# Department of Foreign Affairs and Trade (DFAT)

Entity resources and planned performance

## DEPARTMENT OF FOREIGN AFFAIRS AND TRADE (DFAT)

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## DEPARTMENT OF FOREIGN AFFAIRS AND TRADE (DFAT)

#### Section 1: Entity overview and resources

#### 1.1 STRATEGIC DIRECTION STATEMENT

The Department of Foreign Affairs and Trade (DFAT) supports Ministers in the delivery of Australia's foreign, trade and investment, development and international security policy priorities. In 2015-16, the department will work to make Australia stronger, safer and more prosperous by promoting and protecting our interests internationally and contributing to global stability and economic growth, particularly in the Indo-Pacific region.

Australia has global interests, with a strong focus on the Indo-Pacific region. Strengthening Australia's key regional partnerships will be a priority for the department. The engagement of the United States in the Indo-Pacific provides major security and economic benefits to the region, and to Australia. Through Australia's alliance with the United States, and extensive economic ties, the department will work to strengthen the relationship and support the US contribution to regional and global security and prosperity.

The department will work to strengthen Australia's partnerships with Japan, China and the Republic of Korea, building on shared strategic perspectives and implementing the new free trade agreements. The department has worked with Indonesian agencies across a range of issues, including on regional security, trade and investment, economic growth and development challenges. Following the successful reciprocal Prime Ministerial visits in 2014, the department will continue to enhance Australia's strategic and economic relationship with India, including by working to conclude the Comprehensive Economic Cooperation Agreement (CECA).

It is in Australia's interest to have secure, stable and prosperous neighbours, including in the Pacific. The department will drive Australia's comprehensive engagement with Papua New Guinea (PNG) to strengthen the bilateral strategic, economic and business partnership. The Pacific Leadership and Governance Precinct initiative to strengthen PNG public sector leadership will be a priority. Australia will promote continued peace and development in PNG's Bougainville.

Australia will continue to normalise bilateral relations with Fiji and strengthen relations with other Pacific island countries. As the drawdown of the Regional Assistance Mission to Solomon Islands (RAMSI) continues out to mid-2017, the

department will work to enhance Australia's engagement with the Solomon Islands. Further deepening of Australia's close relationship with New Zealand and our cooperation in the Pacific will be a priority.

Australia will continue to strengthen partnerships bilaterally with the nations of Southeast Asia and regionally through the Association of Southeast Asian Nations (ASEAN). The department will leverage new economic partnerships in the region through the aid program, including with Indonesia, the Philippines and Vietnam. DFAT will continue efforts to strengthen the East Asia Summit (EAS) and build support for increased regional cooperation on maritime issues and countering violent extremism. The department will work closely with the Philippines, the 2015 Asia-Pacific Economic Cooperation (APEC) host, and Peru, the 2016 host, to support APEC in promoting economic growth and prosperity in the region.

The New Colombo Plan is deepening Australia's relationships in the Indo-Pacific by offering undergraduate students opportunities for scholarships and grants for study and internships/mentorships in the region. Operating in 38 locations, more than 4,800 grants will be offered in 2016 as the program expands to enable more students to live, study and work in the Indo-Pacific.

The department will continue to support whole-of-government efforts to prevent people-smuggling, and engage with key countries on related returns and resettlement initiatives in support of Operation Sovereign Borders.

The department will support cooperation in the Indian Ocean region through the Indian Ocean Rim Association (IORA), which Australia chairs until October 2015. As part of the MIKTA grouping (Mexico, Indonesia, Korea, Turkey and Australia), Australia will discuss global issues of common interest, and strategies to enhance bilateral and plurilateral ties.

The department will work to strengthen Australia's political and economic relations with Europe, including by sustaining momentum in Australia-UK Ministerial (AUKMIN) meetings and the strategic partnerships with France and Germany. Following the conclusion of negotiations for a Framework Agreement with the European Union, the department will further enhance relations, including exploration of a possible free trade agreement (FTA). The department will facilitate continued cooperation with Ukraine, including on the international investigations on the downing of Malaysia Airlines Flight MH17.

The department will also continue to drive Australia's growing economic, strategic and security interests in South Asia, the Americas, the Middle East and Africa, including by identifying further opportunities for trade and investment.

Through the measure *Australia's embassy in Baghdad – continuation*, the department will maintain Australia's diplomatic presence in Iraq to pursue bilateral engagement and support Australia's participation in the international coalition to assist Iraq to combat the terrorist group, Daesh. The department will also support Australian Government efforts to stop Australians joining terrorist networks and travelling overseas to become foreign fighters.

Through the measure Australia's diplomatic engagement in Afghanistan – continuation, the department will support Australia's continuing engagement with Afghanistan, including as part of the NATO-led 'Resolute Support' mission.

Australia depends on open and transparent international markets for jobs and economic growth. DFAT is leading the economic diplomacy agenda which is driven by the core objectives of trade, growth, investment and business. It applies across the department's work, drawing together foreign, trade, investment, tourism and development policies and leveraging our international networks and diplomatic assets.

The department will continue to support the implementation of recently concluded FTAs with the Republic of Korea, Japan and China. Through the measure *Free Trade Agreement Promotion*, the department and Austrade will communicate the practical commercial opportunities and other benefits of these FTAs to Australian businesses. The department will continue to leverage the benefits of existing FTAs with countries in South-East Asia, New Zealand, the United States and Chile.

The department will work towards the timely conclusion of the CECA with India, and to progress closer economic relations with Indonesia. It will also work to conclude the Trans Pacific Partnership (involving twelve Pacific-rim members), and to progress negotiations with the Gulf Cooperation Council, the Regional Comprehensive Economic Partnership (involving ASEAN, China, India, Japan, the Republic of Korea and New Zealand), and the Pacific island countries and New Zealand through the Pacific Agreement on Closer Economic Relations – PACER Plus. The department will also explore opportunities for new FTAs.

Australia is committed to the pursuit of global trade reform. The department will work to progress negotiations in the Doha Round, including through participation at the Tenth World Trade Organisation (WTO) Ministerial Conference (MC10) in December 2015. DFAT will support a stronger, more competitive Australian agriculture and agribusiness sector by pushing for agricultural trade reform in the WTO, including through the Cairns Group and seek to unlock new opportunities for exports of manufactures, services, and mineral and energy products. Australia will also provide leadership in major plurilateral negotiations, including the Trade in Services Agreement that Australia co-chairs, which will further liberalise global services trade and the Environmental Goods Agreement, which Australia also chairs.

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DFAT will continue to implement the Government's development policy *Australian aid: promoting prosperity, reducing poverty, enhancing stability*. The aid program's purpose is to promote Australia's national interests by contributing to sustainable economic growth and poverty reduction. The program is focused on supporting private sector development and strengthening human development.

The department will work to make Australian aid more innovative and catalytic, by leveraging other drivers for development such as private sector investment and domestic finance. A new development hub, the *innovationXchange*, based in DFAT, is engaging creative thinkers from inside and outside the public sector, from Australia and overseas, to look at new ways to deliver aid.

Australia will continue to support its developing country partners, but will adopt an approach that acknowledges the different development trajectories of the Pacific and growing Asia. Australia will maintain a leadership role through our aid program to the Pacific and respond to the needs identified in each country. In most of Asia, where economic growth and poverty reduction have continued apace, Australian aid will be targeted primarily toward leveraging domestic capacity and resources.

Gender equality and women and girls' empowerment will be addressed across the aid program. Expenditure on aid for trade will be increased to 20 per cent of official development assistance (ODA) by 2020 and will include investments in economic infrastructure, agriculture, fisheries and other productive capacity.

The department will continue to support countries that have been affected by natural disasters, including Vanuatu in the wake of Cyclone Pam and Nepal after the earthquake. We will also work to reduce risks from, prepare for and respond to crises, particularly within the Indo-Pacific region.

The department will apply the new aid program performance framework, *Making Performance Count*, to strengthen the link between funding and performance at all levels of the program and ensure a stronger focus on results and value for money.

Australia has finished its term on the United Nations Security Council but the department will remain actively involved in the United Nations system to pursue Australia's interests. DFAT will work for Australia's election to the Human Rights Council for the 2018-20 term. As well as promoting Australia's interests in advancing global environmental sustainability in multilateral forums, the department will work to maintain Australia's economic competitiveness and seek broad-based international action and agreement in the UN climate negotiations, other international climate forums, and through bilateral climate change engagement with major economies.

Australia will work within the Group of Twenty (G20) to deliver substantial actions agreed during its 2014 presidency including, lifting global growth and job opportunities and making the global economy more resilient. Australia will remain in the G20 troika of immediate past, present and future hosts, alongside Turkey and China (2016 host) until 1 December 2015.

The department will continue to work to counter the proliferation of nuclear weapons, constrain the illicit arms trade, and counter terrorism. It will pursue non-proliferation and disarmament objectives related to Iran and the Democratic People's Republic of Korea. The department will expand our network of bilateral cyber policy dialogues to include India as well as China, Japan and the Republic of Korea, contribute to the Government's review of cyber security, and support work to elaborate how international law applies to state behaviour in cyberspace. The department will also contribute to EU-initiated efforts to finalise and promote adherence to the proposed International Code of Conduct for Outer Space Activities.

Through public diplomacy, the department will advance initiatives that promote Australia's economic, artistic and cultural, sporting, scientific and education assets and underline Australia's credentials as a destination for business, investment, tourism and study, and emphasise Australia's engagement with the Indo-Pacific region. A new sports diplomacy strategy will capitalise on Australia's sporting assets and expertise to promote Australia's diplomatic, development and economic interests.

The delivery of high quality consular services is one of the department's foreign policy priorities. A new three-year Consular Strategy will drive improved effectiveness in the delivery of consular services and enhanced public messaging. The department will also promote safe travel messages through accurate and timely travel advice, including through the Smartraveller campaign. The department will sustain its development and testing of strong contingency plans across its network of overseas posts.

The department will continue to deliver an efficient passport service for Australian citizens. The new 'P-series' passport, introduced in 2014, includes enhanced security measures. The department is also working to develop a new Australian travel document issuance system which will deliver increased processing capability, improved client services and enhanced fraud and investigation controls.

Australia's diplomatic footprint will expand through the measure *Expanding Australia's Diplomatic Footprint*. The department will establish five new posts in Makassar (Indonesia), Phuket (Thailand), Buka (Papua New Guinea), Doha (Qatar) and Ulaanbaatar (Mongolia). New posts in Makassar, Doha and Ulaanbaatar will advance trade and investment opportunities for Australia. A consulate in Phuket will help manage Australia's significant consular load while a new post in Buka will provide greater focus for Australia's development assistance to Bougainville.

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The security and safety of Australian Government personnel and their dependants overseas, together with the security of its missions, will remain a high priority for the department in an increasingly unpredictable, and often worsening, international security environment. This will require the implementation and maintenance of comprehensive and effective strategic risk mitigation strategies and operational security measures.

The department will continue its efforts to build a more resilient, flexible and cohesive organisation that can better deliver the Government's agenda. The department will implement its first workforce plan as a tool to improve its capabilities to meet Australia's foreign, trade and economic, international security, development and consular challenges. The department will continue to implement changes required by the Public Governance, Performance and Accountability (PGPA) Act, including enhancements to the Commonwealth performance framework. The department will implement a new approach to risk management which will encourage staff to engage with risk in a positive way to improve policy development and service delivery. The department will also continue to support the Government's deregulation agenda through streamlining, where possible, its engagement with Australian individuals, business and the not-for-profit sector.

