

Australian Secret Intelligence Service

Entity resources and planned performance

Australian Secret Intelligence Service

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Australian Secret Intelligence Service

Section 1: Entity overview and resources

1.1 Strategic direction statement

In 2023–24, the Australian Secret Intelligence Service (ASIS) will continue to enhance government understanding of the overseas environment affecting Australia’s vital interests. ASIS will take appropriate action, consistent with applicable legislation, to protect and promote Australia’s vital interests through the provision of unique foreign intelligence services as directed by the Government.

The primary functions of ASIS are:

- to obtain, in accordance with the Government’s requirements, intelligence about the capabilities, intentions or activities of people or organisations outside Australia;
- to communicate, in accordance with the Government’s requirements, such intelligence;
- to provide assistance to the Defence Force in support of military operations and to cooperate with the Defence Force on intelligence matters;
- to conduct counter-intelligence activities;
- to liaise with intelligence or security services, or other authorities, of other countries;
- to cooperate with and assist the Australian Signals Directorate, the Australian Geospatial-Intelligence Organisation, the Australian Security Intelligence Organisation and other Commonwealth and State authorities in the performance of their functions; and
- to undertake such other activities as the responsible minister directs relating to the capabilities, intentions or activities of people or organisations outside Australia.

1.2 Entity resource statement

Table 1.1 shows the total funding from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by administered (on behalf of the Government or the public) and departmental (for the entity's operations) classification.

For more detailed information on special accounts and special appropriations, please refer to the *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: Australian Secret Intelligence Service resource statement — Budget estimates for 2023-24 as at Budget May 2023

	2022-23 <i>Estimated actual</i> \$'000	2023-24 Estimate \$'000
Departmental		
Annual appropriations - ordinary annual services (a)		
Prior year appropriations available (b)	184,921	177,520
Departmental appropriation (c)	340,965	377,279
s74 External Revenue (d)	40,776	32,644
Departmental capital budget (e)	48,235	42,262
Annual appropriations - other services - non-operating (f)		
Equity injection	4,793	11,632
Total departmental annual appropriations	619,690	641,337
Total departmental resourcing	619,690	641,337
Total resourcing for ASIS	619,690	641,337

All figures shown above are GST exclusive - these may not match figures in the cash flow statement.

Prepared on a resourcing (that is, appropriations available) basis.

- a) Appropriation Bill (No. 1) 2023-24.
- b) Excludes \$23.890 million subject to administrative quarantine by Finance or withheld under section 51 of the *Public Governance, Performance and Accountability Act 2013 (PGPA Act)*.
- c) Excludes departmental capital budget (DCB).
- d) Estimated External Revenue receipts under section 74 of the PGPA Act.
- e) Departmental capital budgets are not separately identified in Appropriation Bill (No.1) and form part of ordinary annual services items. For accounting purposes, this amount has been designated as a 'contribution by owner'.
- f) Appropriation Bill (No. 2) 2023-24.

Note: The Annual Appropriation amounts appearing for 2022-23 estimated actual do not include the Appropriation Bills (No. 3) and (No. 4) as they had not been enacted at the time of publication. \$5.0 million will be received through Appropriation Bill (No. 3) 2022-23. The annual appropriations received from these bills will be recognised in a future Portfolio Budget Statement but only after the Bills have received Royal Assent.

1.3 Budget measures

Budget measures in Part 1 relating to ASIS are detailed in the Budget Paper No. 2 and are summarised below.

Table 1.2: Entity 2023-24 Budget measures
Part 1: Measures announced since the 2022-23 October Budget

Program	2022-23 \$'000	2023-24 \$'000	2024-25 \$'000	2025-26 \$'000	2026-27 \$'000
Payment measures					
Adequate Funding for Oversight of Our Intelligence Agencies (a)					
Departmental payment 1.1	-	(547)	(840)	(1,144)	(1,148)
Departmental payment 1.2	-	(183)	(280)	(381)	(383)
Total	-	(730)	(1,120)	(1,525)	(1,531)
Australian Secret Intelligence Service - additional funding (b)					
Departmental payment 1.1	-	-	-	-	-
Departmental payment 1.2	-	-	-	-	-
Total	-	-	-	-	-
Total payment measures					
Departmental	-	(730)	(1,120)	(1,525)	(1,531)
Total	-	(730)	(1,120)	(1,525)	(1,531)

