



## Ministerial Submission

Cleared by: Michelle Chan

Date sent to MO: 29 November 2024

s 47C, s 47E(d)

s 33(a)(iii), s 47C, s 47E(d)

FOR: Senator the Hon Penny Wong

INFO: The Hon Pat Conroy MP

Timor-Leste – Greater Sunrise: s 33(a)(iii), s 47C, s 47E(d)

s 33(a)(iii), s 47C, s 47E(d)

### Recommendation:

That you:

- Note Mr Bracks' report on his recent visit to Dili (**Attachment A**) s 33(a)(iii), s 47C, s 47E(d)
- Sign the draft letter (**Attachment C**) forwarding Mr Bracks' report to the Minister for Resources, copied to the Treasurer and Ministers for Employment and Workplace Relations and Energy and Climate Change.

s 33(a)(iii), s 47C, s 47E(d)

### Decision:

Noted

Signed / Not Signed

### Action:

Penny Wong

/ /

### Information:

Noted

Pat Conroy

/ /

From: Lauren Bain, SSG | SMD

s 22(1)(a)

Contact: s 22(1)(a)(ii)

Can this proposal be funded from within your existing divisional allocation (departmental/aid)? Not Applicable

If the proposal high risk/high value (over \$100m) concept has been approved by the Development Program Committee? Not Applicable

Consultation: PMC, DISR, AGD, Treasury, Finance, DEWR, DCCEEW, DFAT: CMB, LMB, NEB



**Background:**

s 33(a)(iii), s 47C, s 47E(d)

Mr Bracks' updated report is at Attachment A. We propose you write to the Resources Minister attaching the report, in accordance with past practice, copied to relevant ministers. A draft letter is at Attachment C.

s 33(a)(iii), s 47C, s 47E(d)





**Senator the Hon Penny Wong**  
Minister for Foreign Affairs

s 22(1)(a)

The Hon Madeleine King MP  
Minister for Resources and Minister for Northern Australia  
Parliament House  
CANBERRA ACT 2600

Dear Minister

I am writing to provide you with Special Representative Bracks' most recent report on Greater Sunrise. s 33(a)(iii), s 33(b), s 47C, s 47E(d)

I appreciate your ongoing strong support as we continue to advance this crucial work.  
Yours sincerely

**PENNY WONG**

Cc: Treasurer, Minister for Employment and Workplace Relations, Minister for Climate Change and Energy

Ministerial Submission

s 22(1)(a)(ii)

Cleared by: Craig MacLachlan

Date sent to MO: 29 November 2024

s 47C, s 47E(d)

FOR: Senator the Hon Penny Wong

INFO: The Hon Pat Conroy MP

Timor-Leste – Greater Sunrise: s 33(a)(iii), s 47C, s 47E(d)

s 33(a)(iii), s 47C, s 47E(d)

Recommendation:

That you:

- a) Note Mr Bracks' report on his recent visit to Dili (**Attachment A**) and s 22(1)(a)(ii), s 47C, s 47E(d)
- b) Sign the draft letter (**Attachment C**) forwarding Mr Bracks' report to the Minister for Resources, copied to the Treasurer and Ministers for Employment and Workplace Relations and Energy and Climate Change.

s 33(a)(iii), s 47C, s 47E(d)

Decision:

Noted

Signed / Not Signed

Action:

Penny Wong

/ /

Information:

Noted

Pat Conroy

12/12/24

From: Lauren Bain, SSG | SMD

s 22(1)(a)

Contact: s 22(1)(a)(ii)

Can this proposal be funded from within your existing divisional allocation (departmental/aid)? Not Applicable

If the proposal high risk/high value (over \$100m) concept has been approved by the Development Program Committee? Not Applicable

Consultation: PMC, DISR, AGD, Treasury, Finance, DEWR, DCCEEW, DFAT: CMB, LMB, NEB



**Background:**

s 33(a)(iii), s 47C, s 47E(d)

Mr Bracks' updated report is at Attachment A. We propose you write to the Resources Minister attaching the report, in accordance with past practice, copied to relevant ministers. A draft letter is at Attachment C.