#### 1.2 ENTITY RESOURCE STATEMENT

Table 1.1 shows the total resources from all sources. The table summarises how resources will be applied by outcome and by administered and departmental classification.

Table 1.1: Department of Foreign Affairs and Trade resource statement — Budget estimates for 2015-16 as at Budget May 2015

	Actual	Estimate of	Proposed at	Total 2015-16
	Available	prior year	2015-16	estimate
	Appropriation	amounts	Budget	
	2014-15	available in	· ·	
		2015-16		
	\$'000	\$'000	\$'000	\$'000
Ordinary annual services (a)				
Departmental appropriation				
Prior year appropriations (b)	433,050	369,384	-	369,384
Departmental appropriation (c)	1,377,316	-	1,399,990	1,399,990
s74 Retained revenue receipts (d)	81,599		81,599	81,599
Total	1,891,965	369,384	1,481,589	1,850,973
Administered expenses				
Outcome 1 (e)	4,530,015	392,637	3,579,158	3,971,795
Outcome 2	750	-	750	750
Payments to corporate entities (f)	138,865		137,290	137,290
Total	4,669,630	392,637	3,717,198	4,109,835
Total ordinary annual services [A]	6,561,595	762,021	5,198,787	5,960,808
Departmental non-operating				
Prior year appropriations (b)	84,497	170,997	-	170,997
Equity injections (g)	120,920	_	205,241	205,241
Total	205,417	170,997	205,241	376,238
Administered non-operating				
Prior year appropriations (b)	2,530,391	2,207,765	-	2,207,765
Administered assets and liabilities	212,698		13,527	13,527
Total	2,743,089	2,207,765	13,527	2,221,292
Total other services [B]	2,948,506	2,378,762	218,768	2,597,530
Total available annual appropriations				
[A+B]	9,510,101	3,140,783	5,417,555	8,558,338

Table continued on the following page.

Table 1.1: Department of Foreign Affairs and Trade resource statement — Budget estimates for 2015-16 as at Budget May 2015 (continued)

Budget estimates for 2015-16 as a				T-1-1 0045 40
	Actual	Estimate of	Proposed at	Total 2015-16
	Available	prior year	2015-16	estimate
	Appropriation	amounts	Budget	
	2014-15	available in		
		2015-16		
	\$'000	\$'000	\$'000	\$'000
Special appropriations				
Special appropriations limited by				
c rite ria / e ntitle me nt				
Public Governance, Performance and				
Accountability Act 2013 - s77 (h) Passport				
Refunds	1,010		1,010	1,010
Total special appropriations [C]	1,010	-	1,010	1,010
Total appropriations excluding	9,511,111	3,140,783	5,418,565	8,559,348
special accounts	***************************************			
Special accounts				
Opening balance (i)	281,327	153,078	949	154,027
Appropriation receipts (j)	61,728	-	65,765	65,765
Appropriation receipts - other entities (k)	23,780	-	24,271	24,271
Non-appropriation receipts to Special				
Accounts	6,456	-	5,540	5,540
Total special accounts [D]	373,291	153,078	96,525	249,603
Total resourcing [A+B+C+D]	9,884,402	3,293,861	5,515,090	8,808,951
Less appropriations drawn from annual or				
special appropriations above and credited				
to special accounts	(61,728)	-	(65,765)	(65,765)
and/or payments to corporate entities	(420.065)		(427.202)	(407.000)
through annual appropriations	(138,865)	-	(137,290)	(137,290)
Total net resourcing for DFAT	9,683,809	3,293,861	5,312,035	8,605,896

- (a) Appropriation Bill (No. 1) 2015-16.
- (b) Estimated adjusted balance carried forward from previous year.
- (c) Includes an amount of \$52.171m for the Departmental Capital Budget (refer to Table 3.2.5 for further details). For accounting purposes this amount has been designated as 'contributions by owners'.
- (d) Estimated retained revenue receipts under section 74 of the PGPA Act.
- (e) Includes an amount of \$2.325m for the Administered Capital Budget (refer to Table 3.2.10 for further details). For accounting purposes this amount has been designated as 'contributions by owners'.
- (f) 'Corporate entities' are corporate Commonwealth entities and Commonwealth companies as defined under the PGPA Act 2013.
- (g) Appropriation Bill (No. 2) 2015-16.
- (h) Repayments not provided for under other appropriations. Amounts received on or before 30 June 2014 were repaid under section 28 of the *Financial Management and Accountability Act 1997*.
- (i) Estimated opening balance for special accounts (less 'Special Public Money' held in accounts like Other Trust Monies accounts (OTM), Services for other Government and Non-agency Bodies accounts (SOG), or Services for Other Entities and Trust Moneys accounts (SOETM)). For further information on special accounts, see Table 3.1.2.
- (j) Appropriation receipts from DFAT's annual and special appropriations for 2015-16 included above.
- (k) Appropriation receipts from other entities credited to DFAT's special accounts.

Reader note: All figures are GST exclusive.

#### Third party payments from and on behalf of other entities

	2014-15	2015-16
	\$'000	\$'000
Receipts received from other entities for the provision of services		
(disclosed above in s74 Retained revenue receipts section above)	81,599	81,599
Payments made to corporate entities within the Portfolio		
Tourism Australia Appropriation	138,865	137,290

#### 1.3 BUDGET MEASURES

Budget measures in Part 1 relating to the Department of Foreign Affairs and Trade are detailed in Budget Paper No. 2 and are summarised below.

Table 1.2: Entity 2015-16 Budget measures

Part 1: Measures announced since the 2014-15 Mid-Year Economic and Fiscal Outlook (MYEFO)

	Programme	2014-15	2015-16	2016-17	2017-18	2018-19
		\$'000	\$'000	\$'000	\$'000	\$'000
Revenue measures						
Passport Fees and Charges -	2.2					
reforms	2.2					
Administered		-	1,716	4,959	5,025	5,430
Total		-	1,716	4,959	5,025	5,430
Total revenue measures						
Administered		-	1,716	4,959	5,025	5,430
Departmental		-				
Total		-	1,716	4,959	5,025	5,430
Expense measures						
Expanding Australia's Diplomatic	1.1, 2.1,					
Footprint (a)	3.1					
Departmental expenses		_	10,705	16,329	17,771	16,938
Total		-	10,705	16,329	17,771	16,938
			,	,	,	,
Australian embassy in Baghdad -	1.1, 2.1,					
continuation	3.1					
Departmental expenses		-	46,431	48,342	-	-
Total		-	46,431	48,342	-	-
Australiala diplomatia anggament	1101					
Australia's diplomatic engagment in Afghanistan - continuation	1.1, 2.1, 3.1					
Departmental expenses	3.1		64,134	68,005		_
Total		_	64,134	68,005		_
Total			04,104	00,000		_
Passport Fees and Charges -						
reforms	2.2					
Departmental expenses		-	-	-	10	42
Total		-	-	-	10	42
Free Trade Agreement Promotion	1.1					
Departmental expenses		-	1,239	1,419	-	-
Total		-	1,239	1,419	-	-

Table continued on the following page.

Part 1: Measures announced since the 2014-15 Mid-Year Economic and Fiscal Outlook (MYEFO) (continued)

	Programme	2014-15	2015-16	2016-17	2017-18	2018-19
	i rogrammo	\$'000	\$'000	\$'000	\$'000	\$'000
Digital Transformation Agenda - portfolio contributions	1.1					
Departmental expenses		_	(581)	(581)	(581)	(582)
Total		-	(581)	(581)	(581)	(582)
Cadhury radirection of great						
Cadbury - redirection of grant funding	1.8					
Administered expenses		(4,000)	(8,000)	(4,000)	-	-
Total		(4,000)	(8,000)	(4,000)	-	-
Total expense measures						
Administered		(4,000)	(8,000)	(4,000)	-	-
Departmental		_	121,928	133,514	17,200	16,398
Total		(4,000)	113,928	129,514	17,200	16,398
Capital measures						
Expanding Australia's Diplomatic	3.1, 3.2					
Footprint	3.1, 3.2					
Departmental capital		-	20,681	15,498	203	202
Total		-	20,681	15,498	203	202
Australian embassy in Baghdad - continuation	3.1					
Departmental capital		_	10,979	205	-	-
Total		-	10,979	205	-	-
Australia's diplomatic engagment in Afghanistan - continuation	3.1					
Departmental capital			5,011	1,286	_	_
Total		_	5,011	1,286	-	_
Total		-	3,011	1,200	-	-
Washington Chancery -	3.2					
construction	٥.٤					
Capital expenses from the Overseas Property Special						
Account		-	696	9,425	30,789	36,214
Total		-	696	9,425	30,789	36,214

Table continued on the following page.

Part 1: Measures announced since the 2014-15 Mid-Year Economic and Fiscal Outlook (MYEFO) (continued)

	Programme	2014-15	2015-16	2016-17	2017-18	2018-19
	J	\$'000	\$'000	\$'000	\$'000	\$'000
Bangkok and Jakarta Chanceries - divestment	3.2					
Overseas Property Special						
Account		-	nfp	nfp	nfp	nfp
Total		-	nfp	nfp	nfp	nfp
Total capital measures						
Departmental		-	36,671	16,989	203	202
Overseas Property Special						
Account		-	696	9,425	30,789	36,214
Total		-	37,367	26,414	30,992	36,416

<sup>(</sup>a) Measure includes payments to Overseas Property Office of \$0.462m which does not impact on fiscal or underlying cash balance.

nfp – not for publication.

Prepared on a Government Finance Statistics (fiscal) basis.

#### Section 2: Outcomes and planned performance

#### 2.1 OUTCOMES AND PERFORMANCE INFORMATION

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programmes are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programmes which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programmes, specifying the performance indicators and targets used to assess and monitor the performance of Department of Foreign Affairs and Trade in achieving government outcomes.

Outcome 1: The advancement of Australia's international strategic, security and economic interests including through bilateral, regional and multilateral engagement on Australian Government foreign, trade and international development priorities

#### **Outcome 1 strategy**

The department will assist the Government to meet its foreign, trade and investment, development and international security policy priorities over 2015-16 and forward years through:

- strengthening further Australia's relations with key international partners and countries of growing significance to Australia's national interests;
- driving the economic diplomacy agenda through trade, growth, investment and business to encourage Australian prosperity and global prosperity;
- contributing to national prosperity by maximising Australia's trade opportunities and market access gains through multilateral, regional and bilateral means;
- assisting developing countries by contributing to sustainable economic growth
  and poverty reduction, particularly in the Indo-Pacific region, through support
  to private sector development and strengthening human development;
- working multilaterally to address global challenges relating to peace and security, climate change, sustainable growth and human rights and to advance Australia's interests through the United Nations, G20 and significant regional fora;

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- promoting and strengthening regional and global cooperation and governance in countering terrorism, people smuggling, human trafficking and nuclear proliferation; and
- developing and implementing programs and projects to enhance international awareness and understanding of Australia and Australian policies to advance our national interests.

As the lead agency managing Australia's external affairs, the department will also continue to provide leadership at Australia's diplomatic missions overseas, manage and maintain Australia's diplomatic network, including the provision of services to other agencies represented overseas, and deliver services to diplomatic and consular representatives in Australia.

