

s 47E(d)

Title: UNGA: Israel-Hamas conflict - Palestinian explanation of its draft ESS resolution - Palestinian UN membership
MRN: s 47E(d) s 22(1)(a)(ii)
To: UN New York
Cc: s 47E(d)
From: Canberra
(CHCH/DFAT/MPD/ORB)
From File:
EDRMS
Files:
References: s 47E(d)
Response: Priority, Requires Action by 03/05/2024

Summary

Thanks Post advice on the draft ESS resolution concerning Palestinian UN membership. Cable provides instructions.

As requested (reftel s 47E(d)), instructions for engagement on the draft ESS resolution are as follows:
s 47E(d), s 33(a)(iii)

s 47E(d)

s 47E(d), s 33(a)(iii)

6. Grateful updates on discussions in the coming days.
7. Cable developed in consultation with MAD and LGD.

text ends

Sent by: s 22(1)(a)(ii)
Prepared by:
Approved by: FAS MAD and FAS MPD
Topics: LEGAL/International Law, POLITICAL-ECONOMIC/International Political, UN & COMMONWEALTH/UN Discussions
▼ New Distribution

s 47E(d)

Title: UNGA: Palestinian UN membership - s 33(a)(iii)
MRN: s 47E(d) s 22(1)(a)(ii)
To: s 47E(d), s 33(a)(iii)

Cc: s 47E(d)
From: Canberra
(CHCH/DFAT/MPD/ORB)
From File:
EDRMS
Files:
References: s 47E(d)

The cable has the following attachment/s -
5 May_revised GA resolution membership of the State of Palestine Zero
draft.docx

Response: Priority, Requires Action by 09/05/2024

Summary

Australia is considering our position on the draft ESS Resolution on Palestinian UN membership ahead of the scheduled UNGA vote on 10 May 2024. s 47E(d), s 33(a)(iii)

Cable provides preliminary views on the text.

s 42(1)

s 33(a)(iii)

s 33(a)(iii)

4. Cable developed in consultation with MAD and ILB.

text ends

Sent by: s 22(1)(a)(ii)
Prepared by:
Approved by: FAS MPD and FAS MAD
Topics: LEGAL/International Law, POLITICAL-ECONOMIC/International Political, UN & COMMONWEALTH/UN Discussions
▼ New Distribution

s 47E(d)

From: [DLO FM](#)
To: [Marc Innes-Brown](#)
Cc: [Craig Maclachlan](#); [Gemma Huggins](#); [s 22\(1\)\(a\)\(ii\)](#); [s 47F\(1\)](#) [Anna Oldmeadow](#); [Tom Mooney](#)
Subject: FM signed - [s 47E\(d\)](#) [REDACTED]
Date: Friday, 10 May 2024 7:10:20 PM
Attachments: [s 47F\(1\)](#)

[REDACTED]

Hi Marc, [s 22\(1\)\(a\)\(ii\)](#)

The Foreign Minister has signed [s 47E\(d\)](#)

FM annotation as follows:

[s 33\(a\)\(iii\)](#), [s 33\(b\)](#)

No hard copy to follow.

Best,
[s 47F\(1\)](#)

[REDACTED]

[REDACTED]

From: [DLO FM](#)
To: [Marc Innes-Brown](#); [Gemma Huggins](#); s 22(1)(a)(ii)
Cc: s 47F(1)
Subject: FM signed - s 47E(d) [REDACTED]
Date: Monday, 13 May 2024 11:35:03 AM
Attachments: s 47E(d) - FM signed.pdf

[REDACTED]

Good morning team

Please find attached FM signed s 47E(d)

Please note FM annotation with regards to Recommendation (b) s 33(a)(iii), s 33(b)

No hardcopy to follow.

Cheers

s 22(1)(a)(ii)

A/g DLO FMO

T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

From: s 22(1)(a)(ii)
To: Anna Oldmeadow; s 47F(1)
Cc: Gemma Huggins; Marc Innes-Brown; DM Israel-Gaza-Taskforce; s 22(1)(a)(ii) Craig MacLachlan; Dave Vosen; Kate Wallace; Angela Robinson; s 22(1)(a)(ii); Tom Mooney; John Olenich; Beth Delaney; s22(1)(a)(ii); DLO FM; s 22(1)(a)(ii)
Subject: FMO Israel-Hamas Policy update - 12 April [REDACTED]
Date: Friday, 12 April 2024 5:34:56 PM
Attachments: image001.png

[REDACTED]

[REDACTED]

Dear FMO Colleagues,

Below is the Friday IGTF Policy Update.