s 33(a)(iii), s 47C, s 47E(d)





Australian Government  
Department of Foreign Affairs and Trade

## Ministerial Submission

s 22(1)(a)(ii)

Cleared by: Craig MacLachlan

Date sent to MO: 29 November 2024

s 47C, s 47E(d)

FOR: Senator the Hon Penny Wong

INFO: The Hon Pat Conroy MP

Timor-Leste – Greater Sunrise: s 33(a)(iii), s 47C, s 47E(d)

s 33(a)(iii), s 47C, s 47E(d)

### Recommendation:

That you:

- Note Mr Bracks' report on his recent visit to Dili (**Attachment A**) and <sup>s 33(a)(iii)</sup> (**Attachment B**).
- Sign the draft letter (**Attachment C**) forwarding Mr Bracks' report to the Minister for Resources, copied to the Treasurer and Ministers for Employment and Workplace Relations and Energy and Climate Change.

s 33(a)(iii), s 47C, s 47E(d)


### Decision:

Noted

Signed / Not Signed

**Domestic/Media Considerations:** Significant media interest if a PM visit proceeds.

### Action:

  
Penny Wong  
13/12/24

### Information:

Noted

Pat Conroy  
/ /

From: Lauren Bain, SSG | SMD  
s 22(1)(a)

Contact: s 22(1)(a)(ii)

Can this proposal be funded from within your existing divisional allocation (departmental/aid)? Not Applicable

If the proposal high risk/high value (over \$100m) concept has been approved by the Development Program Committee? Not Applicable

Consultation: PMC, DISR, AGD, Treasury, Finance, DEWR, DCCEEW, DFAT: CMB, LMB, NEB



**Background:**

s 33(a)(iii), s 47C, s 47E(d)

Mr Bracks' updated report is at Attachment A. We propose you write to the Resources Minister attaching the report, in accordance with past practice, copied to relevant ministers. A draft letter is at Attachment C.

s 33(a)(iii), s 47C, s 47E(d)





**Senator the Hon Penny Wong**  
**Minister for Foreign Affairs**

s 22(1)(a)

The Hon Madeleine King MP  
Minister for Resources and Minister for Northern Australia  
Parliament House  
CANBERRA ACT 2600

13 DEC 2024

Dear Minister

I am writing to provide you with Special Representative Bracks' most recent report on Greater Sunrise. s 33(a)(iii), s 33(b)

I appreciate your ongoing strong support as we continue to advance this crucial work.

Yours sincerely

A handwritten signature in black ink, appearing to read 'Penny Wong', written over a printed name.

**PENNY WONG**

Cc: Treasurer, Minister for Employment and Workplace Relations, Minister for Climate Change and Energy, Minister for Finance

## ADDENDUM REPORT: SPECIAL REPRESENTATIVE FOR GREATER SUNRISE

<b>Date of report</b>	28 November 2024
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s 33(a)(iii), s 33(b), s 45(1), s 47(1), s 47E(d)





Ministerial Submission

Cleared by: Michelle Chan

Date sent to MO: 17 February 2025

Action Requested By: 28 February 2025

Reason for Urgency: Not Applicable

FOR: Senator the Hon Penny Wong

INFO: Senator the Hon Don Farrell, The Hon Pat Conroy MP,  
the Hon Tim Watts MP

Timor-Leste: Special Representative for Greater Sunrise – Final Report

s 33(a)(iii), s 47C, s 47E(d)

<b>Recommendation:</b> That you:  a) Note the <sup>s 33(a)(iii), s 47C, s 47E(d)</sup> final Progress Report (Attachment A) from the Special Representative for Greater Sunrise, s 33(a)(iii), s 47C, s 47E(d)  b) Sign letters (Attachments B and C) to the Minister for Resources and Minister for Energy, forwarding Mr Bracks' final report. s 33(a)(iii), s 47(1), s 47C, s 47E(d)		<b>Decision:</b>  <u>Noted</u>  <u>Signed / Not Signed</u>
<b>Domestic/Media Considerations:</b> NIL <b>Action:</b>  Penny Wong  / /		
<b>Information:</b>  Don Farrell / /  Pat Conroy / /  Tim Watts / /		
<b>From:</b> FAS Lauren Bain SSG   SMD s 22(1)(a)(ii)	<b>Contact:</b> Contact: s 22(1)(a)(ii)	
Can this proposal be funded from within your existing <u>divisional</u> allocation (departmental/aid)? Not Applicable If the proposal high risk/high value (over \$100m) concept has been approved by the Development Program Committee? Not Applicable		
<b>Consultation:</b> Deputy Secretary SSG, ILB, DISR		