Prepared on a Government Finance Statistics (Underlying Cash) basis. Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

- a) The lead entity for the measure titled Adequate funding for oversight of our intelligence agencies is the Attorney-General's Department. The full measure description and package details appear in the Budget Paper No. 2 under the Attorney-General's portfolio.
- b) Funding for this measure has already been provided for by Government, with the following impact on ASIS funding: 2023-24 \$23.1 million; 2024-25 \$76.6 million; 2025-26 \$183.1 million; and 2026-27 \$185.5 million.

Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

2.1 Budgeted expenses and performance for Outcome 1

Outcome 1: Enhanced understanding for the Government of the overseas environment affecting Australia's interests through the provision of covert intelligence services about the capabilities, intentions or activities of people or organisations outside Australia

Budgeted expenses for Outcome 1

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by Administered and Departmental funding sources.

Table 2.1.1: Budgeted expenses for Outcome 1

Outcome 1: Enhanced understanding for the Government of the overseas environment affecting Australia's interests through the provision of covert intelligence services about the capabilities, intentions or activities of people or organisations outside Australia

	2022-23 Estimated actual \$'000	2023-24 Budget \$'000	2024-25 Forward estimate \$'000	2025-26 Forward estimate \$'000	2026-27 Forward estimate \$'000
Program 1.1: Secret Intelligence					
Departmental expenses					
Departmental appropriation (including s74					
External Revenue (a))	290,056	307,443	332,231	351,868	358,585
Expenses not requiring					
appropriation in the Budget					
year (b)	39,183	38,425	42,680	44,999	47,629
Departmental total	329,239	345,868	374,911	396,867	406,214
Total expenses for program 1.1	329,239	345,868	374,911	396,867	406,214
Program 1.2: Other Services					
Departmental expenses					
Departmental appropriation (including s74					
External Revenue (a))	96,685	102,480	110,744	117,289	119,529
Expenses not requiring					
appropriation in the Budget					
year (b)	13,061	12,809	14,226	14,999	15,876
Departmental total	109,746	115,289	124,970	132,288	135,405
Total expenses for program 1.2	109,746	115,289	124,970	132,288	135,405

Table continued on the next page.

Table 2.1.1: Budgeted expenses for Outcome 1 (continued)

	2022-23 Estimated actual \$'000	2023-24 Budget \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000	2026-27 Forw ard estimate \$'000
Outcome 1 Totals by appropriation type					
Departmental expenses					
Departmental appropriation (including s74 External Revenue (a))	386,741	409,923	442,975	469,157	478,114
Expenses not requiring appropriation in the Budget year (b)	52,244	51,234	56,906	59,998	63,505
Departmental total	438,985	461,157	499,881	529,155	541,619
Total expenses for Outcome 1	438,985	461,157	499,881	529,155	541,619

a) Estimated expenses incurred in relation to receipts retained under section 74 of the PGPA Act.

b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2023-24 budget year, including the impact of budget measures and resourcing on financial statements.

3.1 Budgeted financial statements

3.2. Budgeted financial statements tables

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

	2022-23 Estimated actual \$'000	2023-24 Budget \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000	2026-27 Forw ard estimate \$'000
EXPENSES					
Total expenses (a)	438,985	461,157	499,881	529,155	541,619
LESS:					
OWN-SOURCE INCOME					
Own-source revenue	40,776	32,644	31,123	30,998	31,638
Total own-source income	40,776	32,644	31,123	30,998	31,638
Net (cost of)/contribution by services	(398,209)	(428,513)	(468,758)	(498,157)	(509,981)
Revenue from Government	345,965	377,279	411,852	438,159	446,476
Surplus/(deficit) attributable to the Australian Government	(52,244)	(51,234)	(56,906)	(59,998)	(63,505)
Total comprehensive income/(loss) attributable to the Australian Government	(52,244)	(51,234)	(56,906)	(59,998)	(63,505)

Note: Impact of net cash appropriation arrangements

	2022-23 Estimated actual \$'000	2023-24 Budget \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000	2026-27 Forw ard estimate \$'000
Total comprehensive income/(loss) - as per statement of Comprehensive Income	(52,244)	(51,234)	(56,906)	(59,998)	(63,505)
plus: depreciation/amortisation of assets funded through appropriations (departmental capital budget funding and/or equity injections) (b)	52,244	51,234	56,906	59,998	63,505
Net Cash Operating Surplus/ (Deficit)	-	-	-	-	-

Prepared on Australian Accounting Standards basis.