We'd be happy to discuss.

//

s22(1)(a)(ii)

Multilateral (*further details on these three items were provided in separate email*)

- 18 April UNSC ministerial-level open debate on the Middle East, and likely to include a vote on Palestinian UN membership.
- 17 April UNSC ministerial-level briefing on UNRWA.
- Monitoring active negotiations on foot on a France-led UNSC resolution on Gaza.

s 22(1)(a)(ii)

s22(1)(a)(ii)

Communications

s22(1)(a)(ii)

- Israel-Hamas TPs updated today and published
 - includes updates on Palestinian Statehood, FM Phone call with Iranian FM and consolidates UNRWA stand-alone TPs back into the main Israel-Hamas TPs.

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

Coordination

Israel-Gaza Taskforce | Middle East and Africa Division

Department of Foreign Affairs and Trade

P +s 22(1)(a)(ii) **M** +s 22(1)(a)(ii)

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From: s 22(1)(a)(ii)
To: [Anna Oldmeadow](#); s 47F(1)
Cc: s 47F(1); [DLO FM](#); [Craig MacLachlan](#); [Elly Lawson](#); [Marc Innes-Brown](#); [Chris Cannan](#); s 22(1)(a)(ii); [Rosemary Morris-Castice](#); s 47F(1); s 22(1)(a)(ii)
Subject: For FMO - s 33(a)(iii) [REDACTED]
Date: Wednesday, 1 May 2024 1:06:36 PM
Attachments: s 33(a)(iii)

[REDACTED]

Dear Anna s 47F(1)

s 33(a)(iii)

Understand s 47F(1) (CC'd) will be able to print out hard copies for attending officials (for their visibility).

I trust this information is of assistance.

Kind Regards
s22(1)(a)(ii)

Policy Officer | Israel-Gaza Task Force
Middle East Branch | Middle East and Africa Division

M s 22(1)(a)(ii)

s22(1)(a)(ii)

From: Marc Innes-Brown

Sent: Friday, May 3, 2024 3:03 PM

To: s 47F(1) @dfat.gov.au>

Cc: Angela Robinson <Angela.Robinson@dfat.gov.au>; Adam McCarthy <Adam.McCarthy@dfat.gov.au>; Marie-Charlotte McKenna <Marie-Charlotte.McKenna@dfat.gov.au>

Subject: RE: Draft instructions to UNNY [REDACTED]

s 47F(1)

As discussed

Marc

Instructions for UNNY:

- On substance of the issue, the matter is before government and we cannot prejudge an outcome. Please make clear that whether we chose to make comments on the text is delinked from our voting position. s 33(a)(iii)
-
-
- Given short timeframes, we are happy for you to make these points as Australia, s 33(a)(iii), s 47E

s 33(a)(iii), s 47E(d)

s22(1)(a)(ii)

From: Marc Innes-Brown

Sent: Thursday, May 9, 2024 9:07 AM

To: s 47F(1) @dfat.gov.au>

Cc: Tom Mooney <Tom.Mooney@dfat.gov.au>; Anna Oldmeadow

<Anna.Oldmeadow@dfat.gov.au>; John Olenich <John.Olenich@dfat.gov.au>; Craig Maclachlan

<Craig.Maclachlan@dfat.gov.au>; Angela Robinson <Angela.Robinson@dfat.gov.au>; Marie-

Charlotte McKenna <Marie-Charlotte.McKenna@dfat.gov.au>; Gemma Huggins

<Gemma.Huggins@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>; s 22(1)(a)(ii)

@dfat.gov.au>; James Larsen <James.Larsen@dfat.gov.au>

Subject: s 33(a)(iii) [REDACTED]

s 47F(1)

We will send you the consolidated advice tomorrow before 7am as promised. s 33(a)(iii)

s 33(a)(iii), s 33(b)

s33(a)(iii), s33(b)

Marc

Marc Innes-Brown

First Assistant Secretary

Middle East and Africa Division

T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

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s22(1)(a)(ii)

From: Marc Innes-Brown
Sent: Monday, May 6, 2024 12:54 PM
To: s 47F(1) @dfat.gov.au
Cc: Jan Adams <Jan.Adams@dfat.gov.au>; Craig Maclachlan <Craig.Maclachlan@dfat.gov.au>; Angela Robinson <Angela.Robinson@dfat.gov.au>; Anna Oldmeadow <Anna.Oldmeadow@dfat.gov.au>
Subject: FW: Draft tasking Cable to Post [REDACTED]
Importance: High