Table 2: Changes to the outcome and programme structures since the last portfolio statement

rogramme No.	Programme title	Description of change
1.1	Foreign Affairs and Trade Operations	Includes Programme 1.4: International Climate Change Engagement Programme published in 2014 15 PBS
1.2	Official Development Assistance	New programme (Programme 1.2: ODA) created effective from 01 July 2015 w hich combines Programmes 1.9 to 1.14 as listed below
1.3	Official Development Assistance - Multilateral Replenishments	2014-15 PBS programme reference amended from 1.11
1.4	Official Development Assistance - East Asia AIPRD	2014-15 PBS programme reference amended from 1.8
1.5	Payments to International Organisations	2014-15 PBS programme reference amended from 1.2
1.6	New Colombo Plan - Transforming Regional Relationships	2014-15 PBS programme reference amended from 1.5
1.7	Public Information Services and Public Diplomacy	2014-15 PBS programme reference amended from 1.3
1.8	Programmes to Promote Australia's International Tourism Interests	2014-15 PBS programme reference amended from 1.14
1.9	Official Development Assistance - PNG & Pacific	New programme (Programme 1.2: ODA) has been created effective 01 July 2015 which combines the forward estimates of this programme. 2014-15 PBS programme reference is 1.6
1.10	Official Development Assistance - East Asia	New programme (Programme 1.2: ODA) has been created effective 01 July 2015 which combines the forward estimates of this programme. 2014-15 PBS programme reference is 1.7
1.11	Official Development Assistance - Africa, South and Central Asia, Middle East and Other	New programme (Programme 1.2: ODA) has been created effective 01 July 2015 which combines the forward estimates of this programme. 2014-15 PBS programme reference is 1.9
1.12	Official Development Assistance - Emergency, Humanitarian and Refugee Programme	New programme (Programme 1.2: ODA) has been created effective 01 July 2015 which combines the forward estimates of this programme. 2014-15 PBS programme reference is 1.10
1.13	Official Development Assistance - UN Commonw ealth and Other International Organisations	New programme (Programme 1.2: ODA) has been created effective 01 July 2015 which combines the forward estimates of this programme. 2014-15 PBS programme reference is 1.12
1.14	Official Development Assistance - NGO, Volunteer and Community Programmes	New programme (Programme 1.2: ODA) has been created effective 01 July 2015 which combines the forward estimates of this programme. 2014-15 PBS programme reference is 1.13

#### Outcome expense statement

Table 2.1.1 provides an overview of the total expenses for Outcome 1, by programme.

Table 2.1.1: Budgeted expenses for Outcome 1

Outcome 1: The advancement of Australia's international	2014-15	2015-16
strategic, security and economic interests including through	Estimated	Estimated
bilateral, regional and multilateral engagement on Australian	actual	expenses
Government foreign, trade and international development	expenses	
policy priorities	\$'000	\$'000
Programme 1.1: Foreign Affairs and Trade Operations		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	9,194	8,539
Other services (Appropriation Bill No. 2) (a)	212,033	13,452
Special accounts (b)	257,000	257,000
Departmental expenses		
Departmental appropriation (c)	616,464	665,161
Expenses not requiring appropriation in the Budget year (d)	38,857	38,855
Total for programme 1.1	1,133,548	983,007
Programme 1.2: Official Development Assistance		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	-	3,105,723
Expenses not requiring appropriation in the Budget year	-	1,507
Other services (Appropriation Bill No. 2)	-	-
Departmental expenses		
Departmental appropriation (c)	231,898	230,823
Expenses not requiring appropriation in the Budget year (d)	17,168	16,612
Total for programme 1.2	249,066	3,354,665
Programme 1.3: Official Development Assistance - Multilateral		
Replenishments		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	106,868	-
Other services (Appropriation Bill No. 2)	-	-
Expenses not requiring appropriation in the Budget year (e)	-	-
Total for Programme 1.3	106,868	-
Programme 1.4: Official Development Assistance - East Asia		
AIPRD		
Administered expenses		
AIPRD Loans Special Account (b)	19,282	-
AIPRD Loans Special Account 2015 (b)	18,775	_
Total for Programme 1.4	38,057	-
Programme 1.5: Payments to International Organisations		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	328,421	415,804
Total for Programme 1.5	328,421	415,804

Table continued on the following page.

Table 2.1.1: Budgeted expenses for Outcome 1 (continu	ed)	
	2014-15	2015-16
	Estimated	Estimated
Outcome 1:	actual	expenses
	expenses	
	\$'000	\$'000
Programme 1.6: New Colombo Plan - Transforming Regional		
Relationships		
Administered expenses	40.050	07.740
Ordinary annual services (Appropriation Bill No. 1)	10,958	27,742
Other services (Appropriation Bill No. 2)	665	75
Total for Programme 1.6	11,623	27,817
Programme 1.7: Public Information Services and Public		
Diplomacy		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	15,182	5,044
Total for Programme 1.7	15,182	5,044
Programme 1.8: Programmes to Promote Australia's		
International Tourism Interests		
Administered expenses		
Tourism Australia - Corporate Commonw ealth Entity	138,865	137,290
Ordinary annual services (Appropriation Bill No. 1)	22,590	14,000
Total for Programme 1.8	161,455	151,290
Programme 1.9: Official Development Assistance - PNG &		
Pacific (f)		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	918,607	-
Total for Programme 1.9	918,607	-
Programme 1.10: Official Development Assistance - East Asia		
(f)		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	1,053,144	-
Total for Programme 1.10	1,053,144	-
Programme 4.44: Official Development Assistance Africa		
Programme 1.11: Official Development Assistance - Africa, South and Central Asia, Middle East and Other (f)		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	1,011,039	_
Expenses not requiring appropriation in the Budget year	1,507	_
Total for Programme 1.11	1,012,546	
-	1,012,340	
Programme 1.12: Official Development Assistance -		
Emergency, Humanitarian and Refugee Programme (f)		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	292,886	_
Total for Programme 1.12	292,886	-
Programme 1.13: Official Development Assistance - UN		
Commonwealth and Other International Organisations (f)		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	552,600	-
Total for Programme 1.13	552,600	-

Table continued on the following page.

Table 2.1.1: Budgeted expenses for Outcome 1 (continued)

Table 2.1.1: Budgeted expenses for Outcome 1 (continued)						
	2014-15	2015-16				
	Estimated	Estimated				
Outcome 1:	actual	expenses				
	expenses					
	\$'000	\$'000				
Programme 1.14: Official Development Assistance - NGO,						
Volunteer and Community Programmes (f)						
Administered expenses						
Ordinary annual services (Appropriation Bill No. 1)	203,972	_				
Total for Programme 1.14	203,972					
Outcome 1 Totals by appropriation type						
Administered Expenses						
Ordinary annual services (Appropriation Bill No. 1)	4,525,461	3,576,852				
Corporate Commonw ealth Entity	138,865	137,290				
Other services (Appropriation Bill No. 2)	212,698	13,527				
Special Accounts	295,057	257,000				
Expenses not requiring appropriation in the Budget year	1,507	1,507				
Departmental expenses						
Departmental appropriation (a)	848,362	895,984				
Expenses not requiring appropriation in the Budget year (c)	56,025	55,467				
Total expenses for Outcome 1	6,077,975	4,937,627				
_	2014-15	2015-16				
Average staffing level (number)	3,762	3,772				

<sup>(</sup>a) Includes payments for the Debt-to-Health Swap with the Government of Indonesia of \$12.0 million in 2014-15 and \$13.4 million in 2015-16.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

<sup>(</sup>b) This reflects the amount of funding to be disbursed on a cash basis, not an expense basis.
(c) Departmental appropriation combines 'Ordinary annual services (Appropriation Bill No. 1)' and 'Revenue from independent sources (s 74)'.

<sup>(</sup>d) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses,

amortisation expenses, makegood expenses, audit fees.

(e) Expenses not requiring appropriation in the Budget year relates to the concessional investment discount for the discounting of the investment component for the International Development Association and Asian Development Fund.

<sup>(</sup>f) A new programme (Programme 1.2: Official Development Assistance) has been created effective from 01 July 2015 which combines the forward estimates of these programmes.

#### **Contributions to Outcome 1**

#### **Programme 1.1: Foreign Affairs and Trade Operations**

#### Programme objective

- To protect and advance the national interest through engaging in effective advocacy in Australia and overseas that promotes Australia's foreign, trade and investment, tourism, development and international security interests.
- To deliver accurate and timely policy advice to Ministers and other key clients that addresses the challenges of an evolving international environment.
- To promote a whole of government approach in pursuit of Australia's interests abroad, including through leadership at overseas missions and coordination of the overseas diplomatic network.
- To ensure the security and protect the dignity of the diplomatic and consular corps serving in Australia by delivering a quality service and upholding Australia's obligations under the Vienna Conventions.

#### **Programme expenses**

					***************************************
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Foreign Affairs and Trade Operations					
Export Finance and Insurance Corporation					
(EFIC) - National Interest Account Expenses	3,116	2,076	1,300	1,300	1,300
International Climate Change Engagement (a)	3,000	3,000	3,000	3,000	3,000
Personal Benefits - Locally Engaged Staff					
pension schemes	2,512	2,872	2,801	2,903	2,908
Other Administered Items	566	591	618	647	647
Other services (Appropriation Bill No. 2)					
Capital Injection for EFIC	200,000	_	_	_	_
Special Account Expenses	200,000				
Administered Payments and Receipts for					
Other Entities	250,000	250,000	250,000	250,000	250,000
Services for Other Entities and Trust	230,000	230,000	230,000	250,000	230,000
Moneys - Foreign Affairs and Trade	7,000	7,000	7,000	7,000	7,000
Expositions	- ,,,,,,	- ,,,,,,	- ,,,,,,	- ,,,,,,	- ,,,,,,,
Annual departmental expenses:					
Foreign Affairs and Trade Operations	616,464	665,161	663,923	606,134	606,508
Expenses not requiring appropriation in the	010,101	000,101	000,020	000,101	000,000
Budget year (b)	38,857	38,855	38,844	38,851	40,732
Debt-to-Health Sw ap w ith Government of	33,331	00,000	33,3	00,00.	.0,. 02
Indonesia	12,033	13,452	15,027	_	_
	200000000000000000000000000000000000000		982,513	909,835	012 00F
Total programme expenses	1,133,548	983,007	<del>3</del> 0∠,313	ಶ∪ಶ,೦ა೦	912,095

<sup>(</sup>a) Includes previous Programme 1.4: International Climate Change Engagement Programme published in Portfolio Additional Estimates Statements 2014-15.

<sup>(</sup>b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, make-good expenses, and audit fees.

#### Programme 1.1 deliverables

- Australia's foreign, trade and investment, tourism, development, and international security policy interests and international standing are advanced through:
  - strengthened key international relationships, including a strong alliance and economic ties with the United States, and high-level political and economic engagement with Japan, China, India, the Republic of Korea, Indonesia and other countries of South-East Asia;
  - enhanced engagement with Pacific island countries, including deepening our partnership with Papua New Guinea, supporting normalisation of relations with Fiji and supporting capacity building in the Solomon Islands;
  - a stronger partnership with the European Union and key European countries, and continued close ties with New Zealand, the United Kingdom and Canada;
  - sustained engagement with South Asia, the Middle East, Africa, the Americas, and Turkey to meet shared challenges and to promote global and regional stability, security and prosperity;
  - strong participation in the United Nations and other multilateral fora, advocacy of human rights, gender equality and promotion of sustainable development and effective international action on climate change and other environmental outcomes;
  - contribution to enhanced regional architecture through the East Asia Summit (EAS), dialogue with the Association of Southeast Asian Nations (ASEAN), the Asia-Pacific Economic Cooperation (APEC) forum, the Indian Ocean Rim Association (IORA) and MIKTA (Mexico, Indonesia, Korea, Turkey and Australia);
  - promotion of high-quality public diplomacy, international media and cultural visit programs which improve understanding of Australia and Australian Government foreign and trade policies; and
  - measurable influence on the agenda of key multilateral tourism fora to align with the Australian Government's priorities under *Tourism 2020* and strengthen bilateral tourism relationships with important tourist markets such as China and India.