- a) Includes depreciation on ROU assets.
- b) From 2010-11, the Government introduced net cash appropriation arrangements where Bill 1 revenue appropriations for the depreciation/amortisation expenses of non-corporate Commonwealth entities (and select corporate Commonwealth entities) were replaced with a separate capital budget (the Departmental Capital Budget, or DCB) provided through Bill 1 equity appropriations.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

	2022-23 Estimated actual \$'000	2023-24 Budget \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000	2026-27 Forw ard estimate \$'000
ASSETS					
Financial assets	177,520	181,693	186,578	194,117	202,260
Non-financial assets	321,607	324,778	351,524	434,365	516,044
Total assets	499,127	506,471	538,102	628,482	718,304
LIABILITIES					
Payables	82,151	83,063	84,104	85,050	85,982
Provisions	56,951	60,723	65,077	72,180	79,902
Total liabilities	139,102	143,786	149,181	157,230	165,884
Net assets	360,025	362,685	388,921	471,252	552,420
EQUITY*					
Parent entity interest					
Contributed equity	571,919	625,813	708,955	851,284	995,957
Reserves	99,234	99,234	99,234	99,234	99,234
Retained surplus (accumulated deficit)	(311,128)	(362,362)	(419,268)	(479,266)	(542,771)
Total parent entity interest	360,025	362,685	388,921	471,252	552,420
Total equity	360,025	362,685	388,921	471,252	552,420

Prepared on Australian Accounting Standards basis.

*'Equity' is the residual interest in assets after deduction of liabilities.

Table 3.3: Departmental statement of changes in equity — summary of movement (Budget year 2023-24)

	Retained earnings	Asset revaluation reserve	Other reserves	Contributed equity/capital	Total equity
	\$'000	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2023					
Balance carried forward from previous period	(311,128)	-	99,234	571,919	360,025
Adjusted opening balance	(311,128)	-	99,234	571,919	360,025
Comprehensive income					
Surplus/(deficit) for the period	(51,234)	-	-	-	(51,234)
Total comprehensive income	(51,234)	-	-	-	(51,234)
of which:					
Attributable to the Australian Government	(51,234)	-	-	-	(51,234)
Transactions with owners					
Contributions by owners					
Equity injection - Appropriation	-	-	-	11,632	11,632
Departmental Capital Budget (DCB)	-	-	-	42,262	42,262
Sub-total transactions with owners	-	-	-	53,894	53,894
Estimated closing balance as at 30 June 2024	(362,362)	-	99,234	625,813	362,685
Closing balance attributable to the Australian Government	(362,362)	-	99,234	625,813	362,685

Prepared on Australian Accounting Standards basis

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2022-23 Estimated actual \$'000	2023-24 Budget \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000	2026-27 Forw ard estimate \$'000
OPERATING ACTIVITIES					
Cash received	394,569	405,749	438,091	461,618	469,970
Cash used	394,569	405,749	438,091	461,618	469,970
Net cash from/(used by) operating activities	-	-	-	-	-
INVESTING ACTIVITIES					
Cash received	-	-	-	-	-
Cash used	54,736	53,894	83,142	142,329	144,673
Net cash from/(used by) investing activities	(54,736)	(53,894)	(83,142)	(142,329)	(144,673)
FINANCING ACTIVITIES					
Cash received	54,736	53,894	83,142	142,329	144,673
Cash used	-	-	-	-	-
Net cash from/(used by) financing activities	54,736	53,894	83,142	142,329	144,673
Net increase/(decrease) in cash held	-	-	-	-	-
Cash and cash equivalents at the end of the reporting period	72,913	72,913	72,913	72,913	72,913

Prepared on Australian Accounting Standards basis.