[REDACTED]

s 47F(1)

I have also just received the track changes version of the new resolution
Marc

Marc Innes-Brown

First Assistant Secretary
Middle East and Africa Division
T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

From: [Israel-Gaza Taskforce - IGTF](#)
To: s 22(1)(a)(ii)
Subject: FW: FOR FMO REVIEW: TPs on UNGA Vote [REDACTED]
Date: Tuesday, 14 May 2024 10:49:00 PM
Attachments: [image001.png](#)

s 22(1)(a)(ii)

Assistant Director | Israel-Gaza Taskforce
Middle East Branch | Middle East and Africa Division
WhatsApp/Signal: s 22(1)(a)(ii)
Mobile: s22(1)(a)(ii)

From: s 47F(1) @dfat.gov.au>
Sent: Tuesday, May 14, 2024 4:22 PM
To: s 22(1)(a)(ii) @dfat.gov.au>; Anna Oldmeadow <Anna.Oldmeadow@dfat.gov.au>; John Olenich <John.Olenich@dfat.gov.au>
Cc: s47E(d) @dfat.gov.au>; Marc Innes-Brown <marc.innes@dfat.gov.au>; Gemma Huggins <Gemma.Huggins@dfat.gov.au>; s47E(d) @dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>
Subject: RE: FOR FMO REVIEW: TPs on UNGA Vote [REDACTED]

[REDACTED]

Thanks, s 22(1)(a)(ii)

Please use these TPs.

General Assembly resolution on Palestinian membership of the UN

- On 10 May, Australia voted in support of a General Assembly resolution granting the Palestinians a modest extension of rights to participate in the UN as a non-member observer state
 - Australia was with the overwhelming majority of the international community, some 143 countries, in voting for the resolution.
- Australia's vote in favour reflects our unwavering support for a two-state solution and Palestinian aspirations for self-determination.
- The resolution expands Palestinian participation in the UN, while retaining the observer status of the Palestinian mission
 - it does not give the Palestinians membership of the UN or voting rights at the UN General Assembly
 - the process to become a UN member remains unchanged – a Security Council recommendation is necessary for admission, consistent with the UN Charter.

- The resolution reaffirms the international community's support for a two-state solution – Israel and a future Palestinian state, living side by side in peace and security within internationally recognised borders.
- Like many other countries, our vote for this resolution does not constitute bilateral recognition of Palestinian statehood.

Multilateral implications of the UNGA vote

If asked: Will Australia support Palestinian membership of other UN Bodies?

- Australia will consider any membership requests based on the merits of the proposal and in the context of the rules and procedures of the relevant UN body.

If asked: Will Australia support Palestinian candidates in UNGA/committee elections?

- Australia will continue to carefully consider the slate of candidates for each and every election in the plenary of the General Assembly and its Main Committees.

If asked: Will the US withdraw UN funding based on this expansion of Palestinian rights?

- This is a matter for the US.

Recognising a Palestinian state

- The international community is now considering the question of Palestinian statehood as a way of building momentum towards a two-state solution.
- Australia has long believed that a two-state solution offers the only hope for breaking this endless cycle of violence and achieving lasting peace
 - with Israelis and Palestinians living side by side in peace and security and recognising each other's right to exist.
- Australia no longer believes recognition can only come at the end of a peace process
 - it could occur as part of a peace process, when we think the time is right. We urge all parties to return to the negotiating table
 - we are engaging to support all efforts to advance a political process
 - it is clear that final status issues, such as Jerusalem and future borders, must be agreed through negotiations.

If asked: What would be needed for Australia to recognise a Palestinian state?

- Australia will be guided by whether recognition will advance the cause of peace and progress toward a two-state solution.
- We want to see a reformed Palestinian governing authority that is committed to peace, that disavows violence and is ready to engage in a meaningful political process.
- We want to see a commitment to peace in how the Palestinian Authority leads its people.
- We want to see a reformed Palestinian Authority capable of representing

the entire Occupied Palestinian Territories

- At the same time, Israel cannot continue to take unilateral action to entrench the occupation and prevent a viable Palestinian state.

If asked: Would recognising a Palestinian state reward Hamas?

- No—a two-state solution is the opposite of what Hamas wants.
- Hamas does not want peace and it does not want long term security for the state of Israel nor for the Palestinian people.
- Hamas is a terrorist organisation that has the explicit intent of the destruction of the state of Israel and the Jewish people.