- Australia's trade and investment opportunities are maximised, including through:
  - negotiating, finalising and implementing Australia's free trade agreement (FTA) agenda and exploring opportunities for FTAs with other trading partners;
  - enhancing Australia's commitment to regional trade negotiations, including the Trans Pacific Partnership, Regional Comprehensive Economic Partnership and PACER Plus;
  - effective participation in the World Trade Organization (WTO), including working with other WTO Members to conclude the negotiations of the Doha Round, leadership of the Cairns Group of agricultural exporting countries, and to promote and defend Australia's interests through means such as WTO dispute settlement; and
  - implementing the WTO Agreement on Trade Facilitation, negotiating the Trade in Services Agreement, and negotiating the Environmental Goods Agreement.
- An enhanced environment for security and development, including through:
  - effective whole of government efforts to promote international stability and development;
  - promotion of nuclear non-proliferation and disarmament, and counterproliferation and arms control efforts, including as chair of the Australia Group;
  - participation in counter-terrorism programs and activities, including in South Asia, South-East Asia, the Middle East, eastern and West Africa, and in the Global Counter Terrorism Forum; and
  - contribution to whole of government efforts bilaterally and regionally to counter people smuggling and human trafficking, including through the Bali Process on People Smuggling, Trafficking in Persons and Related Transnational Crime.
- Australia's international and portfolio responsibilities are met through:
  - effective coordination and sound advice to Ministers, members of parliament, government agencies, state and territory governments, business, nongovernment organisations, media and members of the public;

- sound advice on compliance with international legal obligations and contribution to the development of a strong international legal framework;
- effective leadership of, and provision of advice and support to, other government agencies at overseas missions in line with the Prime Minister's Directive on the Guidelines for the Management of the Australian Government Presence Overseas and service level agreements;
- quality service to the diplomatic and consular corps in Australia, including the processing of agrément, visas and accreditation; provision of airport facilitation, tax concessions, and reciprocal working agreements; consideration of mission, post and office establishment; and management of privileges and immunities in accordance with the Vienna Conventions; and
- administration of the Export Finance and Insurance Corporation National Interest Account.

#### **Programme 1.1 Key Performance Indicators**

- High level of satisfaction of Ministers and high-level clients with the quality and timeliness of advice, briefing and support in relation to Australia's foreign, trade and economic, development and international security interests.
- The department's advocacy, negotiation and liaison on Australia's foreign, trade and economic, development and international security interests contributes positively to bilateral, regional and multilateral outcomes that help ensure the security and prosperity of Australia and Australians.
- Government agencies at overseas missions are satisfied with service provided in accordance with the Prime Minister's *Directive on the Guidelines for the Management of the Australian Government Presence Overseas* and service level agreements in place.
- The diplomatic and consular corps posted or accredited to Australia are satisfied with the level of service provided, including in terms of responsiveness and timeliness in meeting Australia's obligations under the Vienna Conventions.

#### **Programme 1.2: Official Development Assistance**

#### **Programme Objective**

• To promote Australia's national interests by contributing to sustainable economic growth and poverty reduction.

#### **Programme expenses**

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Official Development Assistance	-	3,105,723	2,935,547	3,308,173	3,360,130
Expenses not requiring appropriation in the					
Budget year (a)	-	1,507	1,489	1,489	2,440
Annual departmental expenses:					
Official Development Assistance	231,898	230,823	245,466	254,532	263,523
Expenses not requiring appropriation in the					
Budget year (a)	17,168	16,612	16,612	16,612	9,914
Total programme expenses	249,066	3,354,665	3,199,114	3,580,806	3,636,007

<sup>(</sup>a) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, make-good expenses, and audit fees.

#### **Programme 1.2 Deliverables**

- The Australian Government's new development policy *Australian aid: promoting prosperity, reducing poverty, enhancing stability* is shaping the way we deliver our overseas development assistance. It focuses on two development outcomes: supporting private sector development and strengthening human development.
- Investments will be focused on priority areas:
  - infrastructure, trade facilitation and international competitiveness;
  - agriculture, fisheries and water;
  - effective governance through policies, institutions and functioning economies;
  - education and health;
  - building resilience through humanitarian assistance, disaster risk reduction and social protection; and
  - gender equality and empowering women and girls.

#### **Programme 1.2 Key Performance Indicators**

- Achievement of significant development results and demonstrated organisational effectiveness, including progress towards the strategic targets contained in the Australian aid program's performance framework, *Making Performance Count*.
- Detailed reporting against the performance framework, including individual program and investment performance, will be published annually in the *Performance of Australian Aid* report.

### Programme 1.3: Official Development Assistance – Multilateral Replenishments

#### Programme objective

• To assist developing countries by contributing to sustainable economic growth and poverty reduction through contributions to multilateral organisations.

#### Programme expenses

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual	ŭ	estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Administered item					
Administered item (Appropriation Bill No. 1)	106,868	-	377,274	12,622	105,000
Administered item (Appropriation Bill No. 2)	-	-	1,103,505	-	-
Expenses not requiring appropriation in the					
Budget year (a)	-	-	953,505	-	-
Total programme expenses	106,868	-	2,434,284	12,622	105,000

<sup>(</sup>a) Expenses not requiring appropriation in the Budget year relate to the concessional investment discount for the discounting of the investment components for International Development Association and Asian Development Fund.

#### **Programme 1.3 Deliverables**

 Australia's aid program objectives will be advanced through our work with multilateral organisations. Their reach, leverage, specialisation and other strengths play a critical role in helping Australia to meet its international development objectives.

#### **Programme 1.3 Key Performance Indicators**

- Australia assesses the performance of its multilateral partners to inform our engagement with them and to ensure value for money from our multilateral funding.
- Australia is strengthening its approach to the assessment of performance of multilateral organisations in line with the aid performance framework, *Making Performance Count*.
- Strengthened systems for assessing the performance of multilateral aid delivery partners will be in place by July 2015.

#### Programme 1.4: Official Development Assistance – East Asia AIPRD

#### **Programme Objective and Deliverables**

• To continue to assist Indonesia in reconstruction and development in the aftermath of the 2004 Indian Ocean Tsunami.

#### Programme expenses

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Special Account Expenses					
AIPRD Loans Special Account (a)	19,282	-	-	-	-
AIPRD Loans Special Account 2015 (a)	18,775	-	-	-	
Total programme expenses	38,057	-	-	-	-

<sup>(</sup>a) This reflects the amount of funding to be disbursed on a cash basis, not an expense basis.

#### **Programme 1.4 Key Performance Indicators**

- Achievement of significant development results, including progress towards aid performance benchmarks, which provide a rigorous approach to achieving value for money and results.
- Demonstrated organisational effectiveness, including against relevant strategic targets under the *Making Performance Count* performance framework.

#### **Programme 1.5: Payments to International Organisations**

#### Programme objective

 To advance Australia's foreign, trade and investment, development and international security interests through participation in international organisations.

#### **Programme expenses**

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Administered item					
Payments to International Organisations	328,421	415,804	436,595	460,595	484,251
Total programme expenses	328,421	415,804	436,595	460,595	484,251

#### **Programme 1.5 Deliverables**

- Australian membership of international organisations and international treaty secretariats through payments of assessed and voluntary contributions.
- Effective participation in the United Nations and its Specialised Agencies, the World Trade Organization and other multilateral fora in support of Australia's foreign, trade and economic, development and international security interests.
- To assist developing countries reduce poverty and lift living standards through sustainable economic growth, by providing contributions to UN and other international organisations.

#### **Programme 1.5 Key Performance Indicators**

- Payments to international organisations are timely and within budget.
- The department's contributions influence multilateral outcomes which enhance Australia's security and prosperity, maximise the impact of Australia's aid program and represent value for money.

#### Programme 1.6: New Colombo Plan - Transforming Regional Relationships

#### **Programme objective**

• Australia's interests and bilateral relationships are enhanced through enduring people to people, institutional and business links with the Indo-Pacific region.

#### **Programme expenses**

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Administered item					
New Colombo Plan - Transforming Regional					
Relationships	10,958	27,742	27,790	50,933	50,933
Administered item (Appropriation Bill No. 2)	665	75	425	150	-
Total programme expenses	11,623	27,817	28,215	51,083	50,933

#### **Programme 1.6 Deliverables**

• Full implementation of the New Colombo Plan (NCP) in 38 Indo-Pacific locations, fostering closer people to people and institutional links and contributing to an overall increase in the number of Australian undergraduate students undertaking study and internships in the region.

#### **Programme 1.6 Key Performance Indicators**

- More Australian undergraduates supported to study and intern in the Indo-Pacific region.
- NCP participants build relationships in the region and promote the value of the NCP experience.
- Universities, the private sector and partner governments support the implementation of the NCP.
- Alumni are engaged through networks that foster professional development and ongoing connections with the region.

#### **Programme 1.7: Public Information Services and Public Diplomacy**

#### **Programme objective**

 To project a positive and contemporary image of Australia and promote a clear understanding of government policies and objectives and engagement with the Indo-Pacific region through the department's public diplomacy, cultural and media activities.

#### **Programme expenses**

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
International Relations Grants Programme	4,594	4,594	4,594	4,594	4,594
Australia Network	10,588	-	-	-	-
Bali Peace Park	-	450	-	-	-
Total programme expenses	15,182	5,044	4,594	4,594	4,594

#### **Programme 1.7 Deliverables**

- Promotion of people to people links and a contemporary and positive image of Australia as a destination for business, investment, tourism and study and support for the Government's international policy goals.
- Advancement of Australia's national interests through new approaches which
  engage audiences on contemporary Australia and facilitate networks,
  collaboration and connections between people and institutions to build
  understanding, trust and influence.

#### **Programme 1.7 Key Performance Indicators**

• An understanding of contemporary Australia and the government's foreign, trade, investment and development credentials, and strengthened people to people and institutional links and trade, economic and cultural ties.

### Programme 1.8: Programmes to Promote Australia's International Tourism Interests

#### **Programme expenses**

The functions captured by this table are the responsibility of other portfolio agencies.

The Tourism Industry Regional Development Fund, Tasmanian Regional Tourism Package and T-Qual Grants annual administered expenses have been transferred to Austrade. Refer to the Austrade Agency Resource and Planned Performance section for 2015-16 objectives, deliverables and key performance indicators.

Refer to Tourism Australia, Outcome 1, for objectives, deliverables and key performance indicators relating to Tourism Australia-Asia Marketing Fund and Tourism Australia-Corporate Commonwealth Entity.

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Tourism Industry Regional Development Fund	3,896	-	-	-	-
Tasmanian Regional Tourism Package	120	-	-	-	-
T-Qual Grants (a)	4,474	-	-	-	-
Transfer of T-Qual Accreditation to	600	-	-	-	-
Industry(b)					
Tourism Australia -Asia Marketing Fund	13,500	14,000	14,000	14,000	14,000
Tourism Australia - Corporate					
Commonw ealth Entity	138,865	137,290	136,760	138,438	140,059
Total programme expenses	161,455	151,290	150,760	152,438	154,059

<sup>(</sup>a) The balance of this program has been transferred to Austrade. Refer to Austrade Table 3.1.1.