**Background:**

Mr Bracks has submitted his final report as Special Representative for Greater Sunrise. s 33(a)(iii), s 45(1), s 47(1), s 47E(d)



**FINAL REPORT: SPECIAL REPRESENTATIVE FOR GREATER SUNRISE**

<b>Date of report</b> s 33(a)(iii), s 47C, s 47E(d)	29 January 2025
<b>Submitted by</b> s 33(a)(iii), s 47C, s 47E(d)	Hon Steve Bracks AC, Special Representative for Greater Sunrise
s 33(a)(iii), s 47C, s 47E(d)	

**1. SUMMARY OF ACTIVITIES**

This report covers the final period of my Special Representative mandate, s 33(a)(iii), s 47E(d)

During this time the Sunrise Joint Venture's contractor, engineering consultancy company Wood finalised its independent study s 33(a)(iii), s 45(1), s 47E(d)

The resulting Prime Ministerial Joint Statement (Attachment D) was released on 21 December s 33(a)(iii), s 45(1), s 47E(d)



s 33(a)(iii), s 45(1), s 47(1), s 47E(d)

## 5. NOTE OF APPRECIATION

I would like to thank Foreign Minister Wong and her Cabinet colleagues for their close attention to this issue and support s 33(a)(iii), s 45(1), s 47E(d)

## 6. ATTACHMENTS

A. s 33(a)(iii), s 45(1), s 47E(d)

D. Joint Statement by Prime Ministers Albanese and Gusmao, 21 December 2024





## JOINT STATEMENT

**ANTHONY ALBANESE**  
PRIME MINISTER OF AUSTRALIA

**HIS EXCELLENCY KAY RALA XANANA GUSMÃO**  
PRIME MINISTER OF THE DEMOCRATIC REPUBLIC OF TIMOR-LESTE

There is a deep reservoir of friendship and solidarity between the Timorese and Australian people. Our governments are working closely together to further our bilateral ties and our shared interest in a peaceful, stable and prosperous region. Befitting the close relationship between our countries, Australia and Timor-Leste are pleased to announce important new initiatives to support Timor-Leste's economic development.

Australia and Timor-Leste are committed to ensuring that the development of the Greater Sunrise Fields in the Timor Sea delivers long-term benefits for the people of Timor-Leste, consistent with the historic Treaty Between Australia and the Democratic Republic of Timor-Leste Establishing Their Maritime Boundaries in the Timor Sea (the 2018 Maritime Boundary Treaty).

The 2018 Maritime Boundary Treaty created a special regime for the development of the Greater Sunrise Fields. Over the past two years, Australia's Special Representative for Greater Sunrise, the Honourable Steve Bracks AC, has worked closely with the Australian and Timor-Leste Governments and the private sector to create the conditions for the development of this strategic resource.

To support Timor-Leste's wishes to secure long-term economic growth, improve living standards and diversify its economy, Australia has proposed to make a significant investment in Timor-Leste's future through the establishment of a dedicated infrastructure fund, capitalised from part of Australia's share of future revenue from the Greater Sunrise project. Australia would establish the infrastructure fund to support any commercially viable solution proposed by the commercial parties which had been agreed to by the States consistent with the requirements of the 2018 Maritime Boundary Treaty. It is estimated that a successful project could deliver billions of dollars to the Timor-Leste infrastructure fund over the life of the project, making it a nation building initiative.