Regards

s 47F(1)

Adviser

Senator the Hon Penny Wong

Leader of the Government in the Senate

Minister for Foreign Affairs

T | **s 47F(1)** M | **s 47F(1)**

From: **s 22(1)(a)(ii)** @dfat.gov.au

Sent: Monday, May 13, 2024 2:22 PM

To: @dfat.gov.au; Anna Oldmeadow

Anna.Oldmeadow@dfat.gov.au

Cc: **s47E(d)** @dfat.gov.au; Marc Innes-Brown <marc.innes@dfat.gov.au>; Gemma Huggins <Gemma.Huggins@dfat.gov.au>; **s47E(d)** @dfat.gov.au;

s 22(1)(a)(ii) @dfat.gov.au; **s 22(1)(a)(ii)** @dfat.gov.au

Subject: FOR FMO REVIEW: TPs on UNGA Vote [REDACTED]

Importance: High

[REDACTED]

Dear **s 47F(1)**

For your review and clearance before putting in to the WoG TPs this afternoon.

Thank you.

////

General Assembly resolution on Palestinian membership of the UN

s47C

s 33(a)(iii), s 47E(d)

s 22(1)(a)(ii)

Coordination

Israel-Gaza Taskforce | Middle East and Africa Division

Department of Foreign Affairs and Trade

P s 22(1)(a)(ii) **M** +s 22(1)(a)(ii)

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s22(1)(a)(ii)

From: Marc Innes-Brown
Sent: Thursday, May 2, 2024 8:40 PM
To: Anna Oldmeadow <Anna.Oldmeadow@dfat.gov.au>; s 47F(1) @dfat.gov.au;
s 47F(1) @dfat.gov.au
Cc: Craig Maclachlan <Craig.Maclachlan@dfat.gov.au>; Angela Robinson
<Angela.Robinson@dfat.gov.au>
Subject: Fwd: instructions for post - 2 May briefing on zero draft ESS
resolution [REDACTED]

[REDACTED]

From: "s 22(1)(a)(ii) @dfat.gov.au"<[s 22\(1\)\(a\)\(ii\)@dfat.gov.au](mailto:s 22(1)(a)(ii)@dfat.gov.au)>
Date: Thursday 2 May 2024 at 20:06:50
To: s 22(1)(a)(ii) @dfat.gov.au
Cc: "s 22(1)(a)(ii) @dfat.gov.au", "Marc Innes-Brown"
<marc.innes@dfat.gov.au>, "s 22(1)(a)(ii) @dfat.gov.au", s 22(1)(a)(ii)
@dfat.gov.au, s 22(1)(a)(ii) @dfat.gov.au, s 22(1)(a)(ii)
@dfat.gov.au, "Angela Robinson" <Angela.Robinson@dfat.gov.au>,
"Kate Wallace" <Kate.Wallace@dfat.gov.au>, s 22(1)(a)(ii)
@dfat.gov.au, s 22(1)(a)(ii) @dfat.gov.au, "Marie-Charlotte
Mckenna" <Marie-Charlotte.McKenna@dfat.gov.au>
Subject: instructions for post - 2 May briefing on zero draft ESS resolution [REDACTED]

[REDACTED]

Dear s 22(1)(a)(ii)

With thanks for this morning's cable (and all of your recent reporting efforts), please find instructions below for today's briefing s 33(a)(iii) on the zero draft ESS resolution.

s 33(a)(iii), s 47E

s22(1)(a)(ii)

From: Marc Innes-Brown
Sent: Tuesday, May 7, 2024 12:10 PM
To: s 47F(1) @dfat.gov.au>
Cc: Gemma Huggins <Gemma.Huggins@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>;
Angela Robinson <Angela.Robinson@dfat.gov.au>
Subject: FW: s 33(a)(iii) - Quick notes re UNGA Resolution and Recognition [SEC=OFFICIAL]
Importance: High

OFFICIAL

s 47F(1)

We have put this in the background of the meeting brief but for a quick read see below
Marc

From: s 22(1)(a)(ii) @dfat.gov.au>
Sent: Tuesday, May 7, 2024 10:54 AM
To: s 22(1)(a)(ii) @dfat.gov.au>; Marc Innes-Brown <marc.innes@dfat.gov.au>;
Marie-Charlotte McKenna <Marie-Charlotte.McKenna@dfat.gov.au>; Gemma Huggins
<Gemma.Huggins@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>; Kate Wallace
<Kate.Wallace@dfat.gov.au>; Angela Robinson <Angela.Robinson@dfat.gov.au>; s 22(1)(a)(ii)
@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>; s 22(1)(a)(ii)
@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au>; s 22(1)(a)(ii)
@dfat.gov.au>
Subject: s 33(a)(iii) - Quick notes re UNGA Resolution and Recognition [SEC=OFFICIAL]
Importance: High