<sup>(</sup>b) There was no successful tenderer for the T-Qual accreditation program and the Minister for Trade and Investment has approved the reallocation of these funds to activities consistent with achieving quality tourism outcomes.

Outcome 2: The protection and welfare of Australians abroad and access to secure international travel documentation through timely and responsive travel advice and consular and passport services in Australia and overseas

#### **Outcome 2 strategy**

With more Australians travelling overseas each year, the department will continue to give high priority to the delivery of effective consular services and helping Australians to help themselves, including through the implementation of the new three-year Consular Strategy. The department will help Australians make informed decisions about their security, safety and wellbeing by maintaining its comprehensive system of travel advisories. The department's consular outreach program will continue in 2015-16, promoting safe travel messages and delivering accurate and timely travel advice, including through the *Smartraveller* campaign and targeted outreach.

Practical planning for contingency and rapid crisis response will remain a focus through 2015-16. The department will work to enhance its ability to respond quickly to consular incidents, particularly in remote locations or where consular representation is less concentrated. It will also continue to lead whole of government responses to future consular crises and serious incidents overseas, activating the department's Crisis Centre as needed.

The department will continue to deliver an efficient passport service for Australian citizens. The new 'P-series' passport, introduced in 2014, includes enhanced security measures, making it one of the most secure and trustworthy passport documents in the world. In 2015-16, we will continue work on development of the next generation Australian travel document issuance system.

#### **Outcome expense statement**

Table 2.1.2 provides an overview of the total expenses for Outcome 2, by programme.

Table 2.1.2: Budgeted expenses for Outcome 2

Table 2.1.2: Budgeted expenses for Outcome 2		
Outcome 2: The protection and welfare of Australians abroad	2014-15	2015-16
and access to secure international travel documentation	Estimated actual	Estimated
through timely and responsive travel advice and consular and	expenses	expenses
passport services in Australia and overseas	\$'000	\$'000
Programme 2.1: Consular Services		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	200	200
Special accounts (a)	100	100
Departmental expenses (b)		
Consular Services	83,651	101,680
Expenses not requiring appropriation in the Budget year (c)	5,626	5,627
Total for programme 2.1	89,577	107,607
Programme 2.2: Passport Services		
Administered expenses		
Special appropriations	1,010	1,010
Departmental expenses (b)		
Passport Services	236,986	238,411
Expenses not requiring appropriation in the Budget year (c)	15,672	15,674
Total for programme 2.2	253,668	255,095
Outcome 2 Totals by appropriation type	***************************************	
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	200	200
Special appropriations	1,010	1,010
Special accounts	100	100
Departmental expenses		
Departmental appropriation (b)	320,637	340,091
Expenses not requiring appropriation in the Budget year (c)	21,298	21,301
Total expenses for Outcome 2	343,245	362,702
	2014-15	2015-16
Average staffing level (number)	1,088	1,088

<sup>(</sup>a) This reflects actual cash disbursements from the property account.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

<sup>(</sup>b) Departmental appropriation combines 'Ordinary annual services (Appropriation Bill No. 1)' and 'Revenue from independent sources (s 74)'.

(c) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses,

amortisation expenses, makegood expenses, and audit fees.

#### **Contributions to Outcome 2**

### **Programme 2.1: Consular Services**

# Programme objective

 To support and assist Australian travellers and Australians overseas through high-quality consular services, including accurate and timely travel advice, practical contingency planning and rapid crisis response.

### **Programme expenses**

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Administered item					
Consular Emergency Services (a)	200	200	200	200	200
Special account expenses:					
Consular Services Special Account	100	100	100	100	100
Annual departmental expenses:					
Consular Services	83,651	101,680	101,664	92,850	92,930
Expenses not requiring appropriation in the	5,626	5,627	5,627	5,627	5,900
Budget year (b)					
Total programme expenses	89,577	107,607	107,591	98,777	99,130

<sup>(</sup>a) This expense does not include \$0.55m for Traveller's Emergency Loans, as these are treated as receivables and form part of the receivable balance in Table 3.2.8.

### **Programme 2.1 Deliverables**

- High-quality consular services to an increasing number of Australian travellers and Australian citizens living overseas, including notarial services and assistance with welfare issues, whereabouts enquiries, arrest or detention matters, deaths, medical emergencies and payment of travellers emergency loans to Australians in need.
- High-quality travel advisory services, including issuing accurate and timely travel information on travel destinations, promoting this information through the continuation of the *Smartraveller* campaign and effectively managing an online travel registration service.
- Effective consular contingency planning for major events or high-risk scenarios, including through regular reviews of procedures and available resources, training of staff, and coordination with other government agencies and foreign governments.

<sup>(</sup>b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, makegood expenses, and audit fees.

• Coordination of whole of government responses to large-scale crises involving conflict, civil unrest, natural disasters or terrorist incidents.

# **Programme 2.1 Key Performance Indicators**

- The department's delivery of consular services is effective, efficient, timely and responsive, and within the scope of Australian Government responsibility.
- Travel advisories are accurate and timely and provide clear guidance to a broad audience of potential risks and the extent of Australian Government assistance; public use of the *Smartraveller* website and the online registration service continues to grow.
- Consular contingency planning accurately anticipates high-risk events and scenarios, necessary resources for response are readily available, procedures and networks remain valid and viable, and plans are tested and reviewed regularly.
- Timely and effective consular support to Australians through well-coordinated implementation of whole of government responses to large-scale crises.

# **Programme 2.2: Passport Services**

# Programme objective

• To provide Australians access to secure international travel documentation through the delivery of high-quality passport services.

### **Programme expenses**

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual administered expenses:					
Special appropriations:					
PGPA Act s77 - Passport Refunds	1,010	1,010	1,010	1,010	1,010
Annual departmental expenses:					
Passport Services	236,986	238,411	238,590	238,898	238,673
Expenses not requiring appropriation in the					
Budget year (a)	15,672	15,674	15,674	15,674	16,436
Total programme expenses	253,668	255,095	255,274	255,582	256,119

<sup>(</sup>a) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, makegood expenses, and audit fees.

# **Programme 2.2 Deliverables**

- High-quality passport services to Australians, including processing new passport applications, registering lost or stolen passports, issuing emergency passports, and detecting passport fraud.
- Maintenance of security standards, promotion of web-enabled services, and adherence to the client service commitment of passport issue, while effectively managing an increasing workload.
- Ongoing implementation of the *National Security Improved Passport Integrity and Strengthened Issuance Systems* program.

# **Programme 2.2 Key Performance Indicators**

- Public and travel industry clients are satisfied with the department's efficiency and effectiveness in delivering passport services, with passport issues dealt with in a timely and responsive manner.
- Staged delivery of the *National Security Improved Passport Integrity and Strengthened Issuance Systems* program within budget and against timelines.
- Prevention, detection and prosecution of passport fraud.

Outcome 3: A secure Australian Government presence overseas through the provision of security services and information and communication technology infrastructure, and the management of the Commonwealth's overseas property estate

# Outcome 3 strategy

The department continues to prioritise the security and safety of Australian Government personnel overseas and their dependants, the security of its diplomatic and consular posts and the safeguarding of Government information commensurate with an environment of increasing security risk. This will require the implementation and maintenance of comprehensive and effective strategic risk mitigation strategies and operational security measures.

The department will work to enhance information and communications technology (ICT) capabilities, at home and at Australia's overseas missions. It will continue to respond to emerging influences on its ICT operating environment, including the increasing use of the internet, a greater focus on whole of government programs and solutions, and a continuing increase in the number of staff from other agencies using departmental ICT systems and a challenging cyber-threat environment.

The department will continue to manage the Government's overseas property estate in an efficient and effective manner. The department's forward plan for maintaining, upgrading and refurbishing the overseas property estate will continue with the objective of meeting the Government's accommodation needs and enhancing the estate's value. The department will more efficiently manage the overseas estate by examining where co-location of overseas missions with likeminded countries may be both practical and in our national interest. In managing the estate, the department will remain focused on providing an appropriate level of protective security, and capability to respond promptly when new or unforeseen security-related challenges arise.

### **Outcome expense statement**

Table 2.1.3 provides an overview of the total expenses for Outcome 3, by programme.

Table 2.1.3: Budgeted expenses for Outcome 3

2014-15	2015-16
Estimated	Estimated
actual	expenses
expenses	
\$'000	\$'000
198,526	193,343
10,023	10,026
208,549	203,369
***************************************	***************************************
219,264	158,785
28,503	31,472
247,767	190,257
198,526	193,343
219,264	158,785
38,526	41,498
456,316	393,626
2014-15	2015-16
872	874
	Estimated actual expenses \$'000  198,526 10,023 208,549  219,264 28,503 247,767  198,526 219,264 38,526 456,316 2014-15

<sup>(</sup>a) Departmental appropriation combines 'Ordinary annual services (*Appropriation Bill No. 1*)' and 'Revenue from independent sources (s 74)'.
(b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses,

amortisation expenses, makegood expenses, and audit fees.

(c) This reflects actual cash disbursement from the property account.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

### **Contributions to Outcome 3**

### Programme 3.1: Foreign Affairs and Trade Security and IT

### Programme objective

- To ensure a secure Australian Government presence overseas for personnel, assets and information by sustaining and improving physical and operational security.
- To strengthen information and communications technology (ICT) capability at Australia's missions overseas and DFAT offices in Australia.

# Programme expenses

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual departmental expenses:					
Foreign Affairs and Trade Security and IT	198,526	193,343	196,705	146,362	146,634
Expenses not requiring appropriation in the					
Budget year (a)	10,023	10,026	10,026	10,026	10,512
Total programme expenses	208,549	203,369	206,731	156,388	157,146

<sup>(</sup>a) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, makegood expenses, and audit fees.

# **Programme 3.1 Deliverables**

- Strengthened physical and operational security mitigation measures commensurate with the evolving international security environment.
- Protection of official information through effective management of ICT systems, security vetting processes, and security training to ensure high standards of security awareness and vigilance.
- Continued progress in moving the department's ICT systems infrastructure to a common platform that can be more efficiently integrated and supported, and implementation of key elements of the Government's ICT Reform Program and ICT elements of the Government's national security policy and objectives.
- High-quality overseas ICT services to other government agencies.
- Ongoing implementation of the International Communications Network upgrade program.

# **Programme 3.1 Key Performance Indicators**

- Effective threat analysis, risk assessments and mitigation strategies appropriate to increased security risks, including timely and effective responses to security incidents.
- Reduced security risks to official information, through a strengthened security culture, evidenced by fewer security breaches.
- Client satisfaction with the accessibility, reliability and effectiveness of the secure cable network (Official Diplomatic Information Network) and the global secure telecommunications infrastructure.
- Staged delivery of the International Communications Network upgrade program within budget and against timelines.

# **Programme 3.2: Overseas Property**

### Programme objective

• To ensure a secure Australian Government presence overseas through the effective management of the Commonwealth's overseas owned estate and of the contracts for the leased estate.

### Programme expenses

	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual departmental expenses:					
Overseas Property Special Account (a)	219,264	158,785	141,362	162,073	131,541
Expenses not requiring appropriation in the					
Budget year (b)	28,503	31,472	33,934	38,685	43,415
Total programme expenses	247,767	190,257	175,296	200,758	174,956

<sup>(</sup>a) This reflects actual cash disbursements from the property account.

### **Programme 3.2 Deliverables**

- Efficient and effective management and delivery of a substantial construction and refurbishment program in the overseas property estate, including:
  - completion of the Jakarta chancery; and
  - commencement of planning to construct a new chancery in Washington.
- Efficient and effective management of the overseas property estate to meet the Government's requirements and maintain conditions and service capabilities.
- Effective management of outsourced property contract arrangements.

