate their claims, including in Dari or Pashto is they wish. We will conduct a further assessment of these applicants and revert to you (Minister Payne) with recommendations.

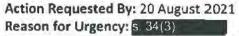




MS21-100363 Cleared: Gary Cowan

16 August 2021

FOR: Senator the Hon Marise Payne





Afghanistan

Key Issues: s. 34(2); 34(3)	
In accordances of refused certification for the Afghan LES progra	nce with your Office's request, DFAT has reviewed s47F am between January 2013 (when the program
commenced) and May 2021. s. 47G	
applicants as having potential grounds for certification discretion under paragraph 3(a)(iv) of the Legislative Ir	
Recommendation:	Decision:
That you: s47C and s47F	
a)	
 Agree to apply your (Minister Payne's) ministerial depreviously rejected applicants by indicating your department A. Note the Department is intending to invite 47F LES 	ecisions in Part One of
who provided incomplete applications to reapply.	
Action:	
Marise Payne	
From: Gary Cowan, FAS NSD, 5. 22	Contact: 5 22 s. 22
an this proposal be funded from within your existing <u>divisional</u> f the proposal high risk/high value (over \$100m) concept has be	allocation (departmental/aid)? Not Applicable
Consultation: NIL	200 - 100 -

s. 34(2); 34(3)

- 2. This Ministerial Submission provides you (Minister Payne) an update on DFAT's review of legacy applications that were previously rejected. The Department identified potential cases but reviewed after excluding duplicate records and persons who subsequently migrated to Australia.
- the Department has identified s47F applications that we have assessed could be considered under 'exceptional circumstances'. S47F \$22
- 4. You (Minister Payne) you may wish to exercise your powers of Ministerial discretion under 3(a)(iv) of IMMI 12/127 to (Part One Attachment A), noting the personal circumstances (location, contact details etc.) of certain applicants may have changed since their time of applying.
- 5. The Department also is intending to invite to provide updated applications. S47F

 These applicants will be contacted by e-mail and asked to re-apply for the Afghan LES Humanitarian visa program, including in Dari or Pashto if they wish.
- 6. The Department has judged that the remaining previously rejected applications from this caseload (Part Three Attachment A) did not sufficiently meet the criteria to be considered eligible under IMMI 12/127, s42, s47C and s47E(d)
- 7. s47F remains our assessment that the applicants would still not meet the criteria in IMMI 12/127.

DFAT - LEX 5926

Pages 117 - 124 (incl) EXEMPT IN FULL - s. 34(1)(c)