OFFICIAL

s 33(a)(iii), s 33(b), s 47E(d)

Cc: "Craig Maclachlan" <Craig.Maclachlan@dfat.gov.au>

Subject: FW: ESS Draft EOVs [REDACTED]

[REDACTED]

Happy to coordinate comments – please let me know comments and critical edits

Marc Innes-Brown

First Assistant Secretary
Middle East and Africa Division

T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

From: John Olenich <John.Olenich@dfat.gov.au>

Sent: Thursday, May 9, 2024 8:00 PM

To: Marc Innes-Brown <marc.innes@dfat.gov.au>; Angela Robinson <Angela.Robinson@dfat.gov.au>; Craig Maclachlan <Craig.Maclachlan@dfat.gov.au>; James Larsen <James.Larsen@dfat.gov.au>; Gemma Huggins <Gemma.Huggins@dfat.gov.au>; Marie-Charlotte McKenna <Marie-Charlotte.McKenna@dfat.gov.au>

Cc: Tom Mooney <Tom.Mooney@dfat.gov.au>; Anna Oldmeadow <Anna.Oldmeadow@dfat.gov.au>; s 47F(1) @dfat.gov.au; s 47F(1) @dfat.gov.au; s 47F(1) @dfat.gov.au

Subject: ESS Draft EOVs [REDACTED]

Importance: High

[REDACTED]

Colleagues

Please see attached ***very*** quickly drafted alternative EOVs. They're basically zero draft – normally we would spend more time on this but we didn't want to limit DFAT's opportunity to review. I expect people will have plenty to say so don't hold back.

JO



Australian Government
Department of Foreign Affairs and Trade

Ministerial Submission

s 47E(d)

Cleared by: Craig MacLachlan
Date sent to MO: 3 May 2024

FOR: Senator the Hon Penny Wong
INFO: The Hon Tim Watts MP
The Hon Pat Conroy MP

Action Requested By: 9 May 2024
Reason for Urgency: Vote on 10 May

UN General Assembly Vote on Palestinian UN Membership

Key Issues: Following a US UNSC veto, UNGA will convene an Emergency Special Session on 10 May to consider a resolution on Palestinian membership of the UN. s 33(a)(iii)

The resolution cannot grant membership of the UN, which is a matter for the UNSC, s 33(a)(iii) A
'yes' vote would align us with most of the international community but come at a time the Palestinians are divided, s 33(a)(iii) The current draft resolution requests all UN bodies confer Palestine the same rights and privileges of Member States, s 33(a)(iii)

Recommendation:

That you:

- a) Note that the two options we consider open to Australia on the upcoming UNGA vote on Palestinian membership of the UN are: to abstain; or to vote 'yes' accompanied by an Explanation of Vote possibly stating that our vote in favour should not be construed as formal recognition of a Palestinian state.

Decision:

Noted

s 33(a)(iii)

s 33(a)(iii)

Domestic/Media Considerations: This issue is likely to attract significant community and media attention in Australia and abroad. Any position we take will generate both positive and negative responses.

Action:

s 33(a)(iii), s 33(b)

Penny Wong

10/5/24

Information:

Tim Watts

Pat Conroy

/ /

/ /

Noted

10-5

From: Marc Innes-Brown, FAS MAD, ISG | MAD | MEB s 22(1)(a)(ii)

Contact: s 22(1)(a)(ii)
Dir IGTF, s 22(1)(a)(ii)

Can this proposal be funded from within your existing divisional allocation (departmental/aid)? Not Applicable
If the proposal high risk/high value (over \$100m) concept has been approved by the Aid Governance Board? Not Applicable

Consultation: Secretary, MPD, LGD, Ambassador Larsen, relevant posts



s 47E(d)

Background:

On 2 April, the Palestinian Authority asked the UN Secretary-General to reopen its 2011 application for full UN membership. UN membership requires two steps: (1) UNSC approval of at least nine states and no P5 veto; and (2) UNGA approval with a two-thirds majority of those present and voting. On 18 April, the US vetoed an Arab Group UNSC resolution recommending UN membership. The issue then moved to UNGA on a twin-track: (1) a debate on 1 May under the Veto Initiative (Australia spoke on procedural issues); and (2) an Emergency Special Session (ESS) on substance, scheduled for 10 May. Australia will need to vote at the ESS – either on a narrow resolution supporting Palestinian UN membership or a more complex resolution

s 33(a)(iii), s 47C(1), s 47E(d)

s 33(a)(iii), s 33(b)

s 33(a)(iii), s 47C(1), s 47E(d)

s 22(1)(a)(ii)