**Senator the Hon Penny Wong**  
Minister for Foreign Affairs

s 22(1)(a)

The Hon Madeleine King MP  
Minister for Resources  
Minister for Northern Australia  
Parliament House  
CANBERRA ACT 2600

Dear Minister

I am writing to provide you with Mr Bracks' final report in his role as Special Representative for Greater Sunrise (enclosed), and inform you of next steps.

s 33(a)(iii), s 33(b), s 47C, s 47E(d)

s 33(a)(iii), s 47C, s 47E(d)

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I appreciate your ongoing strong support as we continue to advance this crucial work.

Yours sincerely

**PENNY WONG**



**Senator the Hon Penny Wong**  
Minister for Foreign Affairs

s 22(1)(a)

The Hon Chris Bowen MP  
Minister for Climate Change and Energy  
Parliament House  
CANBERRA ACT 2600

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Yours sincerely

**PENNY WONG**

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Parliament House, CANBERRA ACT 2600



## Ministerial Submission

s 22(1)(a)(ii)

Cleared by: Michelle Chan

Date sent to MO: 17 February 2025

Action Requested By: 28 February 2025

Reason for Urgency: Not Applicable

FOR: Senator the Hon Penny Wong

INFO: Senator the Hon Don Farrell, The Hon Pat Conroy MP,  
the Hon Tim Watts MP

## Timor-Leste: Special Representative for Greater Sunrise – Final Report

s 33(a)(iii), s 47C, s 47E(d)

## Recommendation:

That you:

- a) Note s 33(a)(iii), s 47C, s 47E(d) final Progress Report (Attachment A) from the Special Representative for Greater Sunrise, s 33(a)(iii), s 47C, s 47E(d)
- b) Sign letters (Attachments B and C) to the Minister for Resources and Minister for Energy, forwarding Mr Bracks' final report.

## Decision:

NotedSigned / Not Signed

s 33(a)(iii), s 47(1), s 47C, s 47E(d)

## Information:

Don Farrell

Pat Conroy

Tim Watts

/ /

/ /

/ /

From: FAS Lauren Bain SSG | SMD

s 22(1)(a)(ii)

s 22(1)(a)(ii)

Can this proposal be funded from within your existing divisional allocation (departmental/aid)? Not Applicable

If the proposal high risk/high value (over \$100m) concept has been approved by the Development Program Committee? Not Applicable

Consultation: Deputy Secretary SSG, ILB, DISR

**Background:**

Mr Bracks has submitted his final report as Special Representative for Greater Sunrise. s 33(a)(iii), s 47(1), s 47C, s 47E(d)





**Senator the Hon Penny Wong**  
**Minister for Foreign Affairs**

s 22(1)(a)

The Hon Madeleine King MP  
Minister for Resources  
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CANBERRA ACT 2600

Dear Minister

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I appreciate your ongoing strong support as we continue to advance this crucial work.

Yours sincerely



PENNY WONG

25 FEB 2025



**Senator the Hon Penny Wong**  
Minister for Foreign Affairs

s 22(1)(a)

The Hon Chris Bowen MP  
Minister for Climate Change and Energy  
Parliament House  
CANBERRA ACT 2600

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s 33(a)(iii), s 47C, s 47E(d)

I appreciate your ongoing strong support as we continue to advance this crucial work.

Yours sincerely

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PENNY WONG

25 FEB 2025

Parliament House, CANBERRA ACT 2600



Australian Government  
Department of Foreign Affairs and Trade

## Ministerial Submission

§ 22(1)(a)(ii)

Cleared by: Michelle Chan

Date sent to MO: 17 February 2025

Action Requested By: 28 February 2025

Reason for Urgency: Not Applicable

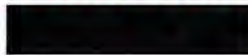
FOR: Senator the Hon Penny Wong

INFO: Senator the Hon Don Farrell, The Hon Pat Conroy MP,  
the Hon Tim Watts MP

### Timor-Leste: Special Representative for Greater Sunrise – Final Report

§ 33(a)(iii), § 47C, § 47E(d)