# **Programme 3.2 Key Performance Indicators**

- Completion of construction and refurbishment projects within an agreed timeframe and budget.
- Effective and accountable management of the property services contract and construction project contracts.
- Achieve a portfolio condition and utility rating of good or better.

<sup>(</sup>b) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses, amortisation expenses, makegood expenses, and audit fees.

- The majority of tenants rate the performance of the service provider and the Overseas Property Office as good or better.
- Asset management plans are in place for all owned properties in the estate.
- Achieve a management expense ratio appropriate to the unique nature of the Commonwealth's overseas owned estate.

# Section 3: Explanatory tables and budgeted financial statements

Section 3 presents explanatory tables and budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2015-16 Budget year. It explains how budget plans are incorporated into the financial statements and provides further details of the reconciliation between appropriations and programme expenses, movements in administered funds, special accounts and government indigenous expenditure.

# 3.1 EXPLANATORY TABLES

# 3.1.1 Movement of administered funds between years (a)

Administered funds can be provided for a specified period, for example under annual Appropriation Acts. Funds not used in the specified period with the agreement of the Finance Minister may be moved to a future year. Table 3.1.1 shows the movement of administered funds approved between years.

Table 3.1.1: Movement of administered funds between years

	2014-15	2015-16	2016-17	2017-18	2018-19
	\$'000	\$'000	\$'000	\$'000	\$'000
Outcome 1, Programme 1.7: Public					
Information Services and Public					
Diplomacy					
Public Information Services and Public					
Diplomacy- Bali Peace Park (a)	(450)	450	-	-	-
Total movement of administered					
funds	(450)	450	-	-	-

<sup>(</sup>a) Figures displayed as a negative (-) represent a decrease in funds and a positive reflect an increase in funds

# 3.1.2 Special accounts

Special accounts provide a means to set aside and record amounts used for specified purposes. Special accounts can be created by a Finance Minister's determination under section 78 of the PGPA Act or under separate enabling legislation (section 80 of the PGPA Act refers). Table 3.1.2 shows the expected additions (receipts) and reductions (payments) for each account used by DFAT.

Table 3.1.2: Estimates of special account flows and balances

	Outcome	Opening balance	Receipts	Payments	Adjustments	Closing balance
		\$'000	\$'000	\$'000	\$'000	\$'000
Administered Payments and Receipts for Other Entities Special Account - s20 FMA Act Det 2000/13 (A) - 2015-16	1	5,000	250,000	(250,000)	-	5,000
Administered Payments and Receipts for Other Entities Special Account - s20 FMA Act Det 2000/13 (A) - 2015-16	1	5,000	250,000	(250,000)	-	5,000
Consular Services Special Account - s20 FMA Act Det 2005/38 (A) - 2015-16	2	34	100	(100)	-	34
Consular Services Special Account - s20 FMA Act Det 2005/38 (A) - 2014-15	2	34	100	(100)	-	34
Expositions Special Accounts - <i>s20 FMA</i> Act Det 2007/14 (A) 2015-16 (A) - 2015-16	1	994	-	-	-	994
Expositions Special Accounts - s20 FMA Act Det 2007/14 (A) - 2014-15	1	994	-	-	-	994
Australia-Indonesia Partnership for Reconstruction and Development (Loans) Special Account - s20 FMA Act Det 2005/03 (A) - 2014-15 (a)	1	38,057	-	(19,282)	(18,775)	-
Australia-Indonesia Partnership for Reconstruction and Development (Loans) Special Account - s78 PGPA Act Determination 2015/01 (A) - 2015-16	1	-	-	-	-	-
Australia-Indonesia Partnership for Reconstruction and Development (Loans) Special Account - s78 PGPA Act Determination 2015/01 (A) - 2014-15	1	-	18,775	(18,775)	-	-

Table continued on the following page.

Table 3.1.2: Estimates of special account flows and balances (continued)

	Outcome	Opening balance	Receipts	Payments	Adjustments	Closing balance
		\$'000	\$'000	\$'000	\$'000	\$'000
Services for Other Entities and Trust Monies s20 FMA Act Det 2009/25 (A) - 2015-16	- 1	6,977	7,000	(7,000)		6,977
Services for Other Entities and Trust Monies - s20 FMA Act Det 2009/25 (A) - 2014-15	1	6,977	7,000	(7,000)		6,977
Overseas Property Special Account - DFAT s20 FMA Act Det 2002/01 (D) - 2015-16	3	154,027	95,576	(158,785)		90,818
Overseas Property Special Account - DFAT - s20 FMA Act Det 2002/01 (D) - 2014-15	3	281,327	91,964	(219,264)		154,027
Total Special Accounts 2015-16 Budget estimate		167,032	352.676	(415,885)		103,823
Total Special Accounts 2014-15 estimated actual	xx	332,389	367,839	(514,421)	(18,775)	167,032

# 3.1.3 Australian Government Indigenous expenditure

Table 3.1.3: Australian Government Indigenous expenditure (AGIE)

Outcome	Approp Bill No. 1 \$'000 (A)	Approp Bill No. 2 \$'000 (B)	Special approp \$'000 (C)	Total approp \$'000 (D)	Other \$'000 (E)	Total \$'000 (F)= (D)+(E)	Programme (G)
Department of Foreign Affairs and Trade Outcome 1							
Departmental 2015-16	1,000	-	-	1,000	-	1,000	1.1
Departmental 2014-15	995	-	-	995	-	995	1.1
Total outcome 1 2015-16	1,000	-	-	1,000	-	1,000	
Total outcome 1 2014-15	995	-	-	995	-	995	
Total Departmental 2015-16	1,000	-	-	1,000	-	1,000	
Total Departmental 2014-15	995	-	-	995	-	995	
Total AGIE 2015-16	1,000	-	-	1,000	-	1,000	
Total AGIE 2014-15	995	-	-	995	-	995	

<sup>(</sup>A) = Administered
(D) = Departmental
(a) Note that this account was closed in April 2015 and replaced with the Australia-Indonesia Partnership for Reconstruction and Development (Loans) Special Account - s78 PGPA Act Determination 2015/01.

# 3.2 BUDGETED FINANCIAL STATEMENTS

# 3.2.1 Differences in entity resourcing and financial statements

In accordance with the Government Finance Statistics provided by the Australian Bureau of Statistics, the budgeted financial statements do not recognise concessionality and the associated discounting of concessional loans. Australian Accounting Standards require concessional loans to reflect a market related rate of interest and be discounted over the loan maturity period. DFAT has two programs that are affected by this treatment:

- Asian Development Fund replenishments investment component; and
- International Development Association replenishments investment component.

The investment component does not impact on the fiscal or underlying cash balances, as the provision of a loan only affects the composition of the Australian Government investment in financial assets.

# 3.2.2 Analysis of budgeted financial statements

### **Budgeted Departmental Income Statement**

The total budgeted appropriation in 2015-16 is \$1,347.8 million, which represents an increase of \$61.9 million in appropriations from 2014-15 as shown in Table 3.2.1. The increase is primarily attributable to:

- · funding for new measures;
- parameter adjustments for overseas inflation; and
- foreign exchange movements.

This is partially offset by:

- savings measures agreed in the 2013-14 Mid-Year Economic and Fiscal Outlook;
- parameter adjustments for domestic inflation;
- re-classification of operating funding to capital funding; and
- offsets for new measures.

The Income Statement shows a budgeted deficit in 2015-16 of \$77.2 million, due to the removal of appropriation funding for depreciation and amortisation under the Net Cash funding arrangements. Adjusting for the changed funding arrangements, the operating result attributable to the department is a surplus of \$40.4 million in 2015-16, all of which relates to the Overseas Property Special Account (OPSA).

### **Budgeted Departmental Balance Sheet**

The department will receive an equity injection of \$205.2 million in 2015-16 for the purchase or construction of new assets. The department will also receive \$52.2 million through its Departmental Capital Budget to fund the replacement of existing assets.

For 2015-16, the department's non-financial asset position is budgeted to be \$3,175.2 million at year-end. The major asset component is \$2,548.6 million for Land and Buildings which includes \$2,372.0 million managed in the OPSA.

# Schedule of Budgeted Income and Expenses Administered on behalf of the Government

In 2015-16 DFAT will receive administered appropriation of \$3,579.9 million (excluding capital funding) for programs administered on behalf of the Government. The significant decrease in appropriations of \$950.9 million from 2014-15 is due primarily to the reduction in expenditure on the Australian Aid Program.

Administered expenses for 'International Development Assistance' are budgeted at \$3,105.4 million, a decrease of \$374.1 million from the 2014-15 estimated actual.

Administered expenses for 'Other – International Development Assistance program' is budgeted at \$0.0 million, a decrease of \$659.6 million from the 2014–15 estimated actual. This is due to the restructure of the aid program where from 1 July 2015, with the exception of new pledges to multilateral replenishments, all future estimates have been merged into the 'International Development Assistance' line.

This reduction has been partially offset by forecast increases in estimated payments to International Organisations and United Nations Peacekeeping Operations of \$87.3 million and an increase of \$16.8 million for the New Colombo Plan – Transforming Regional Relationships.

Expenses under 'Concessional loan discount' relate to the discounting of the Australia Indonesia Partnerships for Reconstruction and Development (AIPRD) loans.

Expenses under 'Concessional investment discount' relate to the discounting of the investment components of the replenishments for the International Development Association (IDA) and the Asian Development Fund (ADF).

# Schedule of Budgeted Assets and Liabilities Administered on behalf of the Government

Administered assets and liabilities administered on behalf of the Government are budgeted at \$4,154.2 million and \$1,947.2 million respectively for the year ending 30 June 2016.

Administered assets are expected to decrease in 2015-16 by \$226.2 million. This is due primarily to no new multilateral replenishments being entered into in 2015-16.

Administered liabilities are expected to decrease in 2015-16 by \$313.4 million. This is due primarily to reduced liabilities for existing multilateral replenishments.

# **Schedule of Budgeted Administered Cash Flows**

Administered cash receipts is primarily comprised of receipts from passport and consular services and is budgeted at \$517.8 million, an increase of \$41.9 million.

Administered cash used in 2015-16 is estimated to decrease by \$985.4 million compared to 2014-15. This is due primarily to the reduction in expenditure on the Australian Aid Program.

# 3.2.3 Budgeted financial statements tables

Table 3.2.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

the period ended 30 June					
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
EXPENSES					
Employee benefits	714,888	730,089	735,281	719,059	721,884
Suppliers	635,433	682,736	688,710	601,945	606,691
Grants	5,000	5,000	4,930	4,930	4,930
Depreciation and amortisation	115,169	117,579	120,023	124,774	126,201
Other expenses	103	103	102	102	102
Total expenses	1,470,593	1,535,507	1,549,046	1,450,810	1,459,808
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	73,299	73,299	73,299	73,299	73,299
Rental income	27,980	28,240	32,803	34,213	35,270
Other	8,300	8,300	8,300	8,300	8,300
Total own-source revenue	109,579	109,839	114,402	115,812	116,869
Gains				•••••	
Other	680	687	694	701	708
Gain on sale of asset	-	-	21,345	102,698	-
Total gains	680	687	22,039	103,399	708
Total own-source income	110,259	110,526	136,441	219,211	117,577
Net cost of/(contribution by)					
services	1,360,334	1,424,981	1,412,605	1,231,599	1,342,231
Revenue from Government	1,285,926	1,347,819	1,364,749	1,257,177	1,266,669
Deficit attributable to the Australian					
Government	(74,408)	(77,162)	(47,856)	25,578	(75,562)
OTHER COMPREHENSIVE INCOME				······································	
Changes in asset revaluation surplus	_	_	-	-	_
Total other comprehensive income	_	_	_	_	_
Total comprehensive loss	(74,408)	(77 162)	(47,856)	25,578	(75 562)
Total comprehensive loss	(14,400)	(77,162)	(47,000)	20,0/0	(75,562)
attributable to the Australian					
Government	,	<b></b>		<b>AF</b>	/ <b></b> :
Oovermient	(74,408)	(77,162)	(47,856)	25,578	(75,562)

Table continued on the following page.