From: Marie-Charlotte McKenna
Sent: Tuesday, 7 May 2024 4:55 PM
To: s 22(1)(a)(ii)
Subject: FW: Palestinian UN Membership Sub [REDACTED]
Attachments: s 22(1)(a)(ii) (duplicate)

[REDACTED]

From: Marc Innes-Brown <marc.innes@dfat.gov.au>
Sent: Thursday, May 2, 2024 4:08 PM
To: Tom Mooney <Tom.Mooney@dfat.gov.au>; Anna Oldmeadow <Anna.Oldmeadow@dfat.gov.au>; John Olenich <John.Olenich@dfat.gov.au>; s 47F(1) @dfat.gov.au; s 47F(1) @dfat.gov.au
Cc: Jan Adams <Jan.Adams@dfat.gov.au>; Craig MacLachlan <Craig.MacLachlan@dfat.gov.au>; Beth Delaney <Beth.Delaney@dfat.gov.au>; Angela Robinson <Angela.Robinson@dfat.gov.au>; Marie-Charlotte McKenna <Marie-Charlotte.McKenna@dfat.gov.au>; Adam McCarthy <Adam.McCarthy@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au
Subject: Palestinian UN Membership Sub [REDACTED]

[REDACTED]

Dear Colleagues

As foreshadowed, please find attached our Ministerial Submission on the Palestinian UN membership vote. It is also coming up to you via PDMS.

Marc

Marc Innes-Brown

First Assistant Secretary
Middle East and Africa Division

T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

s 22(1)(a)(ii)

From: s 22(1)(a)(ii)
Sent: Thursday, 9 May 2024 6:32 PM
To: s 22(1)(a)(ii) ; DLO FM; s 22(1)(a)(ii)
Cc: Marc Innes-Brown; Gemma Huggins; Js 22(1)(a)(ii)
Subject: RE: Update on calls [SEC=OFFICIAL]
Attachments: s 33(a)(iii), s 47E(d)

OFFICIAL

OFFICIAL

s 22(1)(a)(ii), DLOs

Many thanks for your patience. Please find attached a FAS MAD cleared call-brief for the FM, ahead of tomorrow morning's engagement with s 33(a)(iii), s 47E(d)

My colleague s 22(1)(a)(ii) will be notetaker. s22(1)(a)(ii)

Best,

s 22(1)(a)(ii)

Policy Officer | Israel-Gaza Task Force
Middle East Branch | Middle East and Africa Division

s 22(1)(a)(ii)

OFFICIAL

From: s 47F(1) @dfat.gov.au
Sent: Wednesday, May 8, 2024 4:41 PM
To: s 22(1)(a)(ii) @dfat.gov.au; s 47E(d) @dfat.gov.au
Cc: Marc Innes-Brown <marc.innes@dfat.gov.au>; Gemma Huggins <Gemma.Huggins@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au; s 22(1)(a)(ii) @dfat.gov.au; s 47F(1) @dfat.gov.au; Anna Oldmeadow <Anna.Oldmeadow@dfat.gov.au>; Angela Robinson <Angela.Robinson@dfat.gov.au>; Marie-Charlotte McKenna <Marie-Charlotte.McKenna@dfat.gov.au>; s 22(1)(a)(ii) @dfat.gov.au; Kate Logan <Kate.Logan@dfat.gov.au>
Subject: RE: Update on calls [SEC=OFFICIAL]

OFFICIAL

OFFICIAL

His 22(1)(a)(ii)

From: s 22(1)(a)(ii)
To: s 47F(1)
Cc: [Marc Innes-Brown](#); s 22(1)(a)(ii) ; [Gemma Huggins](#)
Subject: New ESS Resolution | Palestinian UN membership [REDACTED]
Date: Tuesday, 7 May 2024 12:55:45 PM
Attachments: [Draft Resolution on Admission of new Members to the United Nations tracked changes 6 May.docx](#)
s 47E(d)
s 33(a)(iii), s 33(b), s 47E(d)
Importance: High

[REDACTED]

Dear FMO colleagues

Please find attached the latest version of the ESS resolution for your information.