<p><b>Recommendation:</b> That you:</p> <p>a) Note § 33(a)(iii), § 47C, § 47E(d) final Progress Report (Attachment A) from the Special Representative for Greater Sunrise, § 33(a)(iii), § 47C, § 47E(d)</p> <p>b) Sign letters (Attachments B and C) to the Minister for Resources and Minister for Energy, forwarding Mr Bracks' final report.</p> <p>§ 33(a)(iii), § 47(1), § 47C, § 47E(d)</p>	<p><b>Decision:</b></p> <p><u>Noted</u></p> <p><u>Signed / Not Signed</u></p> <p><u>Noted</u></p> <p><u>Noted</u></p>
<p><b>Domestic/Media Considerations:</b> NIL</p> <p><b>Action:</b></p> <p>Penny Wong</p> <p>/ /</p>	
<p><b>Information:</b></p> <p>Don Farrell                      Pat Conroy                      <del>Tim Watts</del></p> <p>/ /                      / /                      6/3/25</p>	
<p><b>From:</b> FAS Lauren Bain SSG   SMD § 22(1)(a)(ii)</p>	<p><b>Contact:</b> Contact: § 22(1)(a)(ii)</p>
<p>Can this proposal be funded from within your existing <u>divisional</u> allocation (departmental/aid)? Not Applicable</p> <p>If the proposal high risk/high value (over \$100m) concept has been approved by the Development Program Committee? Not Applicable</p>	
<p><b>Consultation:</b> Deputy Secretary SSG, ILB, DISR</p>	



**Background:**

Mr Bracks has submitted his final report as Special Representative for Greater Sunrise. s 33(a)(iii), s 47(1), s 47C, s 47E(d)







Australian Government  
Department of Foreign Affairs and Trade

## Ministerial Submission

s 22(1)(a)(ii)

Cleared by: Michelle Chan

Date sent to MO: 17 February 2025

Action Requested By: 28 February 2025

Reason for Urgency: Not Applicable

FOR: Senator the Hon Penny Wong

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### Timor-Leste: Special Representative for Greater Sunrise – Final Report

s 33(a)(iii), s 47C, s 47E(d)

<p><b>Recommendation:</b> That you:</p> <p>a) Note <sup>s 33(a)(iii), s 47C, s 47E</sup> and final Progress Report (Attachment A) from the Special Representative for Greater Sunrise, s 33(a)(iii), s 47C, s 47E(d)</p> <p>b) Sign letters (Attachments B and C) to the Minister for Resources and Minister for Energy, forwarding Mr Bracks' final report.</p> <p>s 33(a)(iii), s 47(1), s 47C, s 47E(d)</p>	<p><b>Decision:</b></p> <p><u>Noted</u></p> <p><u>Signed / Not Signed</u></p> <p><u>Noted</u></p> <p><u>Noted</u></p>
<p><b>Domestic/Media Considerations:</b> NIL</p> <p><b>Action:</b></p> <p>Penny Wong</p> <p>/ /</p>	
<p><b>Information:</b></p> <p>Don Farrell      Pat Conroy      Tim Watts</p> <p>/ /      11/3/25      / /</p>	
<p>From: FAS Lauren Bain SSG   SMD</p> <p>s 22(1)(a)(ii)</p>	<p>Contact: Contact: s 22(1)(a)(ii)</p>
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<p>Consultation: Deputy Secretary SSG, ILB, DISR</p>	

**Background:**

Mr Bracks has submitted his final report as Special Representative for Greater Sunrise. s 33(a)(iii), s 47(1), s 47C, s 47E(d)

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Pages 44-94 redacted under s 45(1), s 47(1) and s 47E(d)



**TIMELINE – KEY MILESTONES AND POSSIBLE STEPS TO IMPLEMENT****OPTION 1 OR OPTION 2**

2024		2025		
NOV 2024	DEC 2024	JAN	FEB	2ND HALF
<b>8 NOVEMBER</b> Wood's independent Concept Study is released to the SJV.  s 33(a)(iii), s 47C, s 47E(d)	s 33(a)(iii), s 47C, s 47E(d)			
<b>REST OF NOVEMBER</b> <b>Mr Bracks</b> s 33(a)(iii), s 47C, s 47E(d)  20 – 22 <b>November visit to Dili.</b> s 33(a)(iii), s 45(1), s 47C, s 47E(d)				
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