Table 3.2.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June (continued)

the period ended 30 June (contin	ueuj				
	2014-15	2015-16	2016-17	2017-18	2018-19
	\$'000	\$'000	\$'000	\$'000	\$'000
Total comprehensive income excluding depreciation/amortisation expenses previously funded through revenue appropriations	40,761	40.417	72.167	150,352	50,639
less depreciation/amortisation expenses previously funded through revenue appropriations (a)	,	,	,	,	55,555
Tot ondo appropriations (a)	115,169	117,579	120,023	124,774	126,201
Total comprehensive loss - as per the statement of comprehensive					
income	(74,408)	(77,162)	(47,856)	25,578	(75,562)

<sup>(</sup>a) From 2010-11, the Government introduced net cash arrangements where Bill 1 revenue appropriations for the depreciation/amortisation expenses of non-corporate Commonwealth entities (and select corporate Commonwealth entities) were replaced with a separate capital budget (the Departmental Capital Budget, or DCB) provided through Bill 1 equity appropriations. For information regarding DCBs, please refer to Table 3.2.5 Departmental Capital Budget Statement.

Table 3.2.2: Budgeted departmental balance sheet (as at 30 June)

Table 3.2.2. Budgeted departitle	itai baiaiic	e Sneet (a	is at ou Ju	ne)	
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS					
Financial assets					
Cash and cash equivalents	73,716	73,716	73,716	73,716	73,716
Trade and other receivables	933,817	834,902	844,694	883,009	880,521
Total financial assets	1,007,533	908,618	918,410	956,725	954,237
Non-financial assets					
Land and buildings	2,424,884	2,548,563	2,616,129	2,655,436	2,764,476
Property, plant and equipment	221,068	424,853	456,183	495,815	521,175
Intangibles	78,481	81,868	78,792	83,972	84,208
Inventories	35,326	28,326	28,326	28,326	28,326
Other non-financial assets	91,227	91,608	91,991	94,376	94,763
Total non-financial assets	2,850,986	3,175,218	3,271,421	3,357,925	3,492,948
Assets held for sale					
Total assets	3,858,519	4,083,836	4,189,831	4,314,650	4,447,185
LIABILITIES					
Payables					
Suppliers	107,306	115,943	118,583	79,226	79,872
Other payables	36,193	36,193	36,193	36,193	36,193
Total payables	143,499	152,136	154,776	115,419	116,065
Provisions					
Employee provisions	243,715	244,934	246,159	247,390	248,627
Other provisions	22,981	23,096	23,211	23,327	23,444
Total provisions	266,696	268,030	269,370	270,717	272,071
Total liabilities	410,195	420,166	424,146	386,136	388,136
Net assets	3,448,324	3,663,670	3,765,685	3,928,514	4,059,049
EQUITY*					
Parent entity interest					
Contributed equity	2,148,985	2,406,397	2,547,725	2,634,271	2,712,700
Reserves	777,915	813,011	821,554	872,259	999,927
Retained surplus	521,424	444,262	396,406	421,984	346,422
Total parent entity interest	3,448,324	3,663,670	3,765,685	3,928,514	4,059,049
Total Equity	3,448,324	3,663,670	3,765,685	3,928,514	4,059,049

<sup>\* &#</sup>x27;Equity' is the residual interest in assets after deduction of liabilities. Prepared on Australian Accounting Standards basis.

Table 3.2.3: Departmental statement of changes in equity — summary of movement (Budget year 2015-16)

movement (Baaget year 2010 10)	Retained	Asset	Contributed	Total equity
	earnings	revaluation	equity/ capital	Total equity
	carriingo	reserve	equity/ ouplius	
	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2015				
Balance carried forw ard from previous				
period	521,424	777,915	2,148,985	3,448,324
Adjusted opening balance	521,424	777,915	2,148,985	3,448,324
Comprehensive income				
Other comprehensive income	-	35,096	-	35,096
Surplus/(deficit) for the period	(77,162)	-	-	(77,162)
Total comprehensive income	(77,162)	35,096	-	(42,066)
of which:				
Attributable to the Australian				
Government	(77,162)	35,096	-	(42,066)
Transactions with owners				
Distributions to owners				
Returns of capital:				
Cash transfer to the OPA	-	-	-	-
Contributions by owners				
Equity Injection - Appropriation	-	-	205,241	205,241
Departmental Capital Budget (DCB)	-	-	52,171	52,171
Sub-total transactions with owners	-	-	257,412	257,412
Estimated closing balance as at 30				
June 2016	444,262	813,011	2,406,397	3,663,670
Closing balance attributable to the				
Australian Government	444,262	813,011	2,406,397	3,663,670

Table 3.2.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

ended 30 June)					
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	1,285,926	1,347,819	1,364,749	1,257,177	1,266,669
Sale of goods and rendering of					
services	109,579	109,839	114,402	115,812	116,869
Total cash received	1,395,505	1,457,658	1,479,151	1,372,989	1,383,538
Cash used					
Employees	714,888	728,870	734,056	717,828	720,647
Suppliers	674,856	723,685	743,869	689,563	657,859
Other	5,103	5,103	5,032	5,032	5,032
Total cash used	1,394,847	1,457,658	1,482,957	1,412,423	1,383,538
Net cash from/(used by) operating					
activities	658	-	(3,806)	(39,434)	-
INVESTING ACTIVITIES					
Cash received					
Proceeds from sales of property, plant					
and equipment	_	_	21,345	102,698	_
Total cash received	-	-	21,345	102,698	-
Cash used					
Purchase of property, plant, equipment					
and intangibles	242,294	535,016	313,092	111,764	178,291
Total cash used	242,294	535,016	313,092	111,764	178,291
Net cash from/(used by) investing	***************************************		***************************************		***************************************
activities	(242,294)	(535,016)	(291,747)	(9,066)	(178,291)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	137,034	230,404	69,892	39,898	5,806
Other	105,260	304,612	243,200	71,866	172,485
Total cash received	242,294	535,016	313,092	111,764	178,291
Cash used					
Returns of equity	658	-	17,539	63,264	-
Total cash used	658	-	17,539	63,264	-
Net cash used by financing activities	241,636	535,016	295,553	48,500	178,291
Net increase in cash held	-	-	-	_	-
Cash and cash equivalents at the	***************************************				***************************************
beginning of the reporting period	73,716	73,716	73,716	73,716	73,716
Cash and cash equivalents at the					
end of the reporting period	73,716	73,716	73,716	73,716	73,716

Table 3.2.5: Departmental capital budget statement (for the period ended 30 June)

Julie)					
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
NEW CAPITAL APPROPRIATIONS					
Capital budget - Bill 1 (DCB)	53,032	52,171	52,010	47,730	72,623
Equity injections - Bill 2	121,064	205,241	69,892	38,816	5,806
Total new capital appropriations	174,096	257,412	121,902	86,546	78,429
Provided for:					
Purchase of non-financial assets	174,096	257,412	121,902	86,546	78,429
Total Items	174,096	257,412	121,902	86,546	78,429
PURCHASE OF NON-FINANCIAL					***************************************
ASSETS					
Funded by capital appropriations (a)	137,034	230,404	69,892	39,898	5,806
Funded by capital appropriation -					
DCB (b)	53,032	52,171	52,010	47,730	72,623
Funded internally from departmental					
resources (c)	52,228	252,441	191,190	24,136	99,862
TOTAL	242,294	535,016	313,092	111,764	178,291
RECONCILIATION OF CASH USED TO	***************************************				•
ACQUIRE ASSETS TO ASSET					
MOVEMENT TABLE					
Total purchases	242,294	535,016	313,092	111,764	178,291
Total cash used to acquire assets	242,294	535,016	313,092	111,764	178,291

<sup>(</sup>a) Includes both current Bill 2 and prior Act 2/4/6 appropriations and special capital appropriations.

<sup>(</sup>b) Does not include annual finance lease costs. Includes purchases from current and previous years' Departmental Capital Budgets (DCBs).

(c) Includes the following sources of funding:

current Bill 1 and prior year Act 1/3/5 appropriations (excluding amounts from the DCB);

internally developed assets;

s74 Retained revenue receipts; and

proceeds from the sale of assets.

Table 3.2.6: Statement of asset movements (Budget year 2015-16)

Land Buildings Other Computer property, software plant and and simples  As at 1 July 2015  Gross book value 1,247,470 1,024,667 370,592 110,805 2, Accumulated depreciation/amortisation	Total \$'000 753,534 360,279) 331,178
Signature   Sign	753,534 360,279)
\$'000         \$'000         equipment intangibles           As at 1 July 2015         Gross book value         1,247,470         1,024,667         370,592         110,805         2,	753,534 360,279)
As at 1 July 2015 Gross book value 1,247,470 1,024,667 370,592 110,805 2,	753,534 360,279)
Gross book value 1,247,470 1,024,667 370,592 110,805 2,	360,279)
, , , , , , , , , , , , , , , , , , , ,	360,279)
Accumulated depreciation/amortisation	, ,
Accountation depreciation and total of	, ,
and impairment - (138,431) (149,524) (72,324) (3	331 179
Work in progress - 291,178 - 40,000	001,170
Opening net book balance 1,247,470 1,177,414 221,068 78,481 2,	724,433
Capital asset additions	
Estimated expenditure on new or	
By purchase - appropriation equity (a) 220,981 9,423	230,404
By purchase - appropriation ordinary	
annual services (b) - 277,336 27,276 -	304,612
Total additions - 277,336 248,257 9,423	535,016
Other movements	
Depreciation/amortisation expense - (67,071) (44,472) (6,036) (1	117,579)
Other 9,749 25,347	35,096
Work in progress movements (121,682) (1	121,682)
Total other movements 9,749 (163,406) (44,472) (6,036) (2	204,165)
As at 30 June 2016	
Gross book value 1,257,219 1,327,350 618,849 120,228 3,	323,646
Accumulated depreciation/amortisation	
and impairment - (205,502) (193,996) (78,360) (4	177,858)
Work in progress - 169,496 - 40,000	209,496
Closing net book balance 1,257,219 1,291,344 424,853 81,868 3,	055,284

<sup>(</sup>a) 'Appropriation equity' refers to equity injections appropriations provided through *Appropriation Bill (No. 2)* 2015-16.

 <sup>(</sup>b) 'Appropriation ordinary annual services' refers to funding provided through Appropriation Bill (No. 1) 2015-16 for depreciation/amortisation expenses, or other operational expenses.
 Prepared on Australian Accounting Standards basis.