Best regards,

s 22(1)(a)(ii)

Assistant Director | Israel-Gaza Taskforce
Middle East Branch | Middle East and Africa Division
Department of Foreign Affairs and Trade
T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

s 22(1)(a)(ii)

From: Marc Innes-Brown
Sent: Thursday, 9 May 2024 4:50 PM
To: s 47F(1)
Cc: Tom Mooney; Anna Oldmeadow; John Olenich; Jan Adams; Craig Maclachlan; Roderick Brazier; Angela Robinson; Marie-Charlotte Mckenna; Adam Mccarthy; Gemma Huggins; s22(1)(a)(ii)
Subject: UNGA Update [REDACTED]

s 47F(1)

[REDACTED] requested, our advice on the latest resolution text.

s 33(a)(iii), s 33(b)

Legal issues

s 42(1)

s 33(a)(iii)

s 33(a)(iii), s 33(b)

s 33(a)(iii)

The Palestinians have held non-Member Observer State status since 2012. s 42(1)
s 33(a)(iii)

s 33(a)(iii)

From: s 22(1)(a)(ii)
To: s 47F(1)
Cc: Chris Cannan; Angela Robinson; s 22(1)(a)(ii); Craig MacLachlan; s 22(1)(a)(ii); Gemma Huggins; Marc Innes-Brown; DM Israel-Gaza-Taskforce; Anna Oldmeadow; s 22(1)(a)(ii)
Subject: Palestine UN membership - Application process flowchart [REDACTED]
Date: Tuesday, 23 April 2024 6:19:08 PM
Attachments: [Flowchart_UN_membership_procedure_23 April - Final.pptx](#)
[image001.png](#)

[REDACTED]

Dear s 47F(1)

In case its helpful, the team has developed a flowchart outlining the UN process/steps on securing UN membership, including some possible scenarios of an UNGA vote.

Following the veto on this issue in the UNSC, we understand from UNNY the Arab Group has agreed to call for an Emergency Special Session with dates likely to be 10 May or 14/15 May, depending on the availability of the President of the General Assembly. UNNY will cable further details tomorrow.

s 33(a)(iii), s 47E(d)

Cheers

Kate

Kate Wallace

A/g First Assistant Secretary
Multilateral Policy and Human Rights Division
Department of Foreign Affairs and Trade

P s 22(1)(a)(ii) | M s 22(1)(a)(ii)

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We acknowledge the Traditional Custodians of Country throughout Australia, and their continuing connection to land, waters and community. We pay our respects to all First Nations peoples, their cultures and to their Elders, past, present and emerging.

UN Membership Process

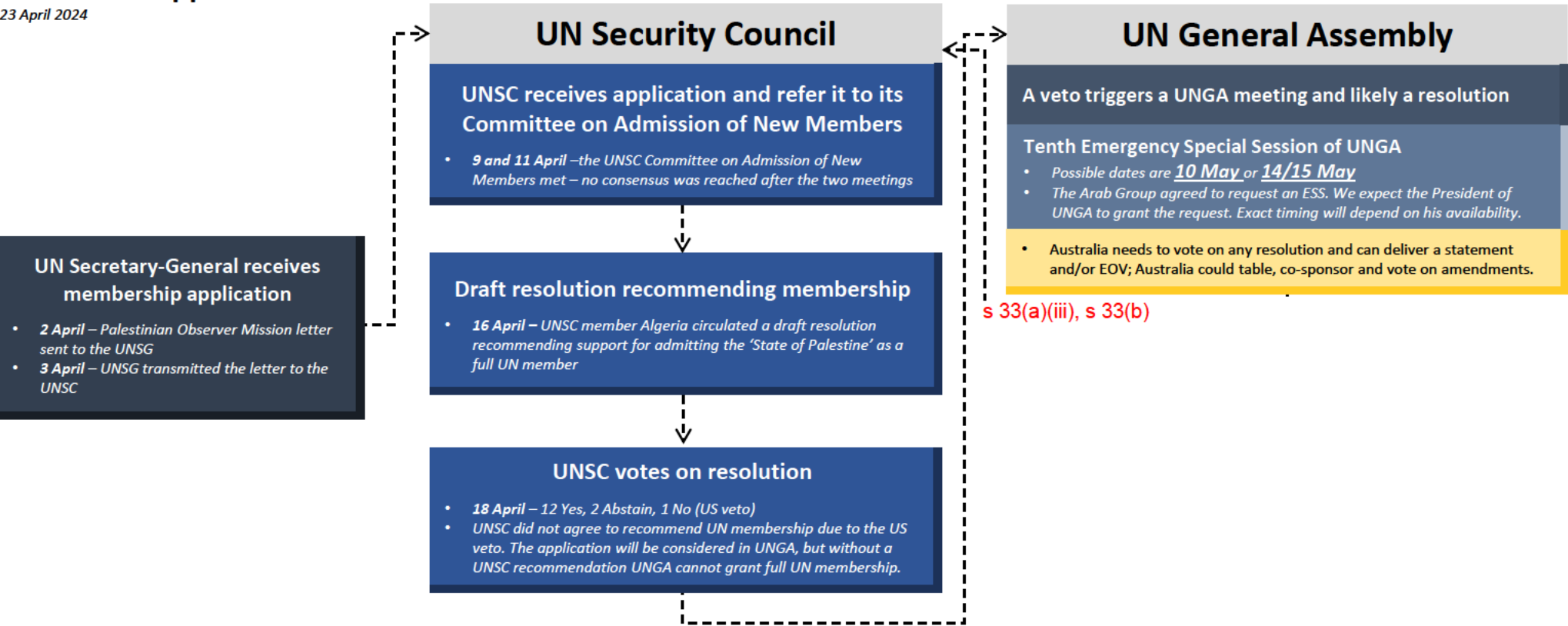
Palestinian application

23 April 2024

DFAT - DECLASSIFIED - RELEA

M OF INFORMATION ACT 1982

LEX 10834



UN Charter, Chapter II: Membership, Article 4

- Membership of the United Nations is open to all other peace-loving states which accept the obligations contained in the present Charter and, in the judgment of the Organization, are able and willing to carry out these obligations.
- The admission of any such state to membership in the United Nations will be effected by a decision of the General Assembly upon the recommendation of the Security Council.

The status of Palestine in the UN

The UNGA voted in 2012 to upgrade the privileges and status of the Permanent Observer Mission (POM) as a ‘non-member observer state’

138 Yes, 9 Against, 41 Abstained (including Australia)

*The UNGA voted in 2019 to temporarily upgrade the privileges of the POM allowing it to table and co-sponsor resolution/amendments among other rights for the duration of its Chairmanship of G77

146 Yes, 3 Against (including Australia), 15 Abstained

From: [Marc Innes-Brown](#)
To: [Tom Mooney](#); [Anna Oldmeadow](#); [John Olenich](#); **s 47F(1)**
Cc: [Jan Adams](#); [Craig MacLachlan](#); [Beth Delaney](#); [Angela Robinson](#); [Marie-Charlotte Mckenna](#); [Adam Mccarthy](#);
s 22(1)(a)(ii)
Subject: Palestinian UN Membership Sub [REDACTED]
Date:
Attachments: **s 22(1)(a)(ii) - duplicate**

[REDACTED]

Dear Colleagues

As foreshadowed, please find attached our Ministerial Submission on the Palestinian UN membership vote. It is also coming up to you via PDMS.

Marc

Marc Innes-Brown

First Assistant Secretary

Middle East and Africa Division

T s 22(1)(a)(ii) | M s 22(1)(a)(ii)

From: [Angela Robinson](#)
To: s 47F(1)
Cc: [Marc Innes-Brown](#); s 22(1)(a)(ii)
Subject: Timing of vote for Palestinian UN membership resolution [SEC=OFFICIAL]
Date: Thursday, 9 May 2024 2:43:26 PM

OFFICIAL

s 47F(1)

Thanks for the chat earlier. On your question of timing, NY post thinks we are looking at the following timetable for the ESS:

1. President of the GA opens session (10 am NY time/midnight Canberra time)
2. PGA delivers opening remarks
3. UAE introduces resolution (on behalf of Arab Group)
4. UAE (or another state) moves a procedural motion to consider the resolution ahead of the debate
5. EOVs before the vote (possibly the Palestinian Observer Mission, Israel and the US)
- 6. Vote / adoption (likely between 10:45-11:15, NYC/00:45-01:15 Canberra time)**
7. EOVs after the vote
8. Debate

Obviously the situation is fluid so we can't exclude procedural challenges (or amendments from the floor) ahead of the vote that would delay things.

Best

Angela

s 47E(d), s 33(a)(iii), s 33(b), s 47C(1)

text ends

Sent by: s 22(1)(a)(ii)

**Prepared
by:**

Approved HOM Larsen

by:

Topics: POLITICAL-ECONOMIC/International Political, UN & COMMONWEALTH/UN Discussions

▼ New Distribution

s 47E(d)