Table 3.2.7: Schedule of budgeted income and expenses administered on behalf of Government (for the period ended 30 June)

of Government (for the period er	ided 30 Ju	ine)			
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
EXPENSES					
Employee benefits	2,512	2,872	2,801	2,903	2,908
Suppliers	26,264	15,601	15,628	15,657	15,657
International Development Assistance	3,479,540	3,105,723	2,935,547	3,308,173	3,360,130
Other - International Development					
Assistance	659,576	-	128,510	12,622	105,000
IDA/ADF grants (a)	-	-	248,764	-	-
Finance costs	1,416	576	-	-	-
Concessional loan discount	14,991	-	-	-	-
Concessional investment discount	-	-	953,505	-	-
Grants and contributions	355,663	451,790	472,179	519,322	542,978
Depreciation and amortisation	1,507	1,507	1,489	1,489	2,440
Other expenses	13,733	14,952	16,327	1,300	1,300
Payments to Corporate entities	138,865	137,290	136,760	138,438	140,059
Total expenses administered on					
behalf of Government	4,694,067	3,730,311	4,911,510	3,999,904	4,170,472
LESS:	***************************************				
OWN-SOURCE INCOME					
Non-taxation revenue					
Sale of goods and rendering of					
services	416,346	455,127	489,322	498,020	508,447
Interest	9,637	1,109	96	96	96
Dividends	11,450	9,000	5,800	9,200	10,100
Other revenue	120	158	158	158	159
Returns of prior year administered					
expenses	38,355	52,414	57,845	58,066	86,722
Total non-taxation revenue	475,908	517,808	553,221	565,540	605,524
Gains	***************************************				
Other gains	-	_	_	_	_
Total gains administered on behalf			***************************************		***************************************
of Government	-	_	_	-	_
Total own-sourced income					
administered on behalf of					
Government	475,908	517,808	553,221	565,540	605,524
Net cost of/(contribution by) services		***************************************			***************************************
OTHER COMPREHENSIVE INCOME					
Total comprehensive income/(loss)	/ / 0 / 0 / 1 = 0 \	(0.040.500)	(4.050.000)	(3.434.364)	(0.FC4.040)

Total comprehensive income/(loss) (4,218,159) (3,212,503) (4,358,289) (3,434,364) (3,564,948)

(a) International Development Association (IDA) and Asian Development Fund (ADF).

Prepared on Australian Accounting Standards basis.

Table 3.2.8: Schedule of budgeted assets and liabilities administered on behalf of Government (as at 30 June)

of Government (as at 30 June)					
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS					
Financial assets					
Cash and cash equivalents	16,414	16,414	16,414	16,414	16,414
Trade and other receivables	16,033	16,709	16,709	16,709	16,709
Loans and receivables	124,984	125,151	125,701	126,251	126,801
Investments (IDA/ADF)(a)	1,544,835	1,544,835	1,694,835	1,694,835	1,694,835
Investment accounted for					
using the equity method	442,249	442,249	442,249	442,249	442,249
Appropriation receivable					
- other	2,212,723	1,984,820	3,102,979	2,750,258	2,596,545
Appropriation receivable					
- special accounts	13,005	13,005	13,005	13,005	13,005
Total financial assets	4,370,243	4,143,183	5,411,892	5,059,721	4,906,558
Non-financial assets					
Leasehold improvements	2,938	3,759	4,638	4,124	3,717
Infrastructure, plant and equipment	11	26	41	1,509	1,980
Intangibles	5,136	5,118	5,118	5,118	5,118
Other non-financial assets	2,089	2,089	2,089	2,089	2,089
Total non-financial assets	10,174	10,992	11,886	12,840	12,904
Total assets administered on behalf					
of Government	4,380,417	4,154,175	5,423,778	5,072,561	4,919,462
LIABILITIES					
Payables					
Suppliers	75,071	75,443	75,445	75,447	75,449
IDA/ADF grant component (a)	378,004	299,767	466,409	388,834	326,415
IDA/ADF concessional component (a)	1,280,336	1,022,377	1,850,047	1,590,742	1,385,998
Aid programme payable	372,872	392,467	489,342	473,345	586,788
Other payables	134,243	136,723	138,992	138,994	138,997
Total payables	2,240,526	1,926,777	3,020,235	2,667,362	2,513,647
Provisions					
Employee provisions	13,184	13,184	13,184	13,184	13,184
Other provisions	6,888	7,263	7,265	7,267	7,269
Total provisions	20,072	20,447	20,449	20,451	20,453
Total liabilities administered on					
behalf of Government	2,260,598	1,947,224	3,040,684	2,687,813	2,534,100
Net assets	2,119,819	2,206,951	2,383,094	2,384,748	2,385,362

<sup>(</sup>a) International Development Association (IDA) and Asian Development Fund (ADF). Prepared on Australian Accounting Standards basis.

Table 3.2.9: Schedule of budgeted administered cash flows (for the period ended 30 June)

30 June)					
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash received					
Sales of goods and rendering of					
services	416,346	455,127	489,322	498,020	508,447
Interest	9,637	1,109	96	96	96
Dividends	11,450	9,000	5,800	9,200	10,100
Return of prior year administered					
expenses	38,355	52,414	57,845	58,066	86,722
Other	120	158	158	158	159
Total cash received	475,908	517,808	553,221	565,540	605,524
Cash used					
Grants and contributions	908,372	451,790	472,179	519,322	542,978
Personal benefits	2,512	2,872	2,801	2,903	2,908
International Development					
Assistance	3,837,406	3,479,378	3,336,921	3,681,347	3,661,367
Suppliers	26,264	15,601	15,628	15,657	15,657
Borrowing costs	1,416	576	-	-	-
Payments to corporate entities	138,865	137,290	136,760	138,438	140,059
Cash to OPA	475,788	517,650	553,063	565,382	605,365
Total cash used	5,390,623	4,605,157	4,517,352	4,923,049	4,968,334
Net cash used by operating	(4.044.745)	(4.007.040)	(0.004.404)	(4.057.500)	(4.000.040)
activities	(4,914,715)	(4,087,349)	(3,964,131)	(4,357,509)	(4,362,810)
INVESTING ACTIVITIES	***************************************				
Cash used					
Purchase of property, plant and					
equipment	2,293	2,325	2,383	2,443	2,504
Purchase of concessional				•	
financial instruments	200,000	-	-	-	-
Total cash used	202,293	2,325	2,383	2,443	2,504
Net cash used by investing	(202 202)		(2.202)	(2.442)	
activities	(202,293)	(2,325)	(2,383)	(2,443)	(2,504)
Net increase/(decrease)					
in cash held	(5,117,008)	(4,089,674)	(3,966,514)	(4,359,952)	(4,365,314)
Cash and cash equivalents at	16,414	16,414	16,414	16,414	16,414
beginning of reporting period	10,414	10,414	10,414	10,414	10,414
Cash from Official Public Account for	•				
<ul> <li>Appropriations</li> </ul>	4,574,619	3,740,723	3,595,887	4,033,177	4,110,648
- Special accounts					
<ul> <li>Capital Appropriations</li> </ul>	540,096	346,626	368,244	324,332	252,162
- Administered Capital Budget	2,293	2,325	2,383	2,443	2,504
Total cash from Official Public					
Account	5,117,008	4,089,674	3,966,514	4,359,952	4,365,314
Cash and cash equivalents at end					
of reporting period	16,414	16,414	16,414	16,414	16,414
			~~~~~		

# DFAT Budget Statements

Table 3.2.10: Administered capital budget statement (for the period ended 30 June)

June)					
	2014-15	2015-16	2016-17	2017-18	2018-19
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
NEW CAPITAL APPROPRIATIONS					
Capital budget - Bill 1 (ACB)	2,293	2,325	2,383	2,443	2,504
Administered Assets and Liabilities					
- Bill 2	212,698	13,527	1,118,957	150	-
Total new capital appropriations	214,991	15,852	1,121,340	2,593	2,504
Provided for:			***************************************	***************************************	
Purchase of non-financial assets	2,293	2,325	2,383	2,443	2,504
Other Items	212,698	13,527	1,118,957	150	-
Total items	214,991	15,852	1,121,340	2,593	2,504
PURCHASE OF NON-FINANCIAL					
ASSETS					
Funded by capital appropriation - ACB (a)	2,293	2,325	2,383	2,443	2,504
TOTAL	2,293	2,325	2,383	2,443	2,504
RECONCILIATION OF CASH USED TO					
ACQUIRE ASSETS TO ASSET					
MOVEMENT TABLE					
Total accrual purchases	2,293	2,325	2,383	2,443	2,504
Total cash used to acquire assets	2,293	2,325	2,383	2,443	2,504

<sup>(</sup>a) Includes purchases from current and previous years' administered capital budgets (ACBs).

Table 3.2.11: Statement of administered asset movements (Budget year 2015-16)

Table 3.2.11: Statement of administere	a asset mo	vements (B	uaget year	2015-16)
	Buildings	Other	Other	Total
		property,		
		plant and		
		equipment		
	\$'000	\$'000	\$'000	\$'000
As at 1 July 2015				
Gross book value	8,087	1,629	11,693	21,409
Accumulated depreciation/amortisation and				
impairment	(5,149)	(1,618)	(6,557)	(13,324)
Opening net book balance	2,938	11	5,136	8,085
CAPITAL ASSET ADDITIONS				
Estimated expenditure on new or				
replacement assets				
By purchase - appropriation ordinary annual				
services (a)	1,830	495	-	2,325
Total additions	1,830	495	-	2,325
Other movements				
Depreciation/amortisation expense	(1,009)	(480)	(18)	(1,507)
Total other movements	(1,009)	(480)	(18)	(1,507)
As at 30 June 2016				
Gross book value	9,917	2,124	11,693	23,734
Accumulated depreciation/amortisation and				
impairment	(6,158)	(2,098)	(6,575)	(14,831)
Closing net book balance	3,759	26	5,118	8,903

<sup>(</sup>a) 'Appropriation ordinary annual services' refers to funding provided through *Appropriation Bill (No. 1)* 2015-16 for depreciation/amortisation expenses, ACBs or other operational expenses.

### 3.2.4 Notes to the financial statements

### Departmental Financial Statements and Schedule of Administered Activity

Under the Australian Government's budgeting framework, and consistent with Australian Accounting Standards, transactions that agencies control (departmental transactions) are budgeted for, and reported on, separately to transactions which agencies do not have control over (administered transactions). This ensures that agencies are only held fully accountable for the transactions over which they have control.

- Departmental items are those assets, liabilities, revenues and expenses in relation to an agency or authority that are controlled by the agency. Departmental expenses include employee and supplier expenses and other administrative costs, which are incurred by the agency in providing its goods and services.
- Administered items are revenues, expenses, assets and liabilities that are managed by an agency or authority on behalf of the Government according to set Government directions. Administered expenses include subsidies, grants and personal benefit payments and administered revenues include taxes, fees, fines and excises.

### Appropriations in the budgeting framework

Under the Australian Government's budgeting framework, separate annual appropriations are provided for:

- departmental appropriations: representing the Government's funding for agency programmes;
- departmental capital budget appropriations: representing the Government's funding through additional equity for the replacement of existing agency assets as they reach the end of their useful life;
- departmental capital appropriations: for new investments by the Government through additional equity;
- administered expense appropriations: for the estimated administered expenses relating to specific programmes; and
- administered capital appropriations: for increases in administered equity through funding non-expense administered payments.

### Administered investments in controlled entities

The department has one administered investment in the Export Finance and Insurance Corporation (EFIC) with an estimated asset value of \$436.5 million as at 30 June 2016. This investment is revalued once each financial year based on the net asset position of EFIC as at 30 June.

### Asset Valuation

In accordance with current Australian accounting standards and the Finance Minister's Orders, the department's assets are carried at fair value.